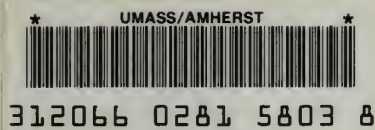


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# Commonwealth of Massachusetts

## MASSACHUSETTS PAROLE BOARD

### 1994 ANNUAL REPORT

**Commonwealth of Massachusetts**  
William F. Weld, Governor  
Argeo Paul Cellucci, Lieutenant Governor

**Executive Office of Public Safety**  
Thomas Rapone, Secretary

**Massachusetts Parole Board**  
Sheila A. Hubbard, Chair  
Natalie R. Hardy, Executive Director  
Richard W. Lunden, Research Analyst

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# **PAROLE IN MASSACHUSETTS**

## **The Massachusetts Parole Board has authority over all parole related matters.**

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth of Massachusetts for matters of Parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county penal institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Gen L. ch 155, s. 1).

## **Parole is a process.**

In Massachusetts, parole is the procedure whereby certain inmates are released prior to the expiration of their sentence permitting the remainder of their sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

## **The Parole Board has statutory responsibility for administering the parole process.**

The main statutory responsibilities of the Massachusetts Parole Board are to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision.

## **Parole Board Members**

The Massachusetts Parole Board is the official title of both the agency and the seven-member decision-making Parole Board. Each member of the Parole Board is appointed by the Governor to serve staggered five year terms. One of the seven is designated as Chair and serves as the administrative and executive head of the agency. Each Board Member must meet certain statutory qualifications including five years or more of training and experience in one or more of the following fields: parole, probation, law, law enforcement, psychology, psychiatry, sociology or social work. The people serving on the Board during 1994 brought a diversity of experience, education, perspective and knowledge to their work.

The Board Members are responsible for all parole release, rescission and revocation decisions. Additionally, the Board functions as the Advisory Board of Pardons, making recommendations to the Governor on petitions for pardon and commutation. Members are also available to crime victims and the general public to answer questions and concerns and to gain their input regarding the parole process.

The following individuals served on the Parole Board during 1994.

Sheila A. Hubbard, Chair

Michael Albano  
Petra Cervoni  
Daniel Dewey  
Mary Ellen Doyle

Joyce Hooley  
Ruth Ann Jones  
Robert Roy  
Ruth Suber





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## **PAROLE'S 1994 FAST FACTS**

<b>INSTITUTIONAL FACTS</b>			
	<b>STATE</b>	<b>COUNTY</b>	<b>TOTAL</b>
<b>INSTITUTIONAL PAROLE ACTIVITY</b>			
• Release Hearings	2,879	6,076	8,955
• Revocation Hearings	876	269	1,145
• Rescission Hearings	247	146	393
• Paroles Granted	1,109	2,827	3,936
• Waivers	824	2,719	3,543
• Paroling Rate	39%	47%	44%

<b>CENTRAL OFFICE LIFER HEARINGS</b>			
	<b>NUMBER OF HEARINGS</b>	<b>GRANTED PAROLE</b>	<b>PAROLING RATE</b>
• Total Lifer Hearings	82	16	20%
• 15 Year Hearings	24	6	25%
• Review Hearings	58	10	17%

<b>COMMUNITY SUPERVISION</b>			
<b>MASSACHUSETTS CASELOAD</b>		<b>INTERSTATE COMPACT - MASS CASES</b>	
• Total Annual Caseload	7,916	• Caseload on 12/31/94	631
• Caseload on 12/31/94	4,755	• Successfully Completed Compact	162
• Average Parole Officer Caseload	67	• Releases to Compact	244
<b>CASELOAD ACTIVITY</b>		<b>WARRANT CASES</b>	
• Successfully Completed Parole	2,402	• In Custody	654
• New Releases to Parole	3,361	• Outstanding	289
• Reparoles	185		
• Revocations	963		

<b>EXECUTIVE CLEMENCY</b>			
<b>PARDONS</b>		<b>COMMUTATIONS</b>	
• Petitions Received	65	• Petitions Received	18
• Hearings Held	42	• Hearings Held	1
• Pardons Granted	9	• Commutations Granted	1

## ***PAROLE'S 1994 FAST FACTS***

<b>PAROLEE POPULATION</b>			
<b>GENDER</b>		<b>SENTENCE TYPE</b>	
• Male	92%	• State	44%
• Female	8%	• Reformatory	31%
		• County	18%
		• Out of State	7%
<b>RACE</b>		<b>SUBSTANCE ABUSE TESTING</b>	
• White	56%	• Samples Taken	4,191
• Black	23%	• Tests Conducted	23,002
• Hispanic	19%	• Positive Findings	1,459
• Other	2%	• Percent Tests Positive	6%
<b>EMPLOYMENT STATUS</b>		<b>LEVEL OF SUPERVISION</b>	
• Full Time	52%	• Maximum	58%
• Part Time	3%	• Moderate	20%
• School/Training	4%	• Minimum	19%
• Not In Workforce	17%	• Administrative	1%
• Unemployment	24%	• Intensive	2%

<b>VICTIMS SERVICE</b>			
<b>CASELOAD</b>		<b>OFFENSE CATEGORIES OF NEW CLIENTS</b>	
• New Clients	2,176	• Assault and Battery	452
• Total Caseload	12,883	• Homicide	344
		• Robbery	263
		• Child Sexual Assault	256
		• Violation of Restraining Order	215

<b>CENTRAL OFFICE VOTES</b>			
<b>TYPE OF OFFICE VOTE REQUESTED</b>			
Early Consideration	246	Provisional Revocation	1,429
Reconsideration	359	Provisional Rescission	526
Appeal	429	Change Parole Condition	440
Resolve Action Pending	477		





# 1994

# ACHIEVEMENTS

## **AUTOMATION EFFORTS**

- Implemented Parolee Module of Parole's Automated Tracking System (PATS)
- Electronically exchanged PATS data with Criminal History Systems Board to share parolee information with all Massachusetts Law Enforcement Agencies

## **SERVICES TO VICTIMS OF CRIME**

- Implemented Victim Access Program which enabled surviving members of homicide to attend parole hearings which were previously closed to the public

## **EXPANDED SUBSTANCE ABUSE TREATMENT**

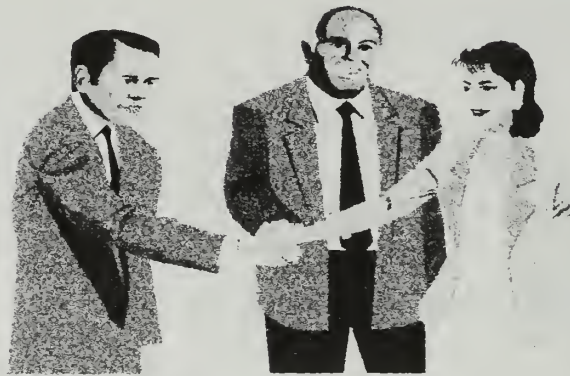
- Western and Eastern Massachusetts Substance Abuse Programs

## **PARTNERSHIPS THAT INCREASE PUBLIC SAFETY**

- FBI's Fugitive Task Force
- National Guard Drug Interdiction Program
- Massachusetts State Identification Bureau
- City of Boston
  - » Youth Violence Strike Force/Anti-Gang Violence Unit
  - » Operation Cleansweep and Operation RedBrick
  - » Boston Police Force Warrant Strike Force
- Springfield and Holyoke Multi-Agency Task Force



# THE MANY FACES OF PAROLE



Administration

Inmate Case Preparation

Community Supervision

Interstate Compact Supervision

Fugitive Apprehension

Victims Service

Executive Clemency

# **THE MANY FACES OF PAROLE**

## **EXECUTIVE CLEMENCY**

Executive Clemency assists the Board in the investigation, assembly of records, and management of the hearing process for pardon, commutation and second degree lifer cases.

## **FIELD SERVICES**

Field Services is responsible for community supervision of parolees beginning with the pre-parole investigations of release plans and continuing throughout the term of parole, the investigation of parole violations, arrests and the transport of parole violators.

## **FISCAL**

Fiscal prepares agency spending plans and oversees the agency's budget, purchases and bookkeeping functions.

## **HEARINGS AND REVOCATIONS**

Hearings and Revocations conducts all hearings held in the county houses of correction. Such hearings include the initial parole eligibility, rescission, and reconsideration hearings and the final rescission and revocation hearings.

## **HUMAN RESOURCES**

Human Resources is responsible for Affirmative Action, Personnel and Payroll Administration including Employee Relations, Training and Civil Rights.

## **LEGAL SERVICES**

Legal conducts all parole related litigation in the state trial courts, represents the agency in employment matters, develops agency regulations, and policies, and monitors and drafts parole related legislation.

## **INSTITUTIONAL SERVICES**

Institutional Services provides the Board with information about parole eligible prisoners, prepares cases for parole hearings, and implements those decisions of the Parole Board which apply to individuals in custody. The Administrative Services Division provides management and administrative support to Board Personnel, coordinates Board decision making activities, oversees information collection, maintenance, storage and dissemination.

## **PLANNING, RESEARCH AND SYSTEMS DEVELOPMENT**

Research monitors and evaluates agency grant programs, works with outside researchers and collects, analyzes and publishes agency research. Systems selects, tests and makes operable automation equipment, programs agency applications and supports users on all automated equipment and applications.

## **SPECIAL OPERATIONS**

Special Operations coordinates the interstate transfer of parolees entering or leaving the state and oversees an active caseload of Massachusetts parolees residing out of state under the Interstate Compact. The Warrant Division supervises all Massachusetts inmates paroled to Immigration and Naturalization deportation warrants, locates, apprehends and rendites all parolees that abscond from supervision, and enters Parole Board warrants into the Commonwealth's Criminal Justice Information System (CJIS).

## **VICTIMS SERVICE UNIT**

Victims Service provides information, support, referral and outreach services to all crime victims, witnesses and other individuals who are CORI-certified by the Criminal History Systems Board.





# INSTITUTIONAL HEARINGS

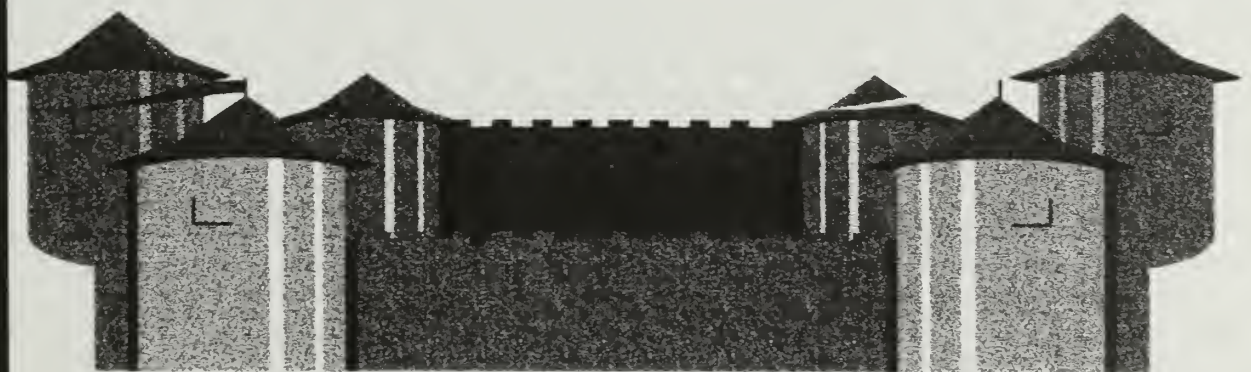
State Hearings

County Hearings

Total Hearings

Release Hearing Waivers

Paroles to Custody







# RELEASE HEARINGS FOR STATE INMATES, 1994

In 1994, the Massachusetts Parole Board conducted 2,879 institutional release hearings for inmates serving state sentences. As a result of these hearings, 1,109 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. This produced a paroling rate of 39% for state inmates during the year. **Eighty seven (87)** state inmates were paroled to custody in 1994.

Of the 2,879 release hearings held, 1,500 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder. The twenty-four 15 year hearings and the results are listed separately in the Office Votes section of this report.

During 1994, the Parole Board conducted 1,499 regular order hearings and 1 early consideration hearing. In addition to first hearings, the Board also held 1,248 annual review hearings, 83 postponement hearings, 38 reconsideration hearings, 7 hearings to resolve action pending and 3 appeal hearings. The table below presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

## Release Hearings for State Inmates: Paroling Rate by Type of Hearing, 1994

Type of Hearing	Hearings Held	Granted Parole	Date Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1499	723	635	141	48%
Annual Review.....	1248	320	825	103	26%
Postponement.....	83	34	27	22	41%
Reconsideration....	38	26	12	0	68%
Early Consideration.....	1	1	0	0	100%
Resolve Action Pending.....	7	2	5	0	29%
Appeal.....	3	3	0	0	100%
<b>Total</b>	<b>2879</b>	<b>1109</b>	<b>1504</b>	<b>266</b>	<b>39%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.

Depicted below are the results of release hearings by the institution where state inmates were being held at the time of their hearing.

**Release Hearings for State Inmates:  
Paroling Rate by Current Institution, 1994**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Bay State	8	1	4	3	13%
Boot Camp	2	2	0	0	100%
Bridgewater SH	19	1	13	5	5%
Bridgewater SDP	6	0	5	1	0%
Cedar Junction	241	7	149	85	3%
Concord	147	48	78	21	33%
Framingham	74	39	19	16	53%
Gardner (NCCI)	248	64	162	22	26%
Lancaster	64	43	20	1	67%
Longwood	10	5	4	1	50%
Norfolk	201	52	129	20	26%
Northeastern CC	125	57	66	2	46%
Old Colony CC	177	40	125	12	23%
Plymouth	70	42	24	4	60%
Pondville CC	95	39	49	7	41%
Shirley Medium	317	107	198	12	34%
Shirley Minimum	181	95	84	2	53%
Southeastern CC	338	132	182	24	39%
County	240	123	95	22	51%
Pre-Release	316	212	98	6	67%
<b>Total</b>	<b>2879</b>	<b>1109</b>	<b>1504</b>	<b>266</b>	<b>39%</b>

During 1994, the Parole Board conducted 318 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 318 hearings 214 resulted in decisions to parole, producing an 67% paroling rate at the pre-release centers during 1994. This represents a 5% increase above the 62% paroling rate at the pre-release centers during 1993. The results of release hearings held at the pre-release centers during 1994 are shown in the following table.

**Release Hearings for State Inmates:  
Paroling Rate by Pre-Release Center, 1994**

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PRC	71	47	23	1	66%
Charlotte House	15	14	1	0	93%
Houston House	13	13	0	0	100%
Lancaster PRC	44	26	16	2	59%
Park Drive PRC	36	24	11	1	67%
Shirley PRC	20	8	12	0	40%
S. Middlesex PRC	119	82	35	2	69%
<b>Total</b>	<b>318</b>	<b>214</b>	<b>98</b>	<b>6</b>	<b>67%</b>

During 1994, the Parole Board held an average of 240 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 304 held in August to a low of 168 in July. The monthly paroling rate ranged from a high of 51% in July to a low of 24% in the month of November. Presented below are the results of release hearings held for state inmates by month in 1994.

**Release Hearings for State Inmates:  
Paroling Rate by Month, 1994**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	233	101	123	9	43%
February	204	66	128	10	32%
March	293	128	152	13	44%
April	253	107	129	17	42%
May	229	105	108	16	46%
June	270	120	123	27	44%
July	168	86	75	7	51%
August	304	120	140	44	40%
September	232	64	144	24	28%
October	206	81	101	24	39%
November	285	69	178	38	24%
December	202	62	103	37	31%
<b>Total</b>	<b>2879</b>	<b>1109</b>	<b>1504</b>	<b>266</b>	<b>39%</b>



The table below shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1994. As might be expected, the paroling rate increased as the level of institutional security where the inmates were being held decreased. For example, the paroling rate was only 3% at the maximum security institutions compared to 67% at the less secure pre-release centers.

The table also shows that 52% of the release hearings were held for inmates being held at medium security facilities, 9% for inmates in maximum security facilities, 19% for inmates in minimum security facilities and 11% of the hearings were held for inmates currently residing in pre-release centers. The remaining 8% of release hearings were held for inmates serving their state sentences in county institutions.

Release Hearings for State Inmates: Paroling Rate by Level of Institutional Security, 1994					
Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	266	8	167	91	3%
Medium	1502	482	893	127	32%
Minimum	553	282	251	20	51%
Pre-Release	318	214	98	6	67%
County	240	123	95	22	51%
<b>Total</b>	<b>2879</b>	<b>1109</b>	<b>1504</b>	<b>266</b>	<b>39%</b>

# **REVOCATION HEARINGS FOR STATE PAROLEES, 1994**

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1994, the Parole Board held 876 or an average of 73 revocation hearings each month for state parolees. This represents a decrease of 15% below the 1,032 revocation hearings held in 1993. As a result of these hearings 312 state parole violators were granted a new release date producing an annual reparing rate of 36%. The number of revocation hearings held each month for state parolees ranged from a high of 104 in December to a low of 38 in February. Presented below are the monthly results of revocation hearings held for state parolees during 1994.

## **Revocation Hearings for State Parolees by Month, 1994**

Month	Revocation Hearings Held	Granted Reparole Date		Number Reincarcerated	
		N	(%)	N	(%)
January	64	29	45%	35	55%
February	38	7	18%	31	82%
March	88	41	47%	47	53%
April	73	31	43%	42	57%
May	76	31	41%	45	59%
June	57	23	40%	34	60%
July	69	30	44%	39	56%
August	76	35	46%	41	54%
September	85	12	14%	73	86%
October	66	17	26%	49	74%
November	80	26	33%	54	67%
December	104	30	29%	74	71%
<b>Total</b>	<b>876</b>	<b>312</b>	<b>36%</b>	<b>564</b>	<b>64%</b>

The table below provides the results of revocation hearings for state parolees by the institution where the hearings were held. As shown, the vast majority of revocation hearings for state cases were held at MCI-Concord.

**Revocation Hearings for  
State Parolees by Institution, 1994**

<b>Institution</b>	<b>Revocation</b>	<b>Granted</b>	<b>Number</b>		
	<b>Hearings</b>	<b>Reparole</b>	<b>Date</b>	<b>Reincarcerated</b>	
	<b>Held</b>	<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	9	1	11%	8	89%
Concord	640	250	39%	390	61%
Framingham	48	19	40%	29	60%
Gardner (NCCI)	31	6	19%	25	81%
Lancaster Minimum	1	0	0%	1	100%
Norfolk	9	2	22%	7	78%
Northeastern CC (NECC)	1	1	100%	0	0%
Old Colony CC	14	0	0%	14	100%
Plymouth	4	2	50%	2	50%
Pondville CC	1	0	0%	1	100%
Shirley Medium	46	13	28%	33	72%
Shirley Minimum	4	0	0%	4	100%
Southeastern CC	33	10	30%	23	70%
County	32	8	25%	24	75%
Pre-Release	2	0	0%	2	100%
<b>Total</b>	<b>876</b>	<b>312</b>	<b>36%</b>	<b>564</b>	<b>64%</b>

# RESCISSION HEARINGS FOR STATE INMATES, 1994

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1994, the Parole Board held 247 or an average of 21 rescission hearings each month for state inmates. This represents a decrease of 4% below the 257 rescission hearings held during 1993. The largest number of rescission hearings, 32, was held during August, while the smallest number, 10, was held during the month of January. Depicted below are the results of rescission hearings by month for state inmates during 1994.

## Rescission Hearings for State Inmates by Month, 1994

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	10	7	70%	3	30%
February	21	11	52%	10	48%
March	16	10	63%	6	37%
April	26	17	65%	9	35%
May	24	18	75%	6	25%
June	20	11	55%	9	45%
July	16	11	69%	5	31%
August	32	17	53%	15	47%
September	16	10	63%	6	37%
October	29	14	48%	15	52%
November	21	8	38%	13	62%
December	16	7	44%	9	56%
<b>Total</b>	<b>247</b>	<b>141</b>	<b>57%</b>	<b>106</b>	<b>43%</b>

The following table shows the results of rescission hearings for state inmates by the institution where they were being held at the time of their hearing during 1994.

**Rescission Hearings for  
State Inmates by Institution, 1994**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	7	2	29%	5	71%
Concord	17	13	77%	4	23%
Framingham	9	6	67%	3	33%
Gardner (NCCI)	11	3	27%	8	73%
Lancaster Minimum	2	2	100%	0	0%
Northeastern CC	5	3	60%	2	40%
Norfolk	27	10	37%	17	63%
Old Colony CC	17	7	41%	10	59%
Plymouth	2	2	100%	0	0%
Pondville CC	17	12	71%	5	29%
Shirley Medium	44	23	52%	21	48%
Shirley Minimum	6	4	67%	2	33%
Southeastern CC	41	25	61%	16	39%
County	17	8	47%	9	53%
Pre-Release	24	21	88%	3	12%
<b>Total</b>	<b>247</b>	<b>141</b>	<b>57%</b>	<b>106</b>	<b>43%</b>



**STATE INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1994**

In addition to the 2,879 release hearings held at the various state facilities throughout the Commonwealth in 1994, 824 state inmates waived their right to a release hearing and another 164 state inmates were not seen at the time of their scheduled release hearing due to other reasons. The 824 state inmates waiving their right to a hearing in 1994 represent a decrease of less than 1% below the 825 state inmates who waived their right to a release hearing in 1993. Of the 3,703 state inmates eligible for a release hearing, 22% waived this right.

The table below depicts the number of state inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

**State Inmates Waivers and  
Those Not Seen by Institution, 1994**

=====			=====		
Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
=====			=====		
<b>State</b>					
Bay State CC	2	0	Northeast CC	18	11
Bridgewater SDP	7	0	Old Colony CC	69	4
Bridgewater SH	7	1	Plymouth	12	5
Cedar Junction	65	24	Pondville CC	24	8
Concord	9	11	Shirley Medium	113	14
Framingham	12	5	Shirley Minimum	49	11
Gardner NCCI	63	15	Southeastern CC	120	11
Lancaster	39	6	Pre-Release	84	10
Longwood	2	0	County	54	16
Norfolk	75	12			
=====					
<b>State Total:</b>	<b>Number of Hearings Waived</b>		<b>824</b>		
	<b>Number of Inmates Not Seen</b>		<b>164</b>		
=====					

# RELEASE HEARINGS FOR COUNTY INMATES, 1994

During 1994, Hearing Examiners from the Massachusetts Parole Board conducted 6,076 release hearings for inmates serving county sentences. As a result of these hearings, 2,827 inmates were released to parole supervision or paroled to custody producing a paroling rate of 47% for the year. Thirty-two of these inmates were paroled to custody.

Of the 6,076 release hearings held, 6,003 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. For county inmates, first hearings include regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming hearings involve a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1994, there were 5,855 regular order hearings, 144 early consideration hearings and 4 MAP negotiation hearings held for inmates serving county sentences. In addition to first hearings, Hearing Examiners held 4 annual review hearings, 67 postponement hearings, and 2 reconsideration hearings. The table below shows this information along with the paroling rate for each type of hearing for inmates serving county sentences.

Release Hearing Votes for  
Inmates Serving County Sentences:  
Paroling Rate by Type of Hearing, 1994

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	5855	2658	3064	133	45%
Early Consideration.....	144	128	13	3	89%
MAP Negotiation....	4	3	0	1	75%
Annual Review.....	4	0	4	0	0%
Postponement.....	67	36	30	1	54%
Reconsideration....	2	2	0	0	100%
<b>Total</b>	<b>6076</b>	<b>2827</b>	<b>3111</b>	<b>138</b>	<b>47%</b>

The table that follows depicts the results of release hearings held in 1994 by institution for inmates serving county sentences.

**Release Hearing Votes  
for Inmates Serving County Sentences:  
Paroling Rate by Institution, 1994**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	203	57	145	1	28%
Billerica	628	326	289	13	52%
Braintree CAC	44	29	15	0	66%
Boot Camp	164	146	15	3	89%
Bridgewater SH	3	0	3	0	0%
Dedham	318	123	188	7	39%
Suffolk County	830	395	391	44	48%
Eastern Mass CAC	161	103	57	1	64%
Edgartown	8	5	3	0	63%
Framingham	200	136	58	6	68%
Greenfield	97	32	65	0	33%
Lawrence CAC	198	104	91	3	53%
Longwood	183	82	78	23	45%
Middleton	375	120	242	13	32%
New Bedford	446	196	244	6	44%
Northampton	101	38	61	2	38%
Pittsfield	216	74	140	2	34%
Plymouth	255	104	148	3	41%
Springfield	555	252	302	1	45%
Western Mass CAC	283	179	103	1	63%
Worcester	778	307	462	9	39%
State Facilities	30	19	11	0	63%
<b>Total</b>	<b>6076</b>	<b>2827</b>	<b>3111</b>	<b>138</b>	<b>47%</b>

During 1994, Hearing Examiners held an average of 506 release hearings each month for inmates serving county sentences. The number of hearings held ranged from a high of 567 in the month of March, to a low of 443 in the month of October. The paroling rate was highest (56%) during the month of December and was lowest during the months of February and April (38%). The following table depicts the number of release hearings and the paroling rate by month for inmates serving county sentences during 1994.

**Release Hearing Votes  
for Inmates Serving County Sentences:  
Paroling Rate by Month, 1994**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	507	241	257	9	48%
February	476	180	287	9	38%
March	567	255	306	6	45%
April	477	181	285	11	38%
May	563	292	258	13	52%
June	504	213	276	15	42%
July	523	259	252	12	50%
August	541	298	236	7	55%
September	525	215	283	27	41%
October	443	208	226	9	47%
November	481	223	247	11	46%
December	469	262	198	9	56%
<b>Total</b>	<b>6076</b>	<b>2827</b>	<b>3111</b>	<b>138</b>	<b>47%</b>

# **REVOCATION HEARINGS FOR COUNTY PAROLEES, 1994**

In 1994, the Parole Board conducted 269 revocation hearings for county parolees. As a result of these hearings, 27 parolees were granted a new release date, producing a reparing rate of 10% for county parole violators in 1994. The 269 revocation hearings held for county parolees represents an increase of 37% above the 196 revocation hearings held in 1993. The following table depicts the results of revocation hearings by institution for county parolees.

## **Revocation Hearings for County Parolees by Institution, 1994**

Institution	Revocation	Granted		Number	
	Hearings	Reparole	Date	Reincarcerated	
	Held	N	(%)	N	(%)
Barnstable	10	0	0%	10	100%
Billerica	11	5	46%	6	54%
Dedham	16	2	13%	14	87%
Eastern Mass CAC	2	2	100%	0	0%
Framingham	22	1	5%	21	95%
Greenfield	8	0	0%	8	100%
Lawrence CAC	7	1	14%	6	86%
Longwood	1	0	0%	1	100%
Middleton	34	0	0%	34	100%
New Bedford	41	7	17%	34	83%
Northampton	7	0	0%	7	100%
Pittsfield	1	0	0%	1	100%
Plymouth	16	1	6%	15	94%
Springfield	34	4	12%	30	88%
Suffolk County	23	3	13%	20	87%
Worcester	35	0	0%	35	100%
State	1	1	100%	0	0%
<b>Total</b>	<b>269</b>	<b>27</b>	<b>10%</b>	<b>242</b>	<b>90%</b>



During 1994, the Parole Board held an average of 22 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 33 held in the month of September to a low of 9 held in the month of November. The reparole rate for county parole violators ranged from a high of 22% in June to a low of 0% in the month of August when all county parole violators were reincarcerated. The following table depicts this information.

**Revocation Hearings for  
County Parolees by Month, 1994**

Month	Revocation Hearings Held	Granted Reparole Date		Number Reincarcerated	
		N	(%)	N	(%)
January	29	4	14%	25	86%
February	21	2	10%	19	90%
March	28	3	11%	25	89%
April	25	2	8%	23	92%
May	18	1	6%	17	94%
June	27	6	22%	21	78%
July	17	2	12%	15	88%
August	16	0	0%	16	100%
September	33	2	6%	31	94%
October	24	3	13%	21	87%
November	9	1	11%	8	89%
December	22	1	5%	21	95%
<b>Total</b>	<b>269</b>	<b>27</b>	<b>10%</b>	<b>242</b>	<b>90%</b>

# **RESCISSION HEARINGS FOR COUNTY INMATES, 1994**

In 1994, the Parole Board conducted 146 rescission hearings for inmates serving county sentences in Massachusetts. These 146 rescission hearings represent an increase of 12% above the 130 rescission hearings held for county inmates during 1993. The following table depicts the results of rescission hearings by institution for inmates serving county sentences.

## **Rescission Hearings for County Inmates by Institution, 1994**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Barnstable	3	0	0%	3	100%
Billerica	11	3	27%	8	73%
Braintree CAC	1	0	0%	1	100%
Dedham	4	1	25%	3	75%
Eastern Mass CAC	1	1	100%	0	0%
Framingham	6	2	33%	4	67%
Greenfield	3	2	67%	1	33%
Lawrence CAC	1	0	0%	1	100%
Longwood	1	0	0%	1	100%
Middleton	6	1	17%	5	83%
New Bedford	14	6	43%	8	57%
Northampton	4	2	50%	2	50%
Pittsfield	3	1	33%	2	67%
Plymouth	7	3	43%	4	57%
Suffolk County	9	1	11%	8	89%
Springfield	39	8	21%	31	79%
Worcester	32	5	16%	27	84%
State	1	0	0%	1	100%
<b>Total</b>	<b>146</b>	<b>36</b>	<b>25%</b>	<b>110</b>	<b>75%</b>

In 1994, the Parole Board held 146 rescission hearings or an average of 12 rescission hearings each month for county inmates. The largest number of rescission hearings held in a month was 20 in April and the smallest number was 2 during the months of February and November. The following table depicts the results of rescission hearings for county inmates by month during 1994.

**Rescission Hearings for  
County Inmates by Month, 1994**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	13	4	31%	9	69%
February	2	0	0%	2	100%
March	17	6	35%	11	65%
April	20	2	10%	18	90%
May	12	2	17%	10	83%
June	14	4	29%	10	71%
July	11	4	36%	7	64%
August	11	3	27%	8	73%
September	18	2	11%	16	89%
October	14	5	36%	9	64%
November	2	0	0%	2	100%
December	12	4	33%	8	67%
<b>Total</b>	<b>146</b>	<b>36</b>	<b>25%</b>	<b>110</b>	<b>75%</b>

**COUNTY INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1994**

In addition to the 6,076 release hearings held at the various county facilities throughout the Commonwealth in 1994, 2,719 county inmates waived their right to a release hearing and another 2,136 county inmates were not seen at the time of their scheduled release hearing due to other reasons. The 2,719 county inmates waiving their right to a hearing in 1994 represents an increase of 18% above the 2,313 county inmates who waived their right to a release hearing in 1993. Of the 8,795 county inmates eligible for a release hearing, 31% waived this right.

**County Inmate Waivers and  
Those Not Seen by Institution, 1994**

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
Boot Camp	2	25	Lawrence CAC	122	21
Barnstable	58	86	Longwood	38	57
Billerica	340	114	Middleton	240	365
Braintree CAC	31	9	New Bedford	373	28
Bridgewater SH	6	0	Northampton	57	45
Dedham	166	54	Pittsfield	39	90
Suffolk County	191	306	Plymouth	245	24
Eastern Mass CAC	73	9	Springfield	187	320
Edgartown	4	0	Western Mass CAC	135	33
Framingham	103	139	Worcester	264	387
Greenfield	37	23	State	8	1
<b>County Total: Number of Hearings Waived <u>2,719</u></b>					
<b>Number of Inmates Not Seen <u>2,136</u></b>					

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1994**

During 1994, the Parole Board conducted 2,879 release hearings for inmates serving state sentences and 6,076 release hearings for inmates serving county sentences. As a result of these 8,955 hearings, 3,936 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 44% for 1994. The following table presents this information.

**Release Hearings:  
Paroling Rate by Sentence Type, 1994**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2879	1109	1504	266	39%
County	6076	2827	3111	138	47%
<b>Total</b>	<b>8955</b>	<b>3936</b>	<b>4615</b>	<b>404</b>	<b>44%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1994**

In 1994, the Parole Board conducted a total of 1,145 final revocation hearings for state and county parolees. As a result of these hearings 339 parole violators were granted a new release date representing an overall reparoling rate of 30% for 1994. The following table shows this information.

**Revocation Hearings:  
Decision by Sentence Type, 1994**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N (%)	Number Reincarcerated N (%)
State	876	312 36%	564 64%
County	269	27 10%	242 90%
<b>Total</b>	<b>1145</b>	<b>339 30%</b>	<b>806 70%</b>



**TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1994**

In 1994, the Parole Board conducted a total of 393 rescission hearings for state and county inmates. As a result of these hearings, 177 of the inmates were granted new release dates and 216 had their release dates withdrawn. The following table depicts this information.

**Rescission Hearings:  
Decision by Sentence Type, 1994**

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	247	141	57%	106	43%
County	146	36	25%	110	75%
<b>Total</b>	<b>393</b>	<b>177</b>	<b>45%</b>	<b>216</b>	<b>55%</b>

**TOTAL STATE AND COUNTY INMATES WAIVING  
THEIR RIGHT TO A RELEASE HEARING AND  
THOSE NOT SEEN FOR OTHER REASONS, 1994**

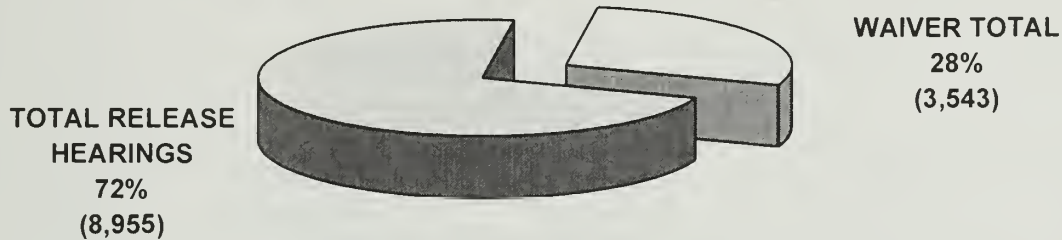
In 1994, a total of 12,498 state and county inmates were eligible for a release hearing. Of this number 3,543 or 28% waived their right to a hearing. These 3,543 inmate waivers represent an increase of 13% above the 3,138 inmates who waived their right to a release hearing in 1993. County inmate waivers increased by 18% from 2,313 in 1993 to 2,719 in 1994, while the number of hearings waived by state inmates was virtually the same decreasing by one from 825 in 1993 to 824. County inmates accounted for 77% of the hearings waived and state inmates the remaining 23%.

In addition to the waivers, 2,300 inmates were not seen at the time of their scheduled release hearing due to other reasons.

**Total State and County Inmates Waivers  
and Number Not Seen for Other Reasons, 1994**

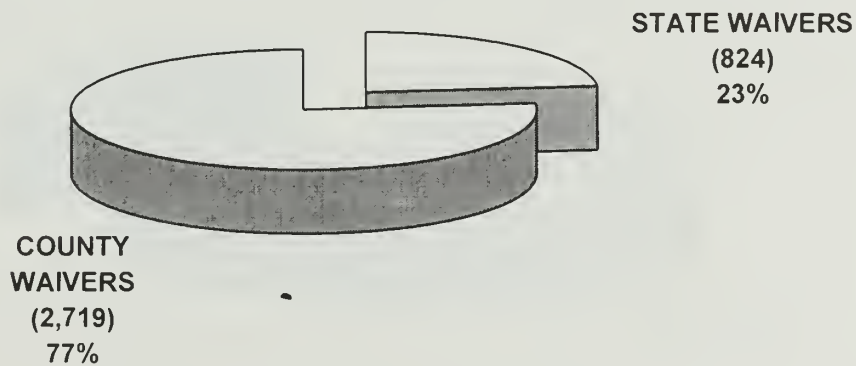
Type Inmate	Hearings Waived	Not Seen
State	824	164
County	2,719	2,136
<b>Combined Total</b>	<b>3,543</b>	<b>2,300</b>

## Release Hearings Held and Release Hearings Waived, 1994



In 1994, twenty-eight percent of the 12,498 parole eligible inmates waived their right to a release hearing. The majority of the inmates waiving their hearing were serving county sentences.

## Breakdown of State and County Inmate Waivers, 1994



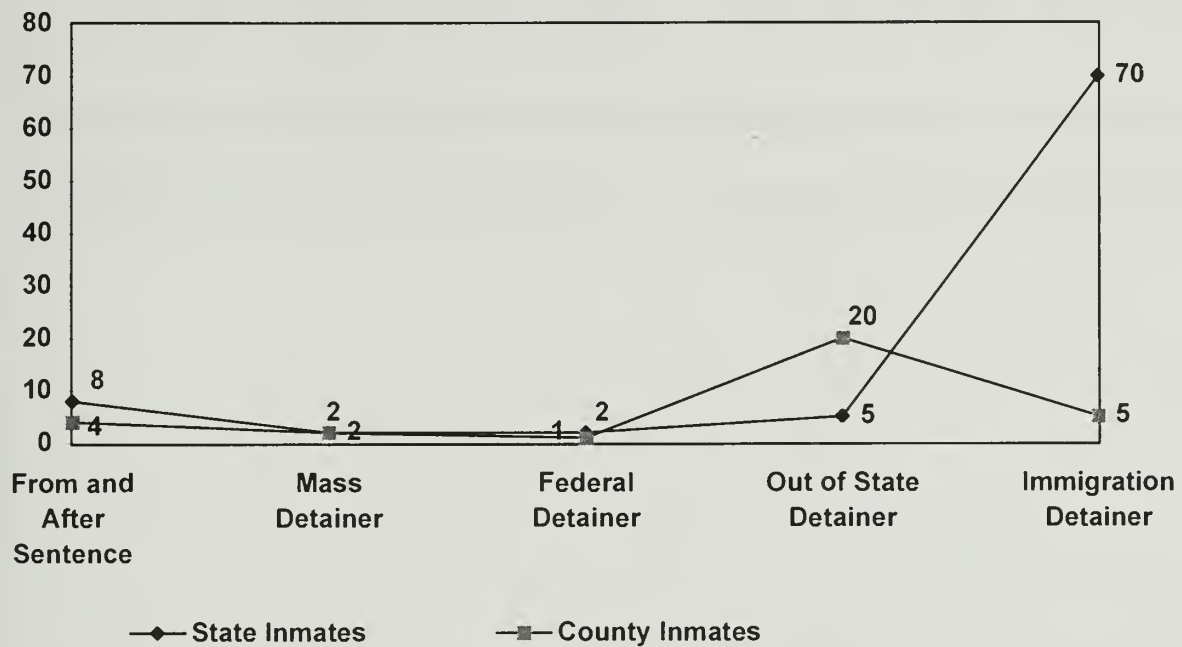
# INMATES PAROLED TO CUSTODY, 1994

The number of state and county inmates paroled to custody increased by 4% from 115 in 1993 to 119 in 1994. These 119 inmates represent 3% of the 3,936 state and county inmates granted parole release dates during the year. Of those 119 inmates paroled to custody, 87 were serving state sentences and 32 were serving county sentences. The majority of inmates paroled to custody were paroled to immigration detainers (63%). The table below depicts information regarding inmates paroled to custody during 1994.

## Inmates Paroled to Custody: State and County Inmates by Type of Custody, 1994

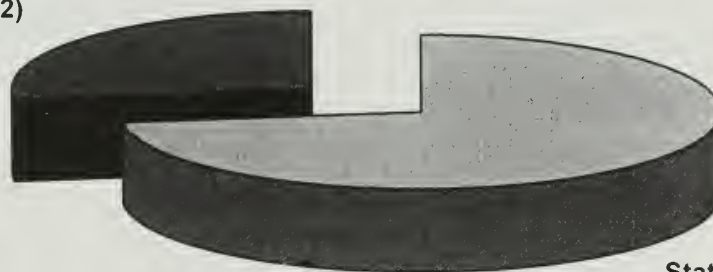
Type of Custody	State Inmates	County Inmates	Total
From and After Sentence	8	4	12
Massachusetts Detainer	2	2	4
Federal Detainer	2	1	3
Out of State Detainer	5	20	25
Immigration Detainer	70	5	75
Total	87	32	119

### Inmates Paroled to Custody State and County Inmates by Type of Custody, 1994



### Inmates Paroled to Custody Breakdown of Inmate Type, 1994

County Inmates  
27% (32)



State Inmates  
73% (87)



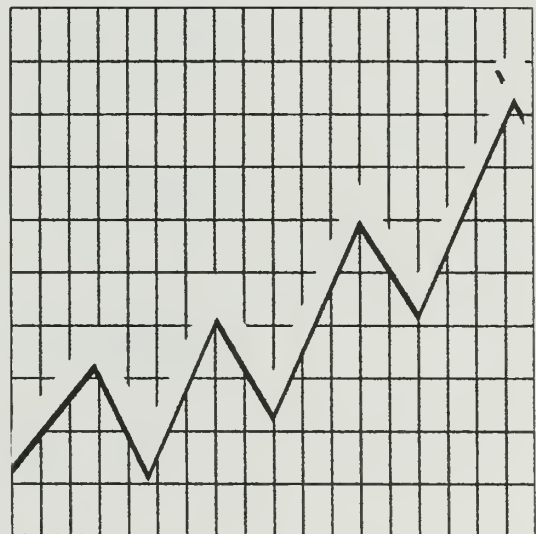


# OFFICE VOTES

**Type**

**Number**

**Results**



# PAROLE BOARD OFFICE VOTES, 1994

During 1994, there were 10,493 parole related hearings held at state and county institutions and the Parole Board voted on 6,076 release hearing recommendations for inmates serving county sentences. In addition, the Parole Board also voted on 5,175 other parole related matters at the Board's central office during 1994. These office votes include the following:

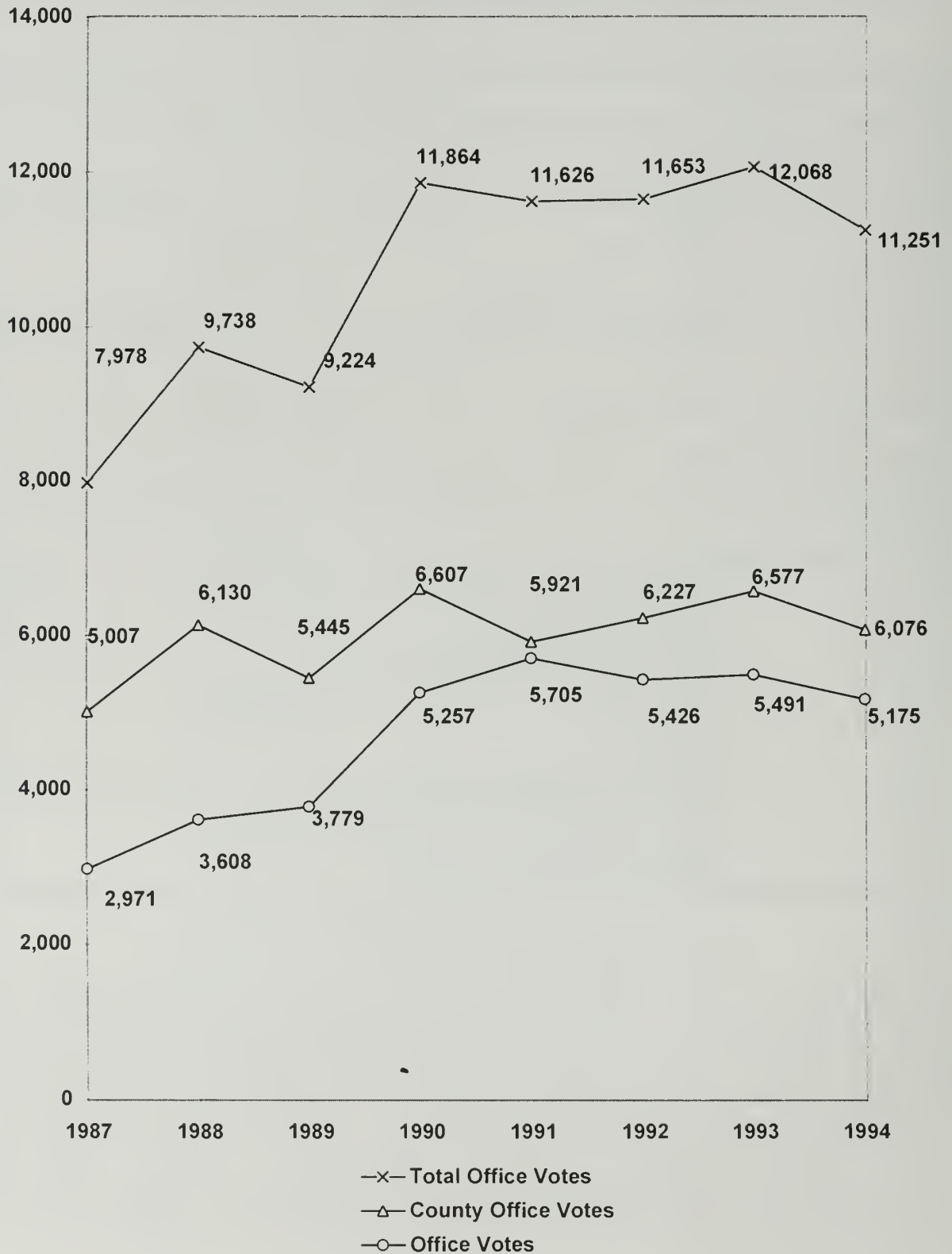
=====	
Rescission .....	<u>526</u>
Provisional rescission/Next list	442
Prior vote to stand	84
Reconsideration.....	<u>359</u>
Reserve dates given	10
Denials	308
Next list	41
Change of Vote.....	<u>253</u>
Reserve dates given	132
Denials	108
Next list	12
Action pending	1
Resolve Action Pending.....	<u>477</u>
Reserve dates given	104
Denials	345
No Action	4
Next list	18
Continue action pending	6
Appeals.....	<u>429</u>
Reserve dates given	14
Denials	400
Next list	15
Requests for Early/Special Consideration Hearing.....	<u>246</u>
Requests granted	156
Requests denied	90
Early/Special Consideration Votes.....	<u>1</u>
Reserve dates given	1
Decisions to Add/Change Conditions of Parole.....	<u>440</u>
Refer to Full Board Votes.....	<u>15</u>
Reserve dates given	6
Denials	5
Next list	4

Fifteen Year Hearings.....	<u>24</u>
Reserve dates given	6
Denials	18
Annual Review Hearings/Second Degree Murder.....	<u>58</u>
Reserve dates given	10
Denials	48
Requests for Postponement/Approved.....	<u>10</u>
Requests for Out of Country Travel.....	<u>65</u>
Requests to Withdraw Warrants.....	<u>57</u>
Approved	8
Denied	42
Next list	7
Requests to Terminate Supervision.....	<u>82</u>
Approved	42
Denied	40
Informational Report Noted.....	<u>85</u>
Vote Clarification.....	<u>6</u>
Other Office Votes.....	<u>33</u>
Revocation Cases.....	<u>2,009</u>
Provisional revocation	1,429
Execute warrants	13
Final warning	250
Withdraw warrant/Close case	31
Withdraw warrant/Resume supervision	14
No action	36
Warning	88
Await action of court	116
Continue final warning status	15
Issue warrant for detainer purposes	11
Issue second detainer	4
Other revocation votes	2

#### **Parole Board Office Votes, 1987 - 1994**

In addition to the institutional hearings the Parole Board conducts each year for inmates serving state sentences, they also vote on thousands of other parole related matters at the agency's central office. About half of these votes are to finalize recommendations made by Hearing Examiners regarding release hearings for inmates serving county sentences. The remaining office votes involve deciding matters such as those listed above. The chart which follows provides an annual breakdown of office votes made by the Parole Board during the years 1987-1994. Office vote information was not officially documented prior to 1987.

# Parole Board Office Votes 1987 - 1994



# **HEARING TRENDS**

**(1985 - 1994)**

**Total Hearings**

**Release Hearings**

**Paroling Rates**

**Revocation Hearings**

**Rescission Hearings**

**Release Hearing Waivers**







## TRENDS IN PAROLE RELATED HEARINGS OVER THE LAST TEN YEARS, 1985-1994

### Introduction

During the last ten years (1985-1994) the number of parole related hearings held by the Parole Board has increased considerably. In 1994, a total of 10,493 parole related hearings were held representing a 43% increase over the 7,325 parole related hearings held in 1985. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the constant and substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to Massachusetts' state prisons has increased by 54% from 2,202 in 1985 to approximately 3,400\* in 1994. The number of county commitments has also increased by 70% from 9,387 in 1985 to approximately 16,860\* in 1994. Since more than ninety percent of state and county inmates are eligible for parole consideration, any increase in commitments directly results in an increase in the number of parole related hearings.

In addition to the increase in the number of parole related hearing during the last ten years, the increase in the number of inmates waiving their right to a release hearing is even more substantial. In 1985 a combined total of 570 state and county inmates waived their right to a release hearing. In 1994 this number had increased by 522% to 3,543.

The tables and graphs that follow provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years. Information involving release hearing waivers during the same ten year period is also provided.

\* Inmate commitments for 1994 are based on estimates provided by the Department of Correction's Research and Planning Division.

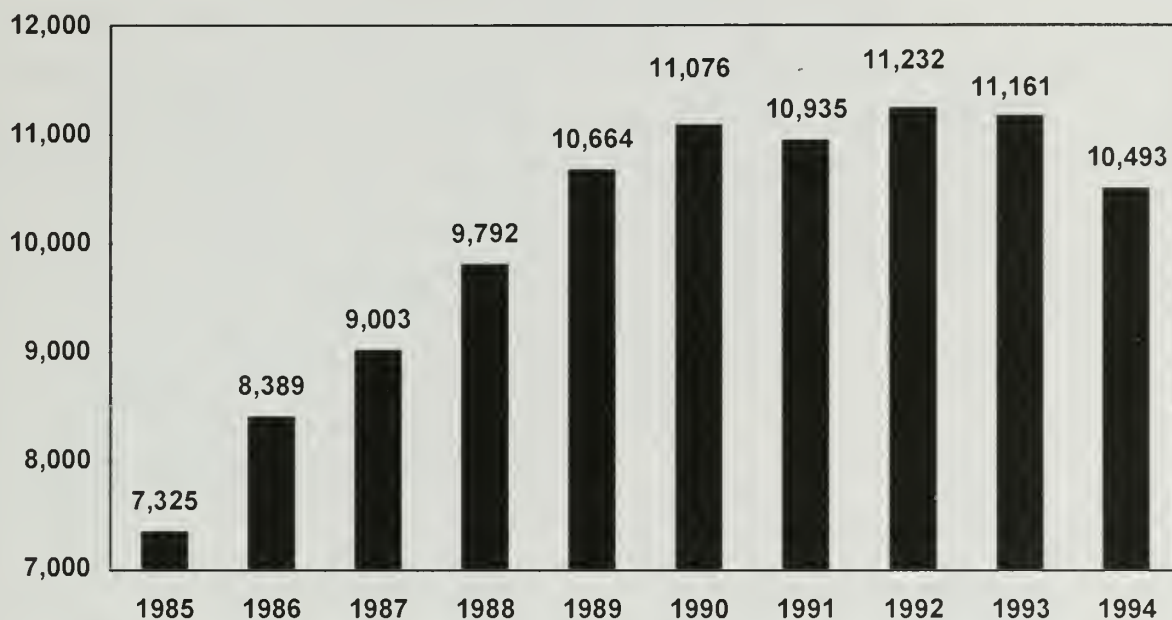
# TOTAL PAROLE RELATED HEARINGS, 1985-1994

In 1994, the Massachusetts Parole Board held a total of 10,493 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 6% decrease below the 11,161 hearings held during 1993 and a 43% increase over the 7,325 hearings held in 1985. This information appears in the following table and graph.

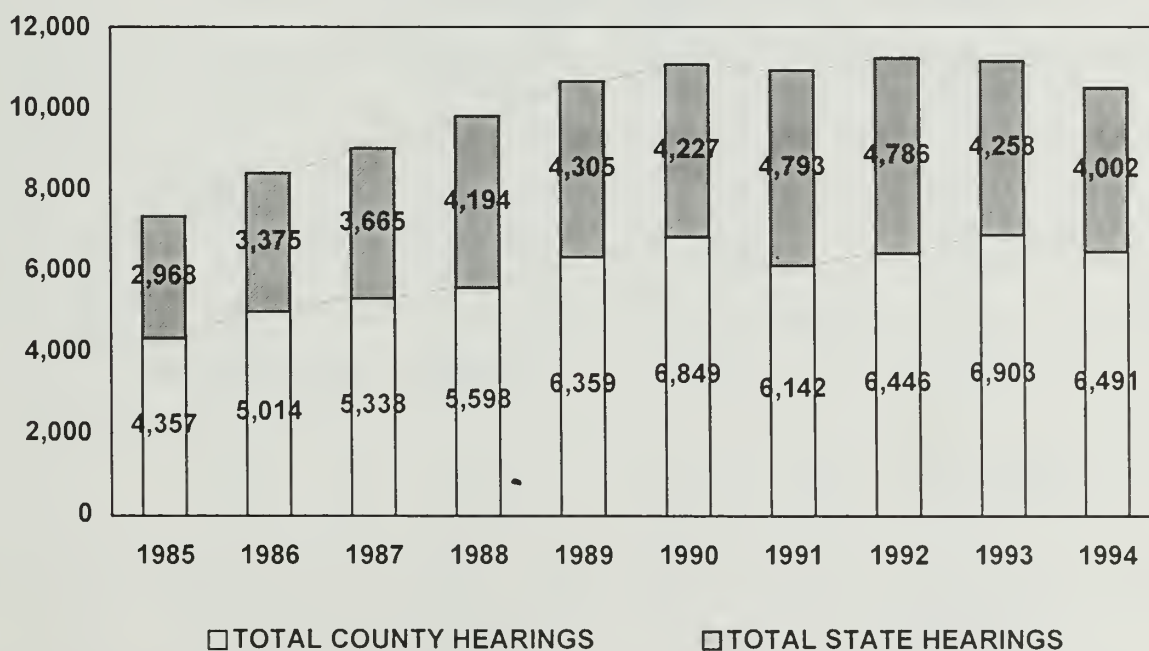
## Total Release, Revocation and Rescission Hearings: 1985-1994

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1985
1985	2,968	4,357	7,325		
1986	3,375	5,014	8,389	15%	15%
1987	3,665	5,338	9,003	7%	23%
1988	4,194	5,598	9,792	9%	34%
1989	4,305	6,359	10,664	9%	46%
1990	4,227	6,849	11,076	4%	51%
1991	4,793	6,142	10,935	-1%	49%
1992	4,786	6,446	11,232	3%	53%
1993	4,258	6,903	11,161	-1%	52%
1994	4,002	6,491	10,493	-6%	43%

# **State and County Release, Revocation and Rescission Hearing Totals 1985 - 1994**



## **Breakdown of Total State and County Hearings 1985 - 1994**



# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1985-1994

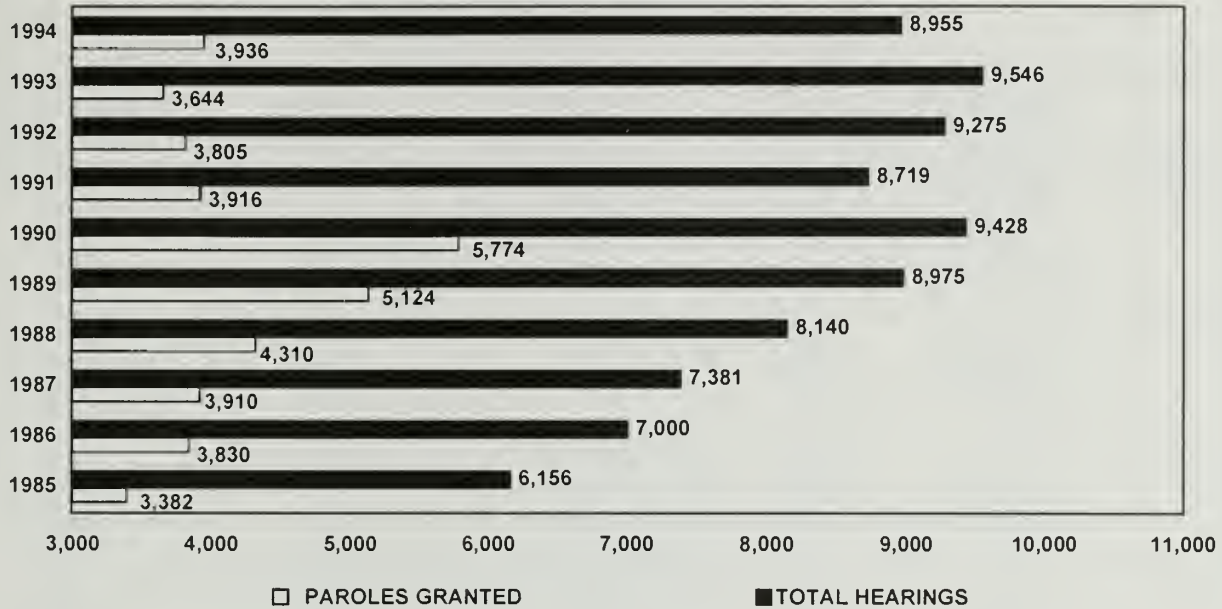
The following table and graph depict the results of release hearings held from 1985 to 1994 for state and county inmates. The 8,955 release hearings held in 1994 represent an decrease of 6% below the 9,546 release hearings held in 1993 and an increase of 45% above the 6,156 release hearings held in 1985.

## Release Hearings, Paroles Granted and Paroling Rate, 1985-1994

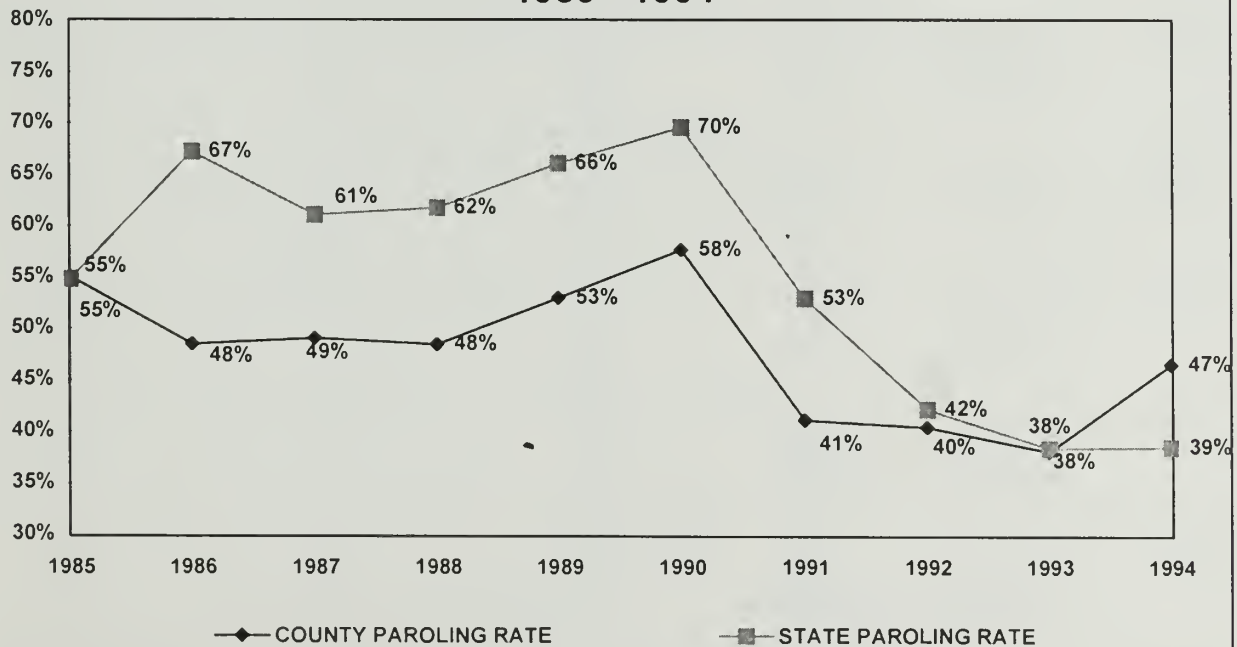
Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1985	State	2,154	1,180	55%
	County	4,002	2,202	55%
	TOTAL	6,156	3,382	55%
1986	State	2,331	1,566	67%
	County	4,669	2,264	48%
	TOTAL	7,000	3,830	55%
1987	State	2,408	1,471	61%
	County	4,973	2,439	49%
	TOTAL	7,381	3,910	53%
1988	State	2,752	1,699	62%
	County	5,388	2,611	48%
	TOTAL	8,140	4,310	53%
1989	State	2,830	1,869	66%
	County	6,145	3,255	53%
	TOTAL	8,975	5,124	57%
1990	State	2,821	1,963	70%
	County	6,607	3,811	58%
	TOTAL	9,428	5,774	61%
1991	State	2,798	1,481	53%
	County	5,921	2,435	41%
	TOTAL	8,719	3,916	45%
1992	State	3,048	1,286	42%
	County	6,227	2,519	40%
	TOTAL	9,275	3,805	41%
1993	State	2,969	1,140	38%
	County	6,577	2,504	38%
	TOTAL	9,546	3,644	38%
1994	State	2,879	1,109	39%
	County	6,076	2,827	47%
	TOTAL	8,955	3,936	44%



## Release Hearings Held and Paroles Granted for State and County Inmates 1985 - 1994



## Paroling Rates for State and County Inmates 1985 - 1994

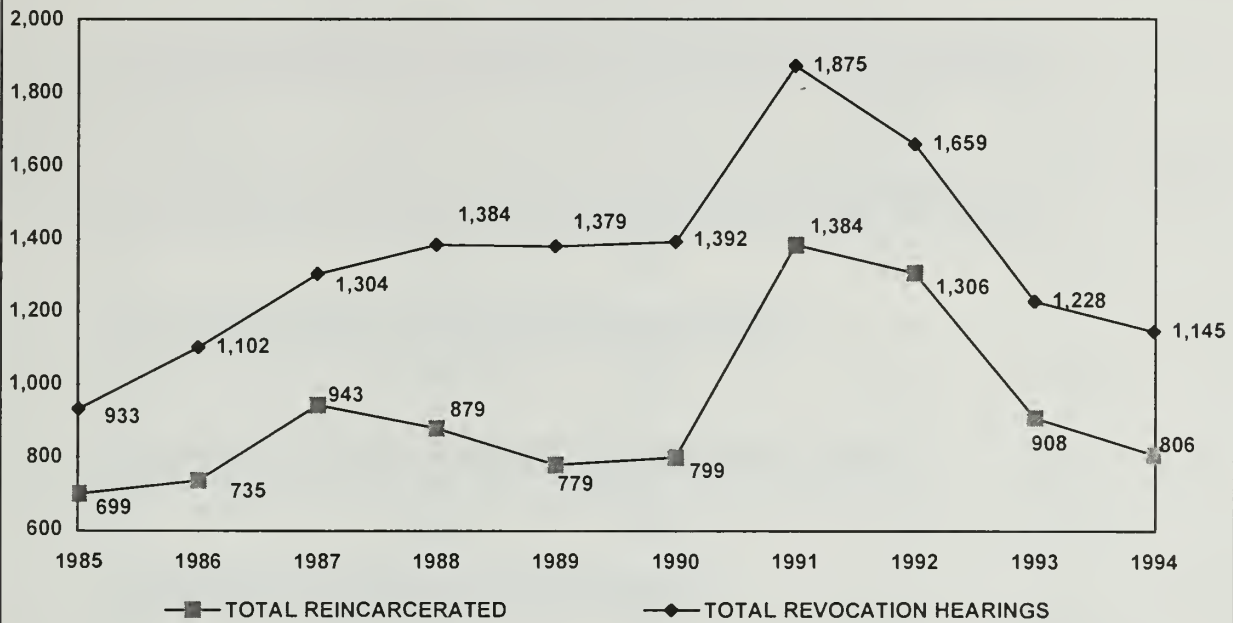


# REVOCATION HEARINGS AND REPAROLING RATES, 1985-1994

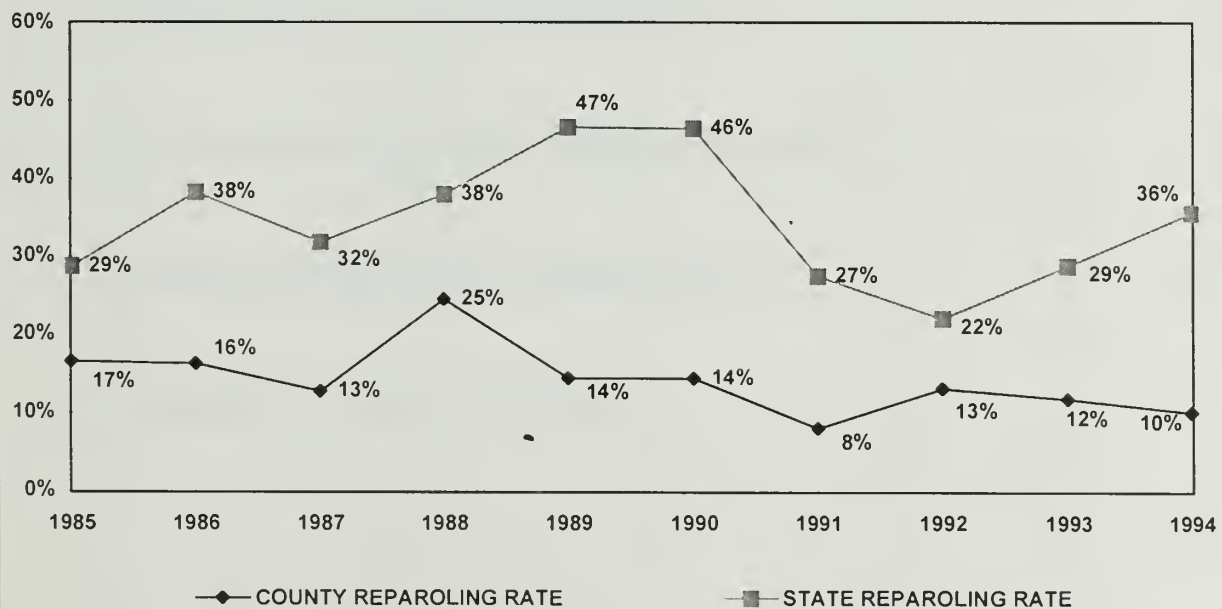
The 1,145 revocation hearings held in 1994 represent a decrease of 7% below the 1,228 revocation hearings held in 1993 and an increase of 23% above the 933 revocation hearings held in 1985. The results of revocation hearings held during the last ten years appear below.

Revocation Hearings and Reparoling Rates, 1985-1994					
Year	Sentence Type	Number Hearings	Number Reparoled	Number Reincarcerated	Reparoling Rate %
1985	State	655	188	467	29%
	County	278	46	232	17%
	TOTAL	933	234	699	25%
1986	State	856	327	529	38%
	County	246	40	206	16%
	TOTAL	1,102	367	735	33%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
	TOTAL	1,304	361	943	28%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
	TOTAL	1,384	505	879	36%
1989	State	1,247	581	666	47%
	County	132	19	113	14%
	TOTAL	1,379	600	779	44%
1990	State	1,225	569	656	46%
	County	167	24	143	14%
	TOTAL	1,392	593	799	43%
1991	State	1,750	481	1,269	27%
	County	125	10	115	8%
	TOTAL	1,875	491	1,384	26%
1992	State	1,514	334	1,180	22%
	County	145	19	126	13%
	TOTAL	1,659	353	1,306	21%
1993	State	1,032	297	735	29%
	County	196	23	173	12%
	TOTAL	1,228	320	908	26%
1994	State	876	312	564	36%
	County	269	27	242	10%
	TOTAL	1,145	339	806	30%

### Revocation Hearings Held and Number Reincarcerated State and County Parole Violators 1985 - 1994



### Reparoling Rates for State and County Parole Violators 1985 - 1994



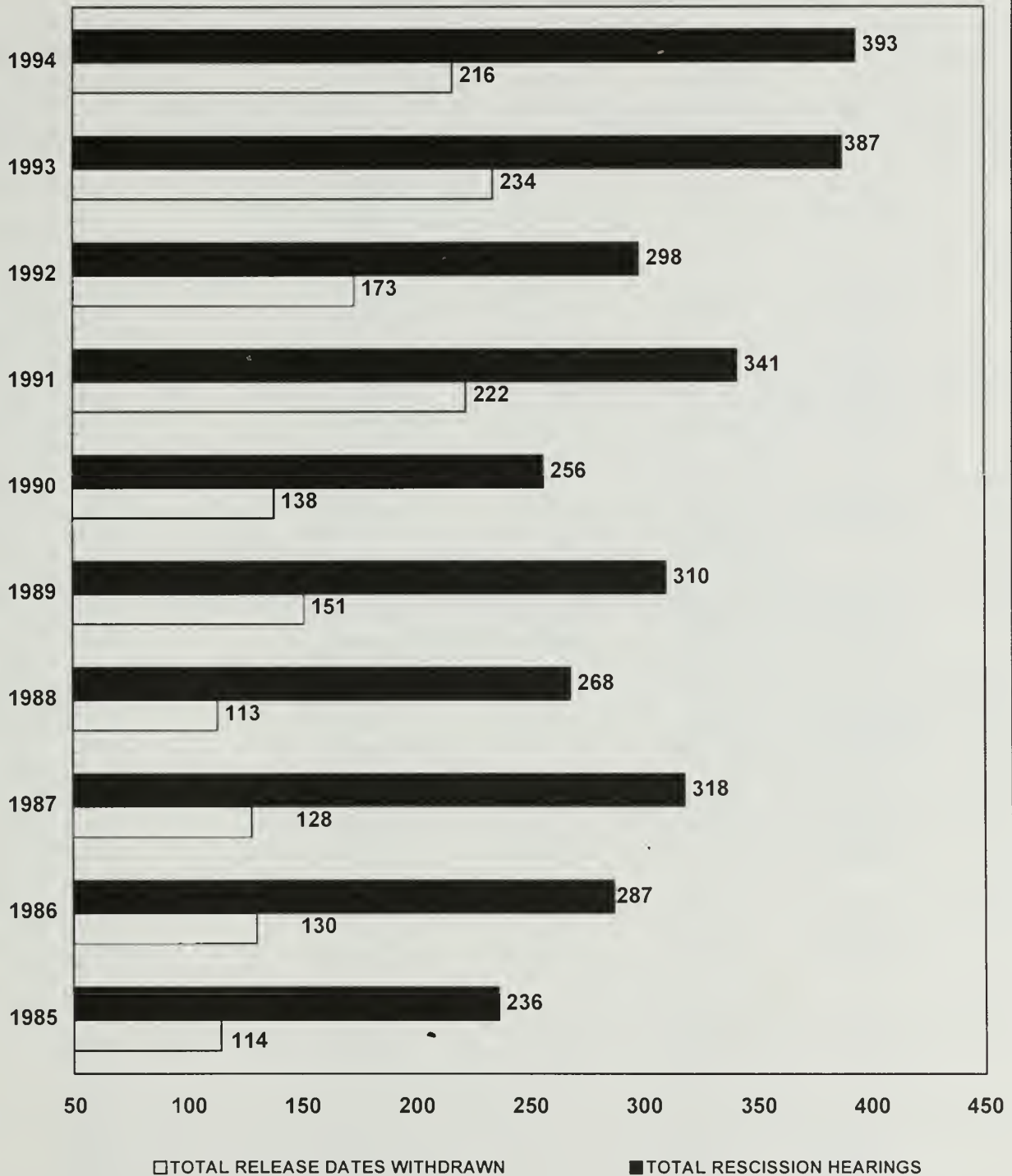
# RESCISSION HEARINGS, 1985-1994

In 1994, the Parole Board held 393 rescission hearings which represent an increase of 2% above the 387 held in 1993 and a 67% increase above the 236 rescission hearings held in 1985. The following table and graph depict the number of rescission hearings held and the results of these hearings over the last ten years.

## Rescission Hearings, 1985-1994

Year	Sentence Type	Number Hearings	Granted New Release Dates	Release Dates Withdrawn	Percent Granted New Release Dates
1985	State	159	80	79	50%
	County	77	42	35	55%
	TOTAL	236	122	114	52%
1986	State	188	107	81	57%
	County	99	50	49	51%
	TOTAL	287	157	130	55%
1987	State	236	149	87	63%
	County	82	41	41	50%
	TOTAL	318	190	128	60%
1988	State	209	135	74	65%
	County	59	20	39	34%
	TOTAL	268	155	113	58%
1989	State	228	139	89	61%
	County	82	20	62	24%
	TOTAL	310	159	151	49%
1990	State	181	100	81	55%
	County	75	18	57	24%
	TOTAL	256	118	138	46%
1991	State	245	96	149	39%
	County	96	23	73	24%
	TOTAL	341	119	222	35%
1992	State	224	104	120	46%
	County	74	21	53	28%
	TOTAL	298	125	173	42%
1993	State	257	115	142	45%
	County	130	38	92	29%
	TOTAL	387	153	234	40%
1994	State	247	141	106	57%
	County	146	36	110	25%
	TOTAL	393	177	216	45%

# **Rescission Hearings Held and Release Dates Withdrawn for State and County Inmates 1985 - 1994**





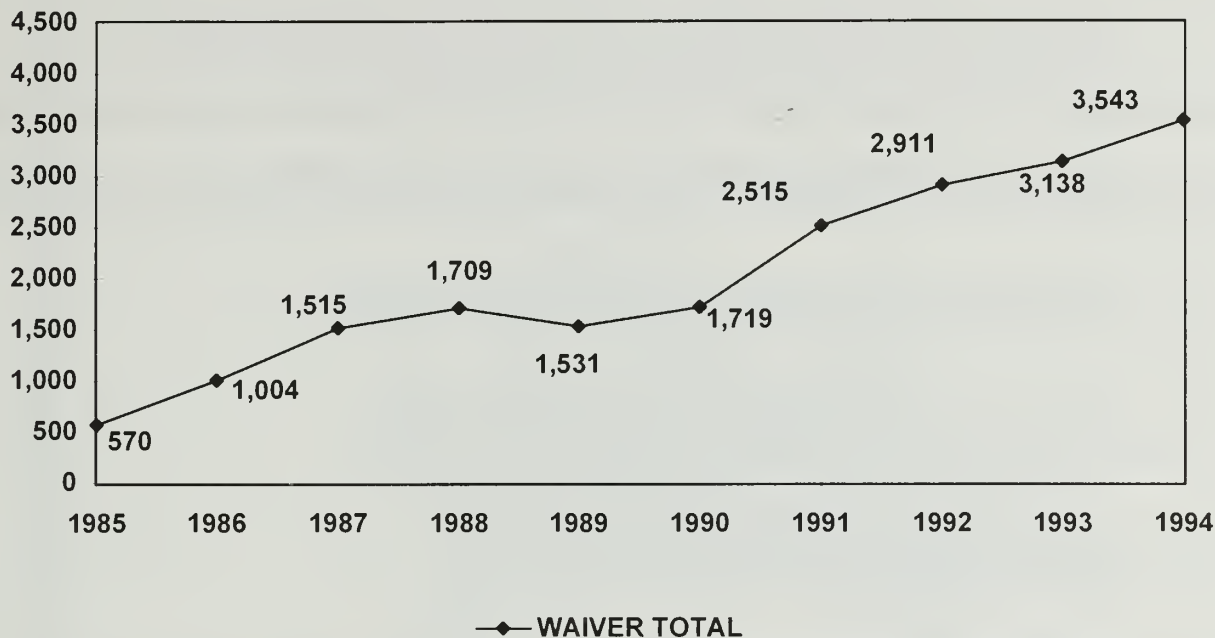
**PERCENTAGE OF PAROLE ELIGIBLE INMATES WHO  
WAIVED THEIR RIGHT TO A RELEASE HEARING, 1985-1994**

The following table depicts the number of release hearings held, the number of inmates who waived their hearing, the number of inmates eligible for a release hearing and the percentage of eligible inmates who waived their right to a release hearing.

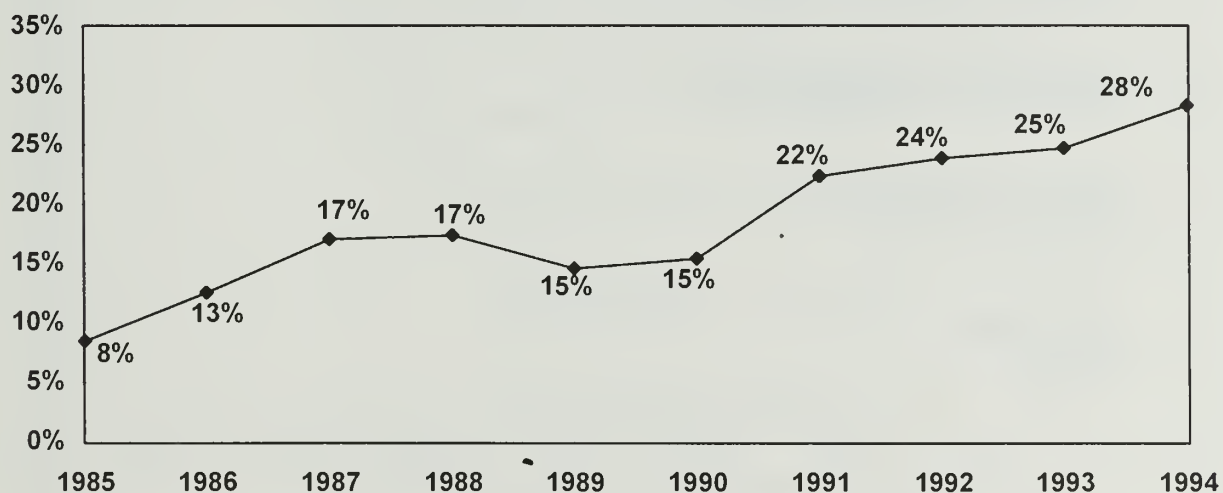
**Release Hearings, Waivers, Total Number Eligible  
for Parole and Percentage Eligible Who Waived, 1985-1994**

Year	Type Sentence	Release Hearings	Number Waivers	Eligible for Parole	Percent of Eligible Who Waived
1985	State	2,154	200	2,354	8%
	County	4,002	370	4,372	8%
	TOTAL	6,156	570	6,726	8%
1986	State	2,331	266	2,597	10%
	County	4,669	738	5,407	14%
	TOTAL	7,000	1,004	8,004	13%
1987	State	2,408	337	2,745	12%
	County	4,973	1,178	6,151	19%
	TOTAL	7,381	1,515	8,896	17%
1988	State	2,752	395	3,147	13%
	County	5,388	1,314	6,702	20%
	TOTAL	8,140	1,709	9,849	17%
1989	State	2,830	392	3,222	12%
	County	6,145	1,139	7,284	16%
	TOTAL	8,975	1,531	10,506	15%
1990	State	2,821	361	3,182	11%
	County	6,607	1,358	7,965	17%
	TOTAL	9,428	1,719	11,147	15%
1991	State	2,798	462	3,260	14%
	County	5,921	2,053	7,974	26%
	TOTAL	8,719	2,515	11,234	22%
1992	State	3,048	621	3,669	17%
	County	6,227	2,290	8,517	27%
	TOTAL	9,275	2,911	12,186	24%
1993	State	2,969	825	3,794	22%
	County	6,577	2,313	8,890	26%
	TOTAL	9,546	3,138	12,684	25%
1994	State	2,879	824	3,703	22%
	County	6,076	2,719	8,795	31%
	TOTAL	8,955	3,543	12,498	28%

### Release Hearing Waivers for State and County Inmates 1985 - 1994

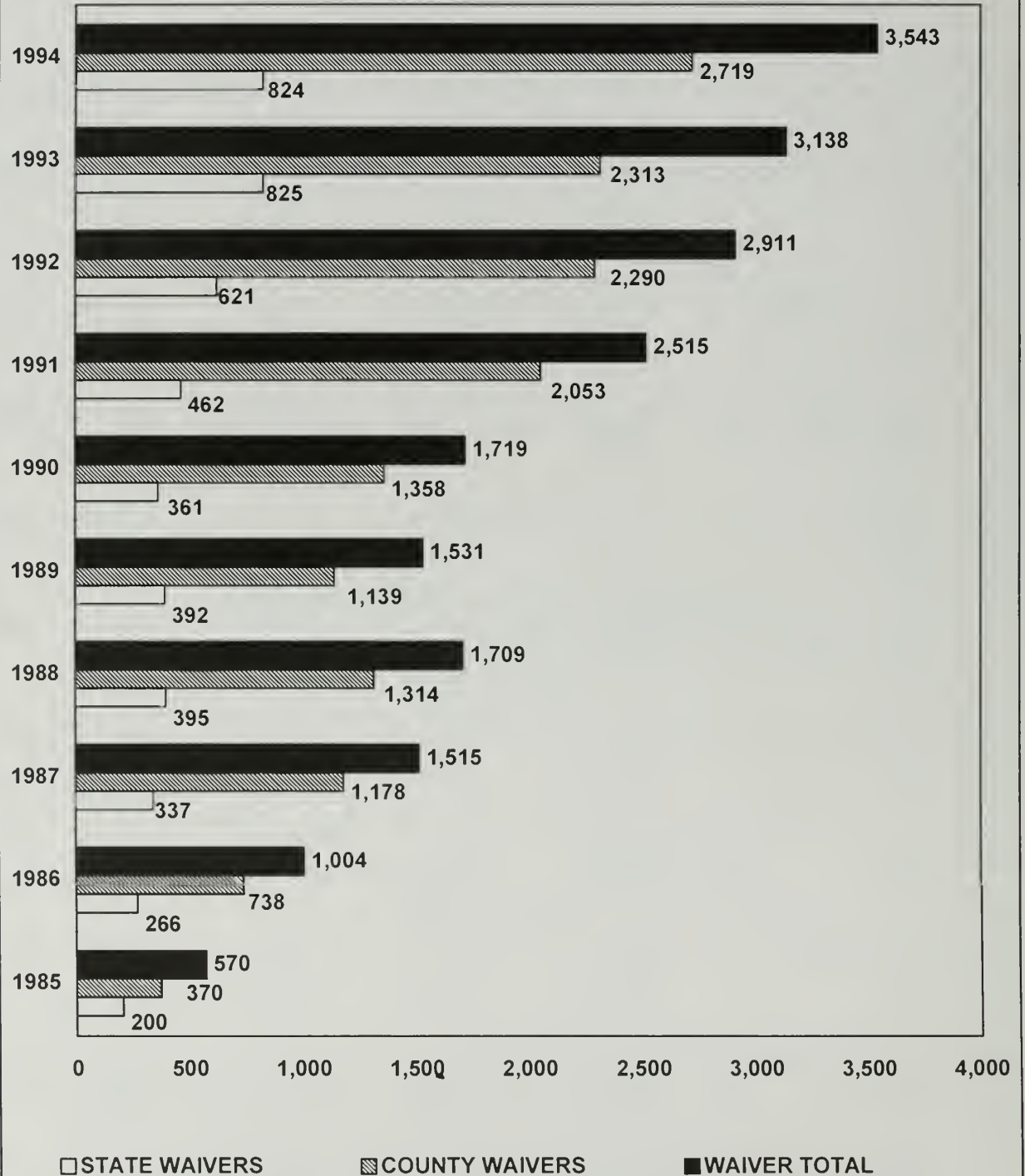


### Percentage of Parole Eligible Inmates Who Waived Their Right to a Release Hearing 1985 - 1994



The percentage of inmates waiving their right to a release hearing increased by more than 500% during the last ten years, from 570 waivers in 1985 to 3,543 waivers in 1994. The largest annual increase in parole waivers took place between 1990 and 1991, which coincided with a substantial decrease in the paroling rate of state and county inmates.

# **Total State and County Release Hearing Waivers 1985 - 1994**



# COMMUNITY SUPERVISION



**Monthly Caseload Activity**

**Regional PO Caseloads**

**Supervision Levels**

**Sentence Type**

**Demographics**

**Substance Abuse Testing**

**Caseload Trends (1985 - 1994)**



## Community Supervision

### Parole Cases Opened in 1994

During 1994, a total of 3,361 inmates were new releases to parole supervision. An additional 185 parole violators were reparaoled after having been returned to prison for a period of time. Of the new releases 61% were serving county sentences, 34% were serving state sentences and 5% were serving out of state sentences. Eighty-six percent of the reparaoles were serving state sentences, 11% county sentences and 3% were serving out of state sentences.

### Parole Cases Closed in 1994

In addition to the new releases to parole, 2,402 parolees successfully completed their parole and 963 were returned to custody after having their parole revoked. The majority of parolees successfully completing their supervision period were serving county sentences (71%). State parolees represented 23% of the successful case closes and parolees serving out of state sentences the remaining 6%. Sixty-nine percent of the revocation cases were parolees serving state sentences, 30% were serving county sentences and 1% were serving out of state sentences.

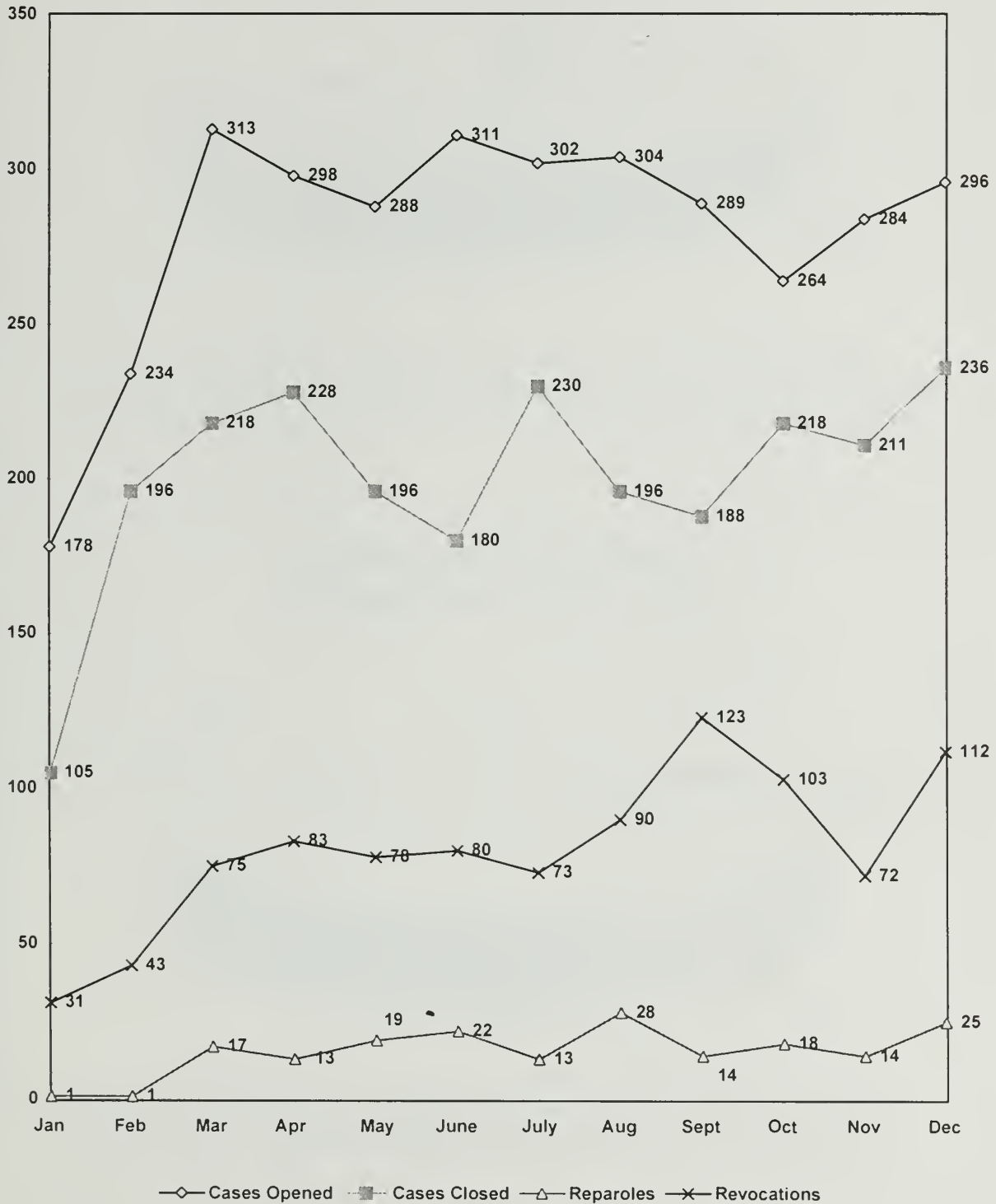
The following table and chart depict case open and case close information.

**Caseload Activity by Month, 1994**  
**Case Opens, Reparaoles, Revocations and Case Closes**

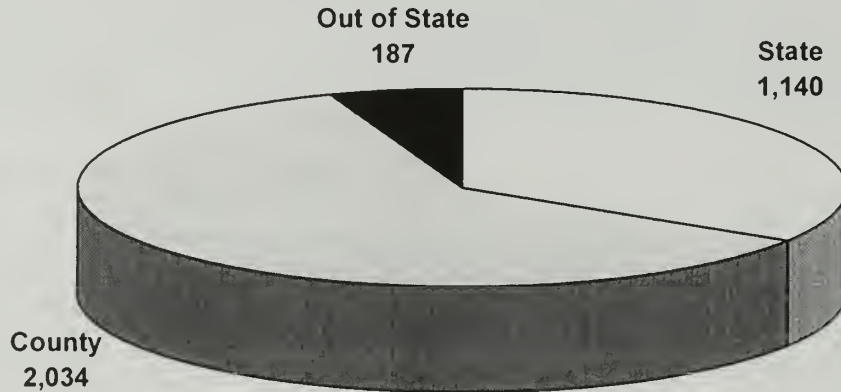
Month	Cases Opened	Reparaoles	Cases Closed	Revocations
January	178	1	105	31
February	234	1	196	43
March	313	17	218	75
April	298	13	228	83
May	288	19	196	78
June	311	22	180	80
July	302	13	230	73
August	304	28	196	90
September	289	14	188	123
October	264	18	218	103
November	284	14	211	72
December	296	25	236	112
<b>Total</b>	<b>3,361</b>	<b>185</b>	<b>2,402</b>	<b>963</b>



# **Community Supervision Caseload Activity by Month Cases Opened, Cases Closed, Reparoles and Revocations, 1994**

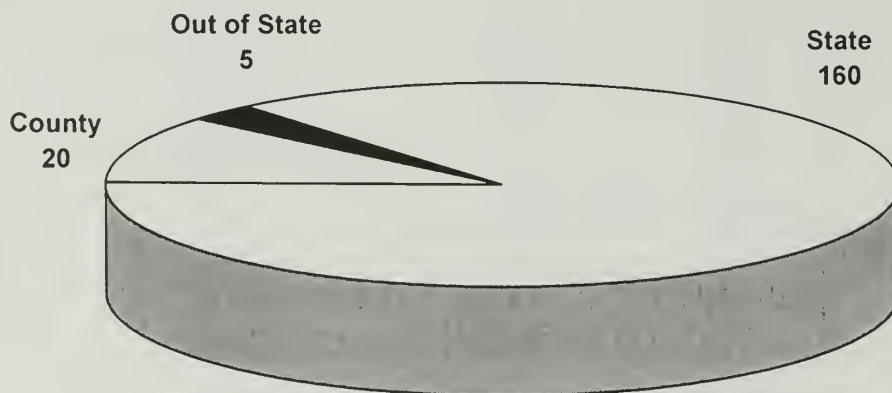


### Community Supervision Cases Opened, 1994



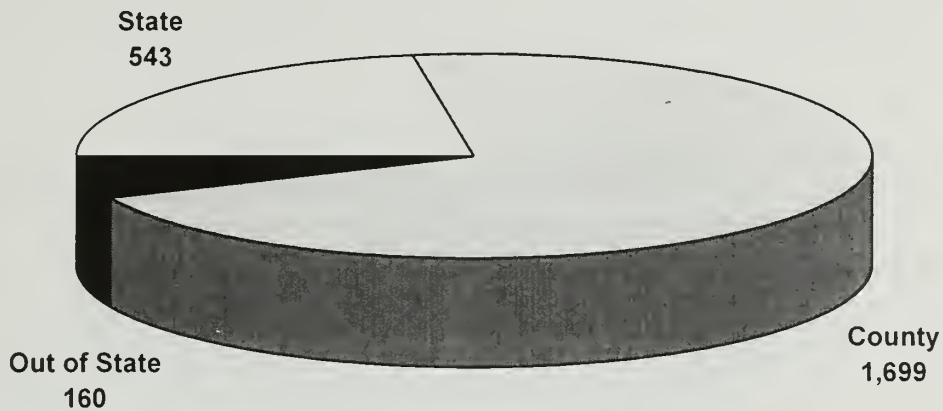
In 1994, there were 3,361 new parole cases opened. County cases represented 61% of the cases opened, State cases 34% and Out of State cases 5%.

### Community Supervision Number of Reparoles, 1994



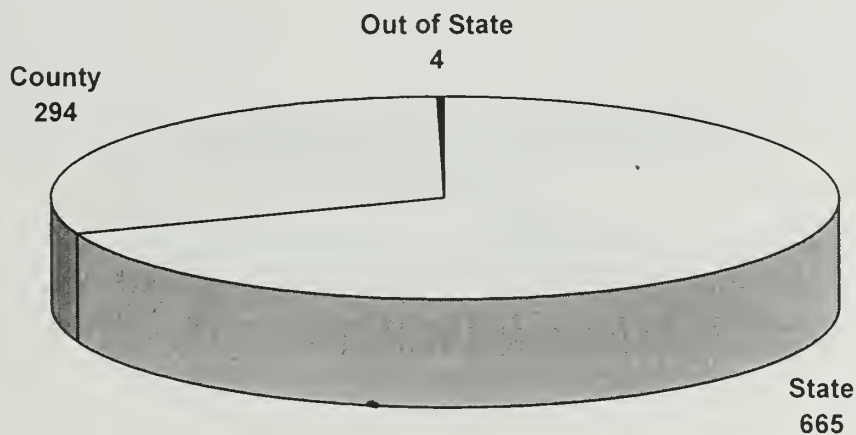
In 1994, 185 parole violators were reparaoled. **Eighty-six percent** of them were serving State sentences, 11% were serving County sentences and 3% Out of State sentences.

### Community Supervision Cases Successfully Closed, 1994



In 1994, 2,402 parolees successfully completed parole. County cases (71%) accounted for the majority of the closes, followed by State cases (23%) and Out of State cases (6%).

### Community Supervision Number of Revocations, 1994



In 1994, 963 parolees had their parole revoked. **Sixty-nine percent** of the parolees revoked were serving State sentences, 30% were serving County sentences and 1% were serving Out of State sentences.

## Parole Officer Caseloads

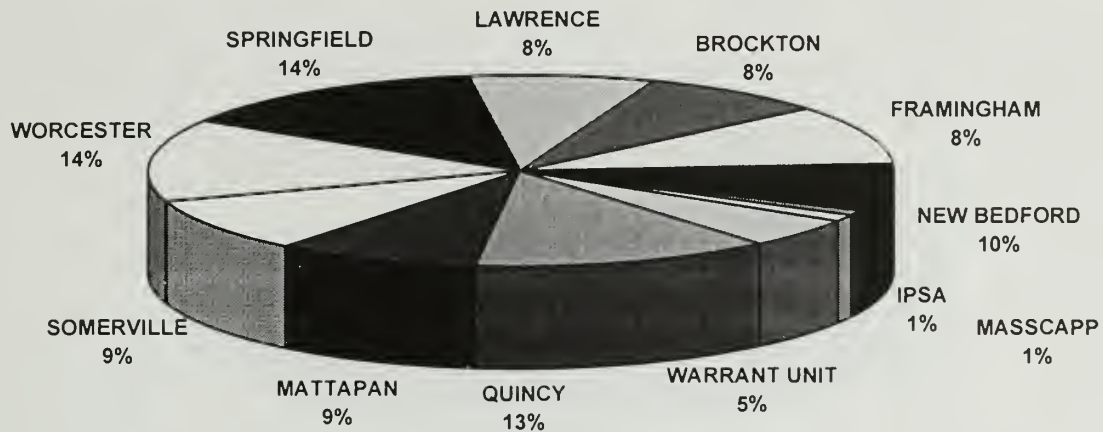
At the end of 1994, there were 4,755 parolees under the supervision of parole officers in Massachusetts. The average parole officer caseload at year end was 67 representing a 6% increase over the average parole officer caseload of 63 at the end of 1993. The Springfield regional office with 679 parolees and the Worcester office with 642 supervised the largest caseloads during the year. Overall, a total of 7,916 parolees were under supervision at some point of 1994. This information is depicted below.

### Parolee Caseload Information by Regional Office, 1994

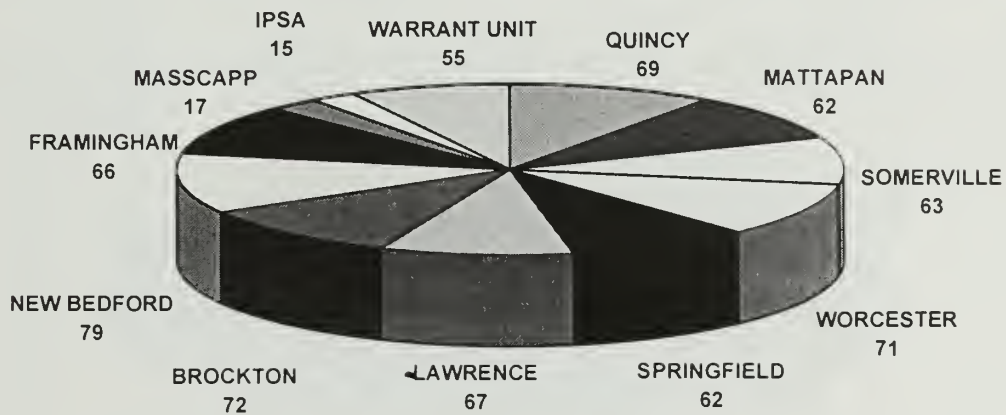
Region	Regional Office Location	Percent of Total Caseload	Total Office Caseload	Number PO's per Office	Average PO Caseload
Region 1	Quincy	13%	619	9	69
Region 2	Mattapan	9%	432	7	62
Region 3	Somerville	9%	442	7	63
Region 4	Worcester	14%	642	9	71
Region 5	Springfield	14%	679	11	62
Region 6	Lawrence	8%	400	6	67
Region 7	Brockton	8%	360	5	72
Region 8	New Bedford	10%	472	6	79
Region 9	Framingham	8%	393	6	66
MassCAPP	Central	1%	33	2	17
Intensive	Mattapan	1%	61	4	15
Warrant Unit	Central	5%	222	4	55
<b>Total</b>		<b>100%</b>	<b>4,755</b>	<b>76</b>	<b>67 <sup>1</sup></b>

<sup>1</sup> The average parole officer caseload of 67 is based on the total parolee caseload of 4,439 being supervised on the last day of 1994 by sixty-six parole officers from the Parole Board's nine regional offices. Intensive Parole for Substance Abusers (IPSA), MassCAPP (MC) and the Warrant Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

### Community Supervision Regional Caseloads as Percent of Total Caseload, 1994



### Community Supervision Average Parole Officer Caseload by Region, 1994



Intensive Parole for Substance Abusers (IPSA) and MassCAPP are special population programs designed to have reduced caseloads.



## Supervision Levels

The following table depicts the proportional distribution of the supervision levels of parolees by region on the last day of 1994.

**Proportional Distribution of  
Parolee Supervision Levels by Region, 1994**

Region	Maximum Long Term	Maximum Short Term	Moderate	Minimum	Administrative	IPSA
Region 1	55%	8%	17%	19%	0%	0%
Region 2	60%	6%	15%	16%	1%	0%
Region 3	42%	7%	24%	26%	0%	0%
Region 4	51%	8%	25%	15%	1%	0%
Region 5	51%	11%	28%	9%	0%	0%
Region 6	49%	11%	17%	22%	1%	0%
Region 7	57%	6%	18%	18%	0%	0%
Region 8	51%	6%	14%	26%	2%	0%
Region 9	42%	8%	19%	31%	0%	0%
MassCAPP	94%	6%	0%	0%	0%	0%
IPSA	0%	0%	0%	0%	0%	100%
<b>Total</b>	<b>50%</b>	<b>8%</b>	<b>20%</b>	<b>19%</b>	<b>1%</b>	<b>2%</b>

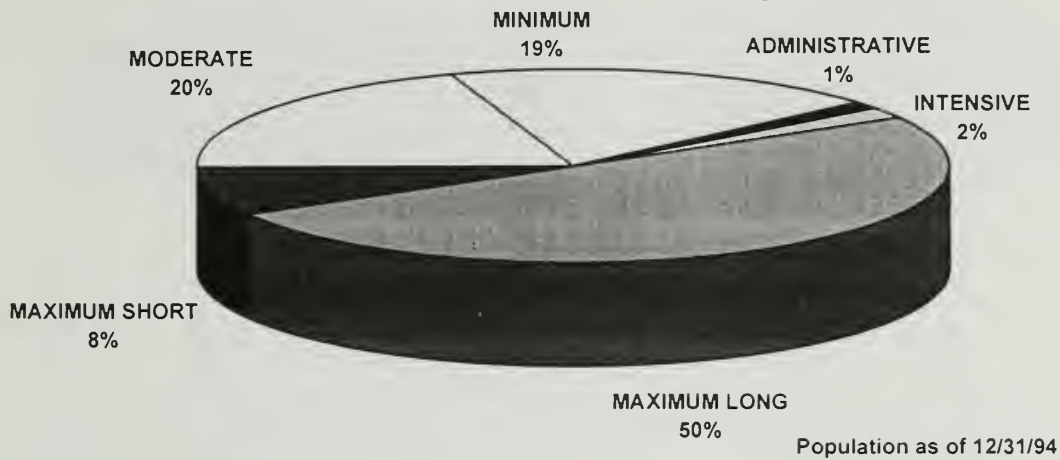
## Type Sentence

The following table provides a regional breakdown of the type sentence parolees were serving on the last day of 1994.

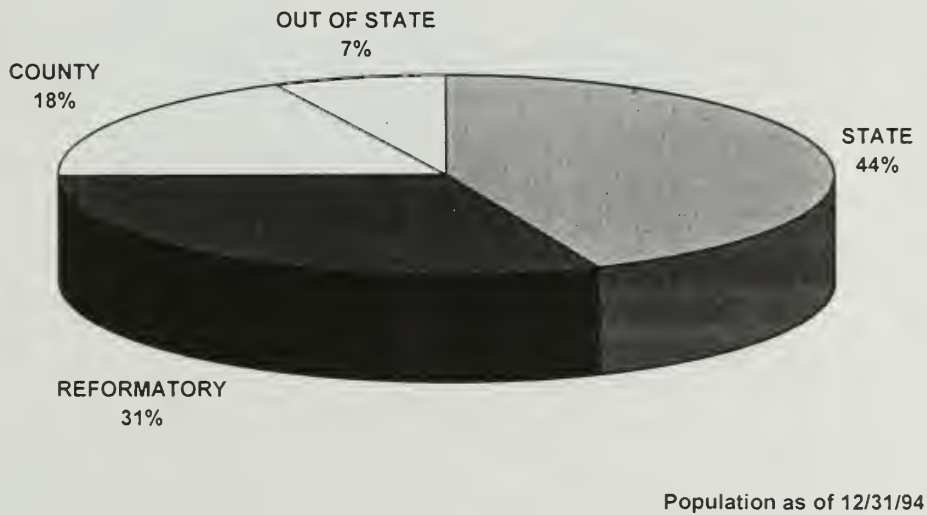
**Parolee Sentence Type  
by Region, 1994**

Region	State	Reformatory	County	Out of State	Total
Region 1	283 (45%)	196 (32%)	114 (18%)	29 ( 5%)	622
Region 2	206 (47%)	164 (38%)	37 ( 9%)	28 ( 6%)	435
Region 3	186 (42%)	138 (31%)	84 (19%)	35 ( 8%)	443
Region 4	338 (52%)	212 (33%)	71 (11%)	26 ( 4%)	647
Region 5	308 (45%)	187 (27%)	138 (20%)	53 ( 8%)	686
Region 6	168 (42%)	105 (25%)	83 (21%)	48 (12%)	404
Region 7	128 (36%)	110 (30%)	95 (26%)	27 ( 8%)	360
Region 8	156 (33%)	140 (30%)	129 (27%)	49 (10%)	474
Region 9	188 (48%)	131 (33%)	47 (12%)	29 ( 7%)	395
MassCAPP	11 (33%)	20 (61%)	2 ( 6%)	0 ( 0%)	33
IPSA	15 (25%)	15 (25%)	31 (50%)	0 ( 0%)	61
<b>Total</b>	<b>1987 (44%)</b>	<b>1418 (31%)</b>	<b>831 (18%)</b>	<b>324 ( 7%)</b>	<b>4560</b>

**Community Supervision  
Parolee Population  
Levels of Supervision, 1994**



**Community Supervision  
Parolee Population  
Sentence Type, 1994**



## Gender and Race

The following table shows that, at the end of 1994, males accounted for 92% of the parolee population, while females made up the other 8%. In regards to race, 56% of the parolees were White, 23% were Black, 19% were Hispanic and about 2% were Native American, Asian or Cape Verdian.

Gender and Race, 1994

Region	Gender		Race			
	Male	Female	White	Black	Hispanic	Other
Region 1	96%	4%	64%	25%	10%	1%
Region 2	89%	11%	7%	76%	16%	1%
Region 3	90%	10%	67%	21%	11%	0%
Region 4	88%	12%	62%	9%	29%	0%
Region 5	93%	7%	45%	21%	33%	0%
Region 6	93%	7%	72%	5%	21%	2%
Region 7	95%	5%	74%	19%	6%	1%
Region 8	95%	5%	78%	14%	9%	0%
Region 9	93%	7%	72%	13%	13%	1%
MassCAPP	97%	3%	76%	21%	3%	0%
IPSA	93%	7%	2%	89%	10%	0%
<b>Total</b>	<b>92%</b>	<b>8%</b>	<b>56%</b>	<b>23%</b>	<b>19%</b>	<b>2%</b>

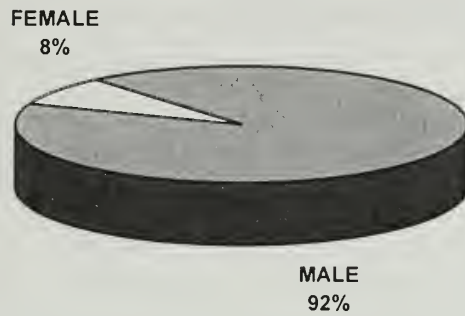
## Employment Status

The regional employment status of the parolee population at the end of 1994 appears below.

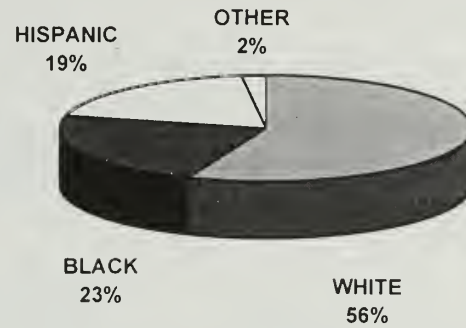
Employment Status of  
Parolees by Region, 1994

Region	Full Time	Part Time	School/ Training	Not in Work Force	Unemployed
Region 1	56%	3%	2%	7%	32%
Region 2	44%	2%	8%	12%	35%
Region 3	60%	2%	5%	6%	27%
Region 4	67%	6%	4%	6%	18%
Region 5	48%	4%	8%	9%	32%
Region 6	67%	2%	1%	28%	3%
Region 7	60%	3%	2%	13%	23%
Region 8	55%	5%	1%	8%	32%
Region 9	74%	2%	1%	3%	20%
MassCAPP	24%	3%	18%	39%	15%
IPSA	13%	3%	80%	2%	2%
<b>Total</b>	<b>52%</b>	<b>3%</b>	<b>4%</b>	<b>17%</b>	<b>24%</b>

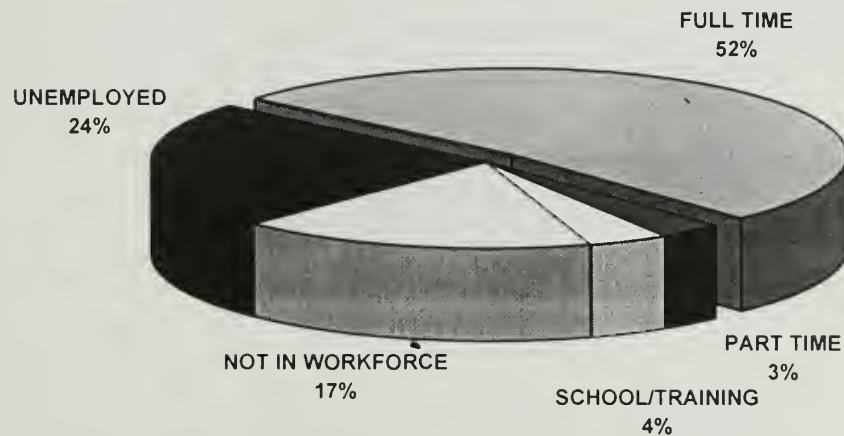
**Community Supervision  
Parole Population  
Gender Breakdown, 1994**



**Community Supervision  
Parolee Population  
Racial Breakdown, 1994**



**Community Supervision  
Parolee Population  
Employment Status, 1994**



## Substance Abuse Testing by Region

An important part of the Parole Board's community supervision strategy is the ability to conduct substance abuse testing. Parole officers use portable substance abuse testing kits which allow them immediate access to test results. This type of testing not only provides parole officers with an effective supervisory tool, but also has a deterrent effect on parolees who know if they violate the conditions of their parole by using alcohol and/or illicit drugs it will be quickly detected.

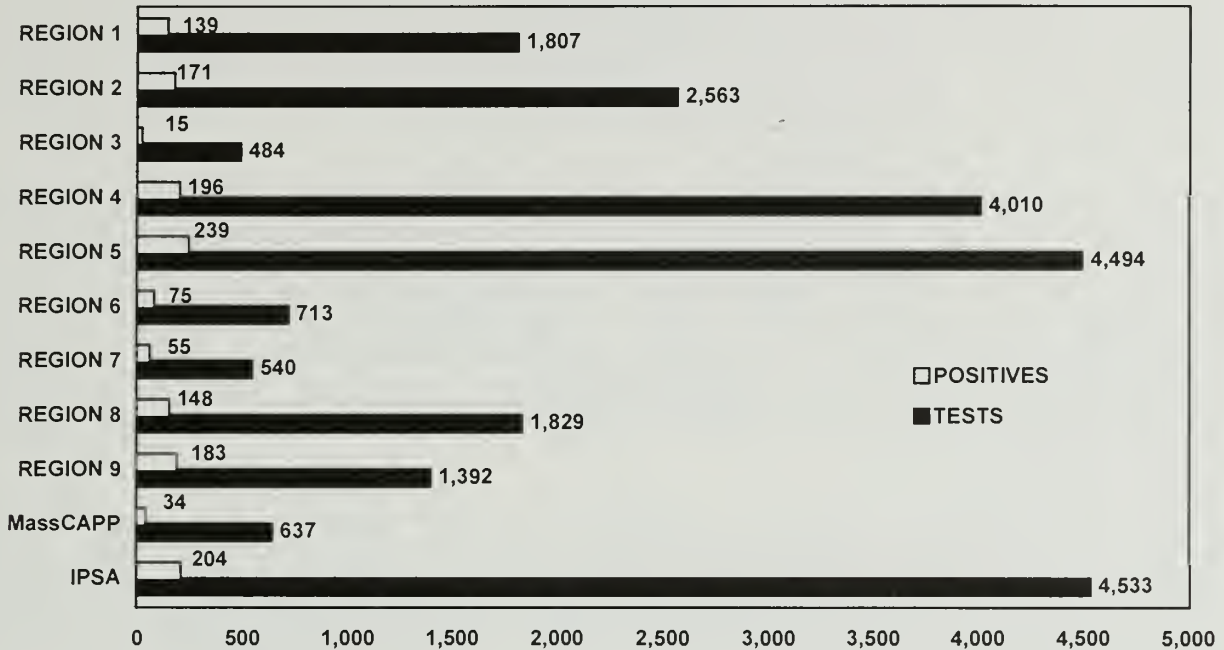
During 1994, parole officers collected 4,191 urine samples on which a total of 23,002 urine tests were conducted. As a result of these tests, only 1,459 or 6% were found to be positive for illicit substances. A regional breakdown of the substance abuse testing and positive results appear in the following table and graphs.

Substance Abuse Testing  
by Region, 1994

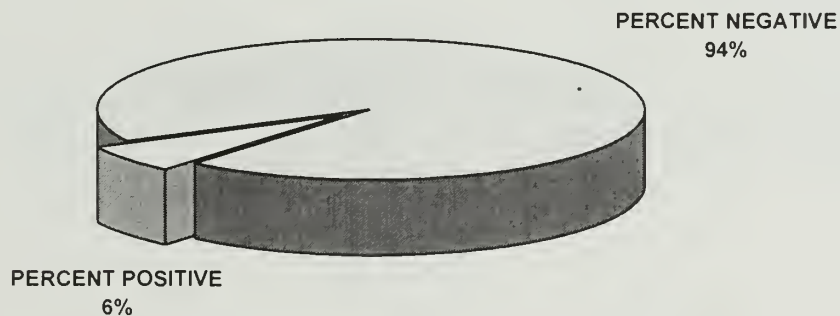
Region	Number Samples	Number Tests	Number Positive	Percentage Tests Positive
Region 1	507	1,807	139	8%
Region 2	843	2,563	171	7%
Region 3	184	484	15	3%
Region 4	364	4,010	196	5%
Region 5	206	4,494	239	5%
Region 6	245	713	75	10%
Region 7	142	540	55	10%
Region 8	538	1,829	148	8%
Region 9	448	1,392	183	13%
MassCAPP	212	637	34	5%
IPSA	502	4,533	204	5%
<b>Total</b>	<b>4,191</b>	<b>23,002</b>	<b>1,459</b>	<b>6%</b>



### Community Supervision Regional Substance Abuse Testing Number of Tests and Number of Positives, 1994



### Community Supervision Substance Abuse Testing Results, 1994



Of the 23,002 urine tests performed in 1994, only 1,459 (6%) were positive for an illicit substance.

## TRENDS IN COMMUNITY SUPERVISION OVER THE LAST TEN YEARS, 1985-1994

### Introduction

Parole officer caseloads have risen substantially since 1985. This increase is a direct result of the increase in the number of court commitments and the subsequent increase in the number of parole release hearings. Except for the chart depicting parolee case closes in 1994, the following section provides an annual breakdown of information involving parolee caseloads for the ten year period between 1985-1994.

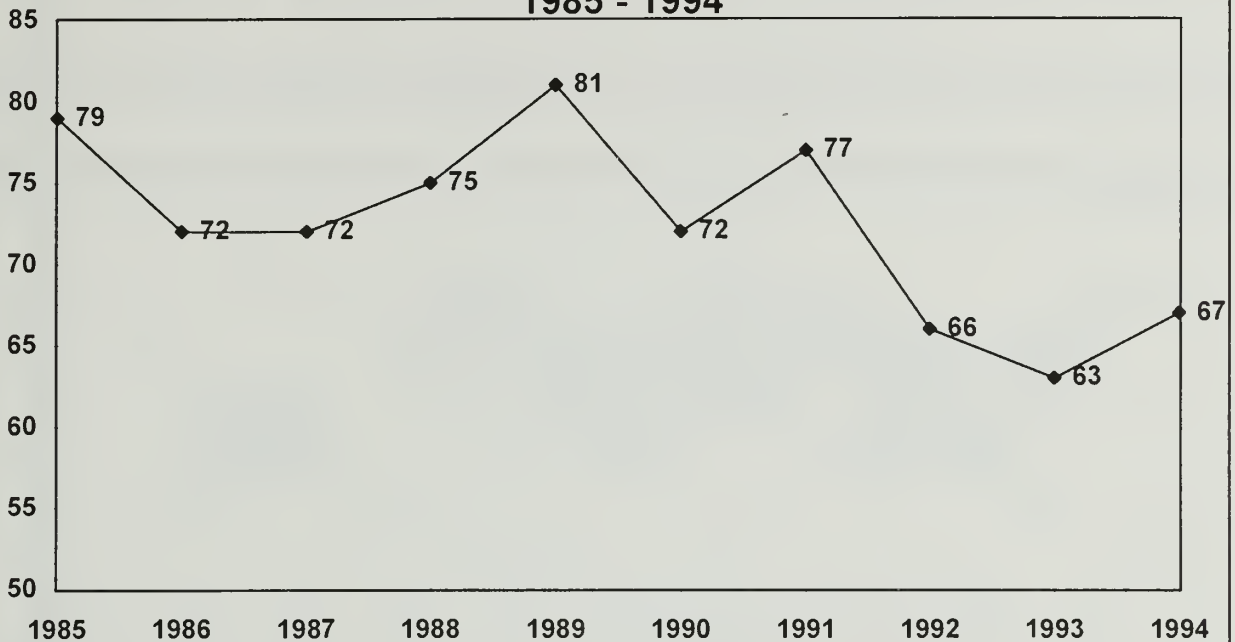
For the purposes of this report, the average parole officer caseload is calculated by dividing the overall parolee caseload on the last day of the year by the number of parole officers. During the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in 1989 to a low of 63 parolees during 1993. The 1994 average parole officer's caseload was 67, representing an increase of 6% over the average caseload of 63 in 1993 and a decrease of 15% below the average caseload of 79 in 1985.

The total annual parolee caseload is the number of parolees who were on community supervision for all or some part of the year. In 1994, the total annual parolee caseload was 7,916 representing an increase of less than 1% over the 7,727 total annual caseload of 1993 and an increase of 5% over the total annual caseload of 7,254 in 1985.

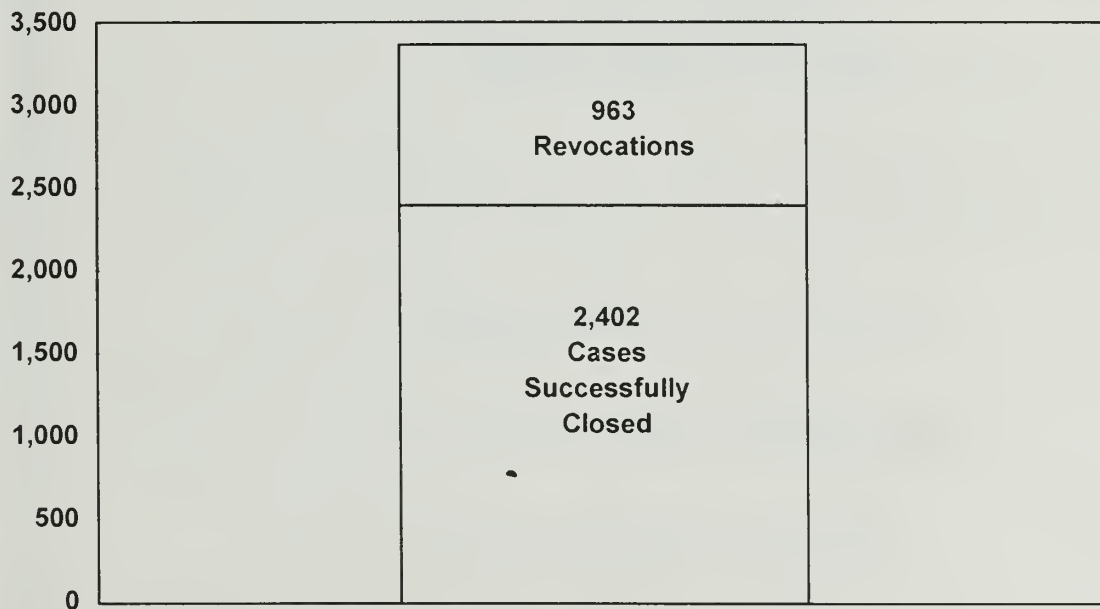
The number of parolees under community supervision is the number of parolees on supervision on the last day of each year. At the end of 1994, there were 4,755 parolees on community supervision in the Commonwealth. These 4,755 parolees represent increases of 9% over the 4,370 parolees under community supervision at the end of 1993 and 25% over the 3,819 parolees being supervised at the end of 1985.

The graphs that follow depict community supervision information for the last ten years and includes total caseload and average caseload on the last day of each year as well as the total number of parolees supervised during any point of the year.

### Community Supervision Average Parole Officer Caseload at End of Year 1985 - 1994

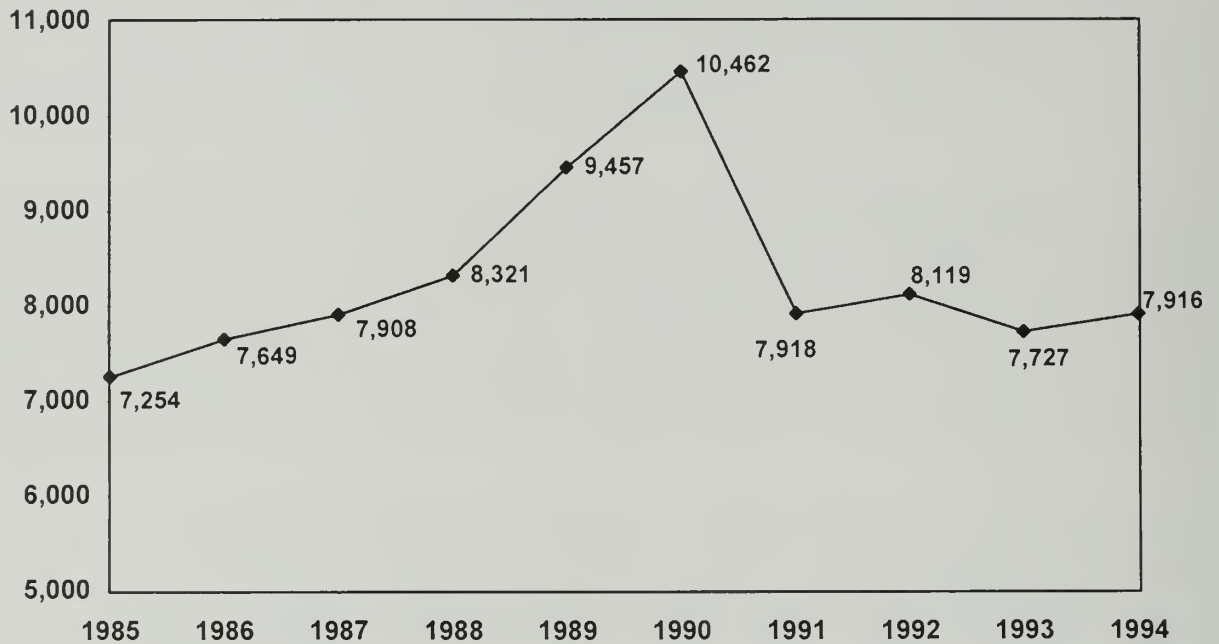


### Community Supervision Parolee Cases Closed, 1994

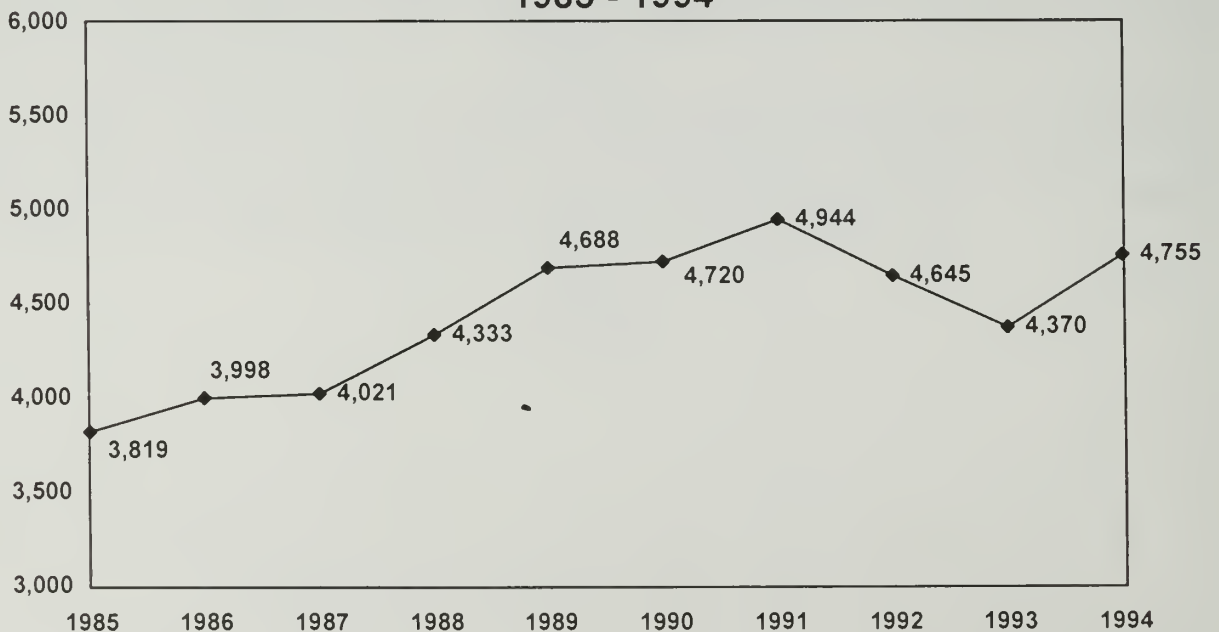


Of the 3,365 cases closed in 1994, 71% were closed successfully.

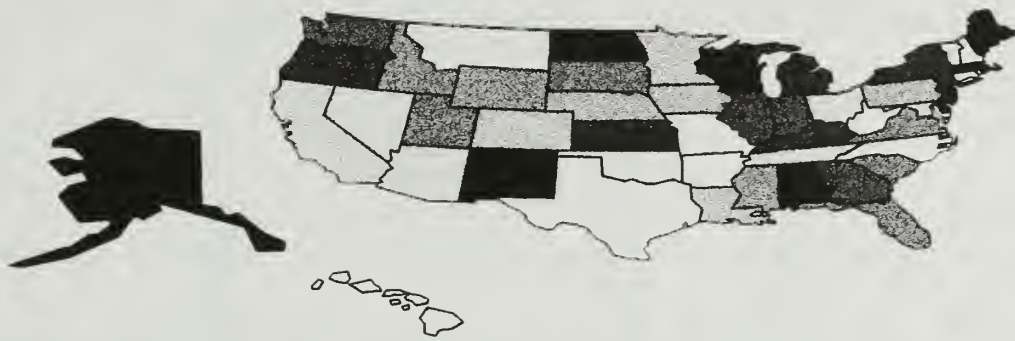
**Community Supervision  
Total Annual Caseload  
1985 - 1994**



**Community Supervision  
Parolees Under Supervision  
in Massachusetts at End of Year  
1985 - 1994**



# **INTERSTATE COMPACT**



**MA Cases Supervised Out of State**

**Case Closeouts**

**Out of State Cases Supervised in MA**

**Transferring States**

**Governing Offenses**

**Caseload Trends**



## Interstate Compact Supervision

At the end of 1994 there were 631 Massachusetts parolees under the supervision of Interstate Compact in other states. Of these, 616 were under active supervision and 15 were warrant cases. In addition, there were 244 parolees released to Interstate Compact supervision and another 162 discharged from parole via Interstate Compact. The following table provides a monthly breakdown of Interstate Compact caseload activity during 1994.

### Interstate Compact Monthly Breakdown of Massachusetts Parolees Being Supervised in Other States, 1994

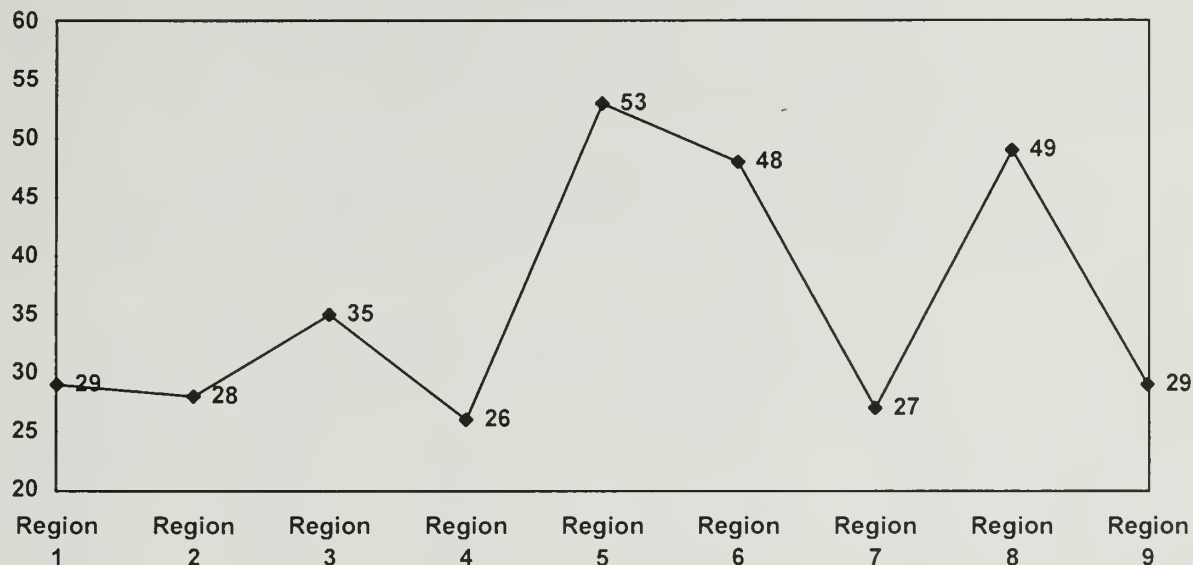
Month	Total Parolees	Active Cases	Warrant Cases	Releases To Parole	Releases From Parole
January	635	618	17	9	1
February	630	614	16	16	21
March	606	588	18	24	11
April	602	587	15	14	6
May	604	586	18	18	20
June	595	574	21	21	3
July	609	588	21	21	34
August	611	591	20	24	15
September	608	592	16	20	8
October	620	605	15	25	13
November	619	605	14	27	14
December	631	616	15	25	16
<b>Total</b>				<b>244</b>	<b>162</b>

### Interstate Compact Cases Successfully Closed in 1994

During 1994, 162 Massachusetts parolees who were supervised in other states had their cases successfully closed. In addition, 160 parolees from other states who were supervised in Massachusetts had their cases successfully closed. The table below provides a breakdown of how these cases were closed.

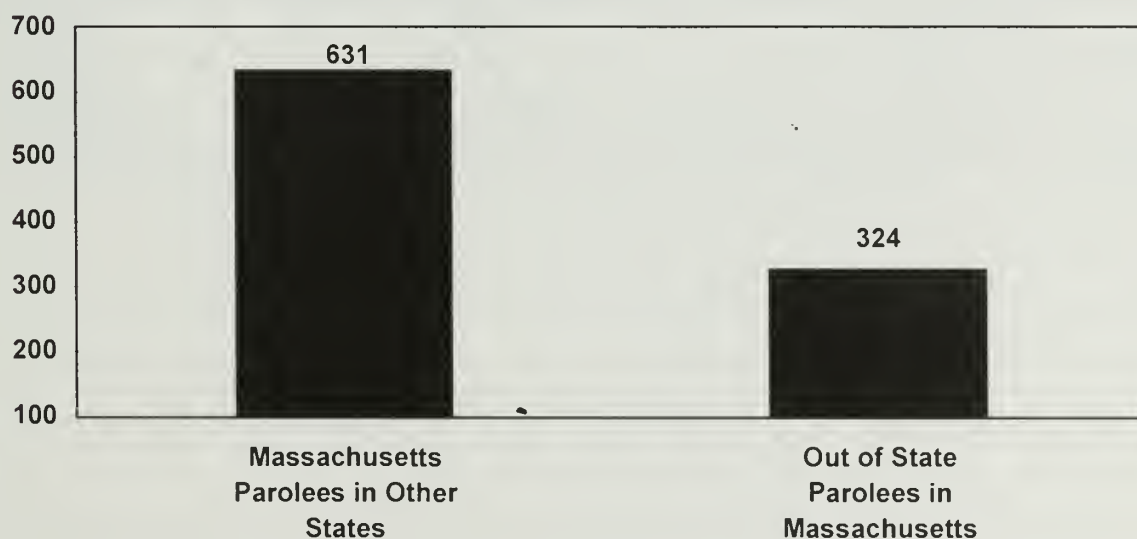
Massachusetts Parolees Supervised in Other States		Out of State Parolees Supervised in Massachusetts	
Parole Discharge Date	146	Parole Discharge Date	63
Termination	11	Compact Case Close	93
Death	4	Death	2
Administratively Closed	1	Court Ordered	2
<b>Total</b>	<b>162</b>	<b>Total</b>	<b>160</b>

### Interstate Compact Regional Breakdown of Out of State Parolees Supervised in Massachusetts, 1994



As of December 31, 1994 there were 324 parolees from other states being supervised in Massachusetts.

### Interstate Compact Parolees Supervised in Massachusetts and Other States, 1994



As of December 31, 1994 there were 631 Massachusetts parolees being supervised in other states and 324 parolees from other states being supervised in Massachusetts.

**Parolees From Other States Transferred  
Into Massachusetts for Supervision During 1994**

During 1994, there were 209 parolees from other states transferred to Massachusetts for parole supervision. New Hampshire had the largest number of parolees transferred to Massachusetts with 40, followed by New York with 34. There were 18 parolees transferred from California, 12 from New Jersey and 11 transferred from Rhode Island. The following table provides a breakdown of the parolees transferred to Massachusetts during 1994 by the state from which they were transferred.

**Parolees From Other States Transferred  
Into Massachusetts During 1994:  
Number of Parolees by Transferring State (N=209)**

Alabama	0	Maryland	2	Oregon	1
Alaska	0	Maine	0	Pennsylvania	6
Arkansas	1	Massachusetts	0	Puerto Rico	4
Arizona	2	Michigan	3	Rhode Island	11
California	18	Minnesota	0	South Carolina	3
Colorado	1	Missouri	2	South Dakota	1
Connecticut	9	Mississippi	0	Tennessee	2
Delaware	1	Montana	0	Texas	6
Florida	9	Nebraska	1	Utah	0
Georgia	5	North Carolina	3	Virginia	7
Hawaii	1	North Dakota	0	Virgin Islands	0
Iowa	0	New Hampshire	40	Vermont	6
Idaho	0	New Jersey	12	Washington	0
Illinois	4	New Mexico	1	West Virginia	0
Indiana	2	New York	34	Wisconsin	1
Kansas	2	Nevada	2	Wyoming	0
Kentucky	0	Ohio	2	Dist of Columbia	1
Louisiana	3	Oklahoma	0		

**Massachusetts Parolees  
Transferred Out of State During 1994**

During 1994, there were 319 parolees from Massachusetts transferred to the Interstate Compact Unit to be supervised by other states or transferred to other types of custody. Of these 319 parolees, 249 were inmates paroled directly from Massachusetts correctional facilities and 70 were active Massachusetts parolees transferred to Compact supervision outside the state. Similar to parolees transferred into Massachusetts from other states, the largest numbers of parolees transferred out of state went to New Hampshire (45) and New York (33). Thirty-one parolees were transferred to Rhode Island and 28 to Florida. There were also 74 parolees transferred to Immigration and 7 others to Federal custody. The following table shows the state or type of custody to which these 319 Massachusetts parolees were transferred in 1994.

**Massachusetts Parolees Transferred  
to Supervision in Other States or  
Outside Custody During 1994 (N=319)**

Alabama	0	Maryland	1	Oregon	0
Alaska	0	Maine	11	Pennsylvania	6
Arkansas	0	Michigan	0	Puerto Rico	11
Arizona	0	Minnesota	0	Rhode Island	31
California	4	Missouri	1	South Carolina	1
Colorado	3	Mississippi	0	South Dakota	0
Connecticut	16	Montana	0	Tennessee	0
Delaware	0	Nebraska	0	Texas	3
Florida	28	North Carolina	5	Utah	3
Georgia	6	North Dakota	1	Virginia	2
Hawaii	0	New Hampshire	45	Vermont	8
Iowa	1	New Jersey	5	Washington	1
Idaho	1	New Mexico	0	West Virginia	0
Illinois	1	New York	33	Wisconsin	0
Indiana	1	Nevada	0	Wyoming	1
Kansas	0	Ohio	2	Dist of Columbia	1
Kentucky	1	Oklahoma	1	Immigration	74
Louisiana	1	Unknown	2	Federal	7

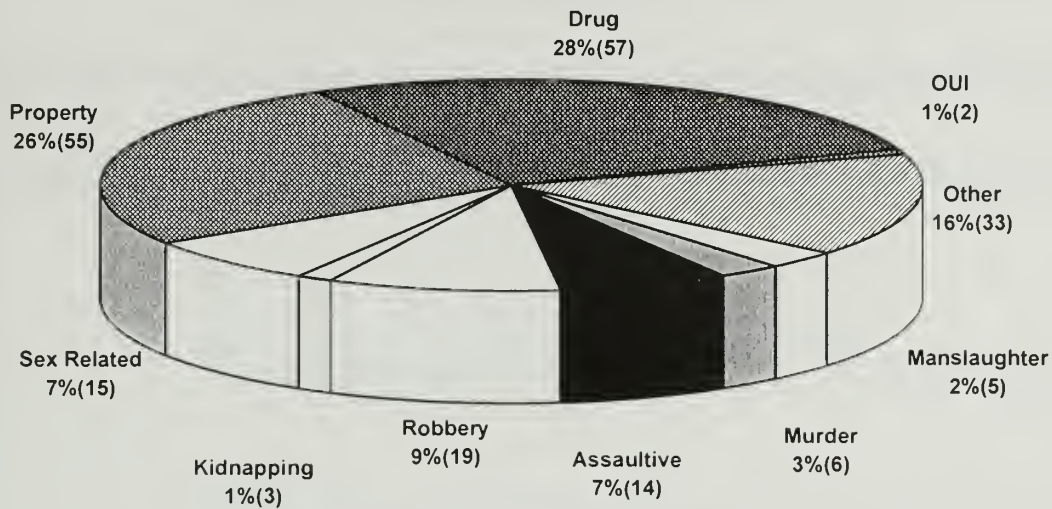
**Governing Offenses for Parolees Transferred  
Into and Out of Massachusetts During 1994**

As mentioned earlier, during 1994 there were 249 inmates paroled from correctional facilities in Massachusetts to Interstate Compact for supervision in other states and another 209 parolees from other states were transferred to parole supervision in Massachusetts. Below is a comparison of the governing offenses for both these groups.

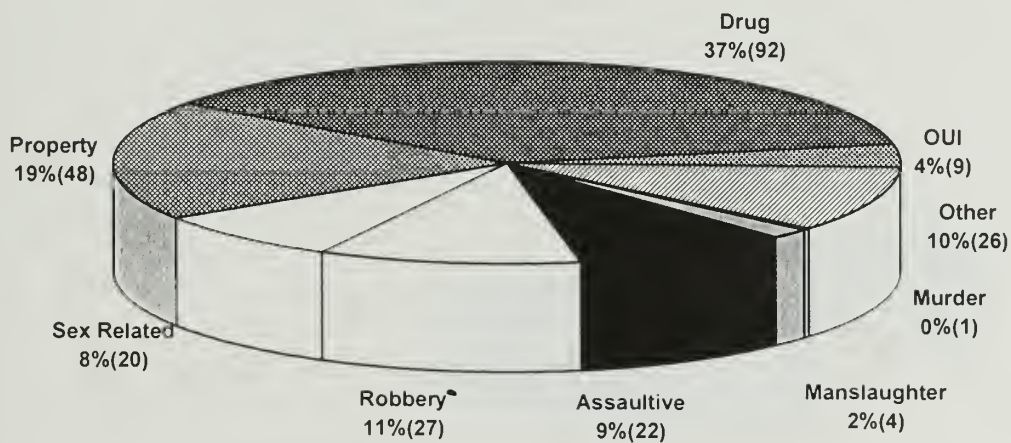
Parolees from Other States Transferred to Massachusetts, 1994		Massachusetts Parolees Transferred to Other States, 1994
N ( % )	OFFENSE	N ( % )
6 ( 3%)	Murder	1 (.5%)
2 ( 1%)	Attempted Murder	1 (.5%)
5 ( 2%)	Manslaughter	4 ( 2%)
12 ( 6%)	Assault Related	21 ( 8%)
3 ( 1%)	Kidnapping	0 ( 0%)
8 ( 4%)	Armed Robbery	20 ( 8%)
11 ( 5%)	Unarmed Robbery	7 ( 3%)
15 ( 7%)	Sex Related Offenses	20 ( 8%)
27 (13%)	Burglary/Breaking and Entering	30 (12%)
28 (13%)	Other Property	18 ( 7%)
57 (28%)	Drug Related	92 (37%)
2 ( 1%)	Drunk Driving	9 ( 4%)
6 ( 3%)	Weapon Related	6 ( 2%)
27 (13%)	Other Offense	20 ( 8%)
209 (100%)	TOTAL	249 (100%)



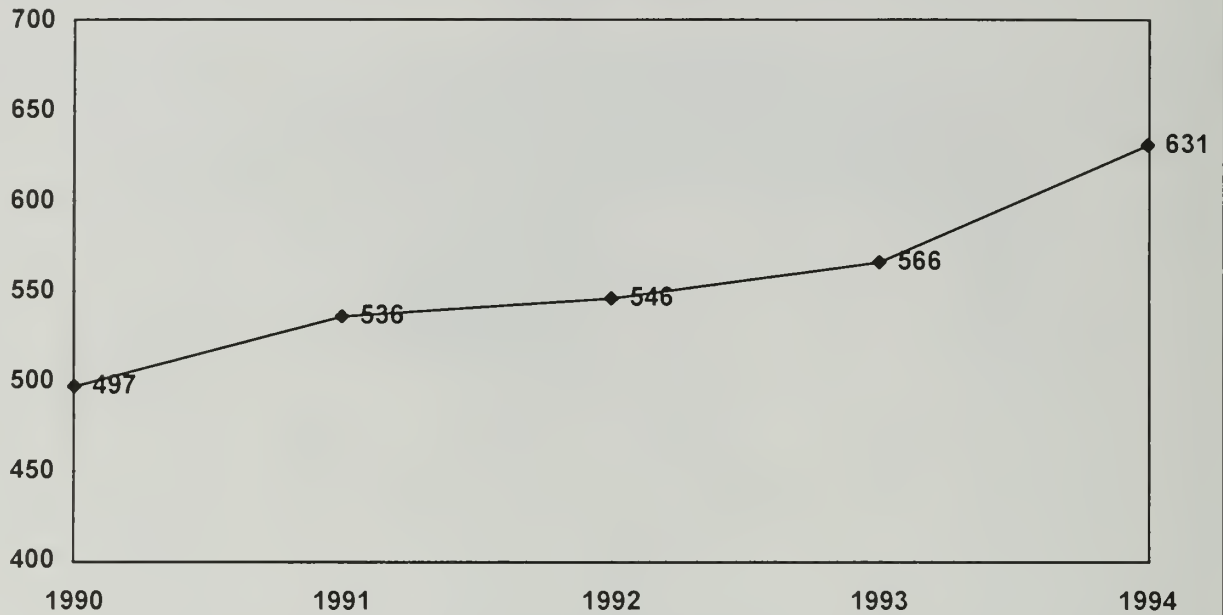
**Interstate Compact  
Governing Offenses of Parolees from Other States  
Transferred to Massachusetts for Supervision, 1994**



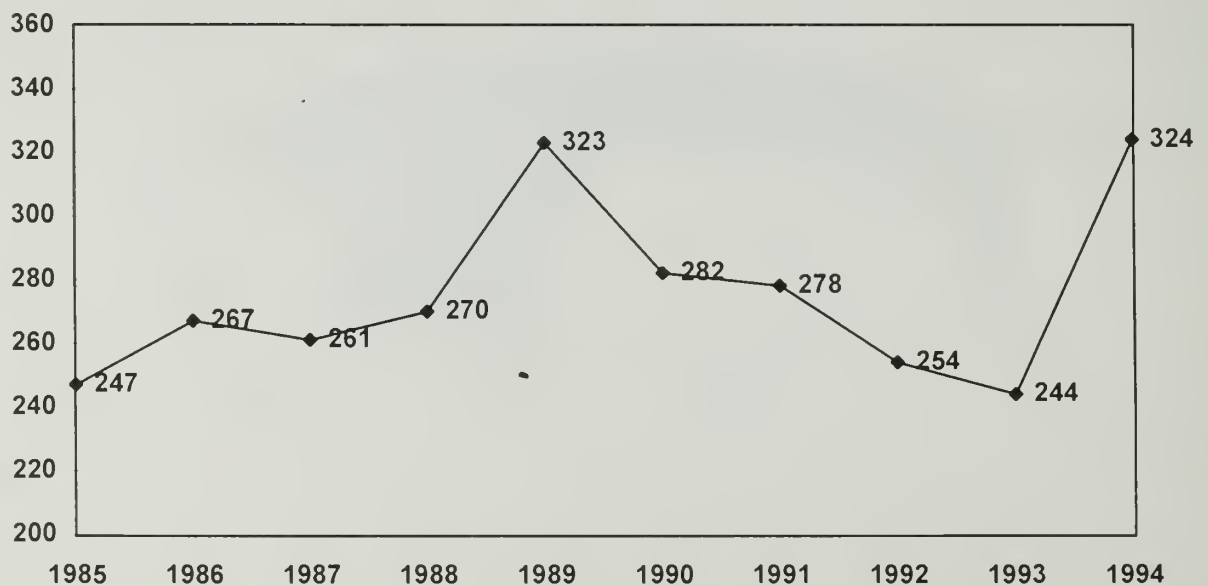
**Interstate Compact  
Governing Offenses of Massachusetts Parolees  
Transferred to Other States for Supervision, 1994**



**Interstate Compact  
Massachusetts Parolees  
Supervised in Other States  
1990 - 1994**



**Interstate Compact  
Out of State Parolees Supervised in  
Massachusetts at End of Year  
1985 - 1994**



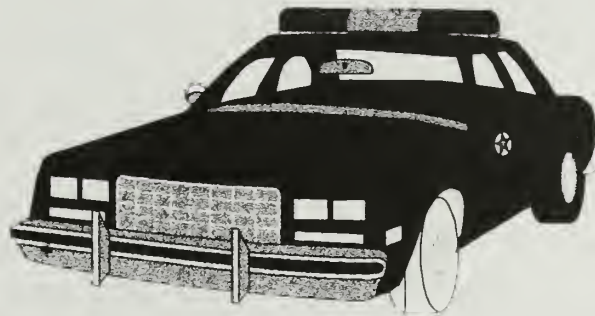
# **WARRANTS**

## **Warrant Status by Region**

### **Regional Warrant Caseload**

#### **Trends (1985 - 1994)**

#### **60 Day Detainers**



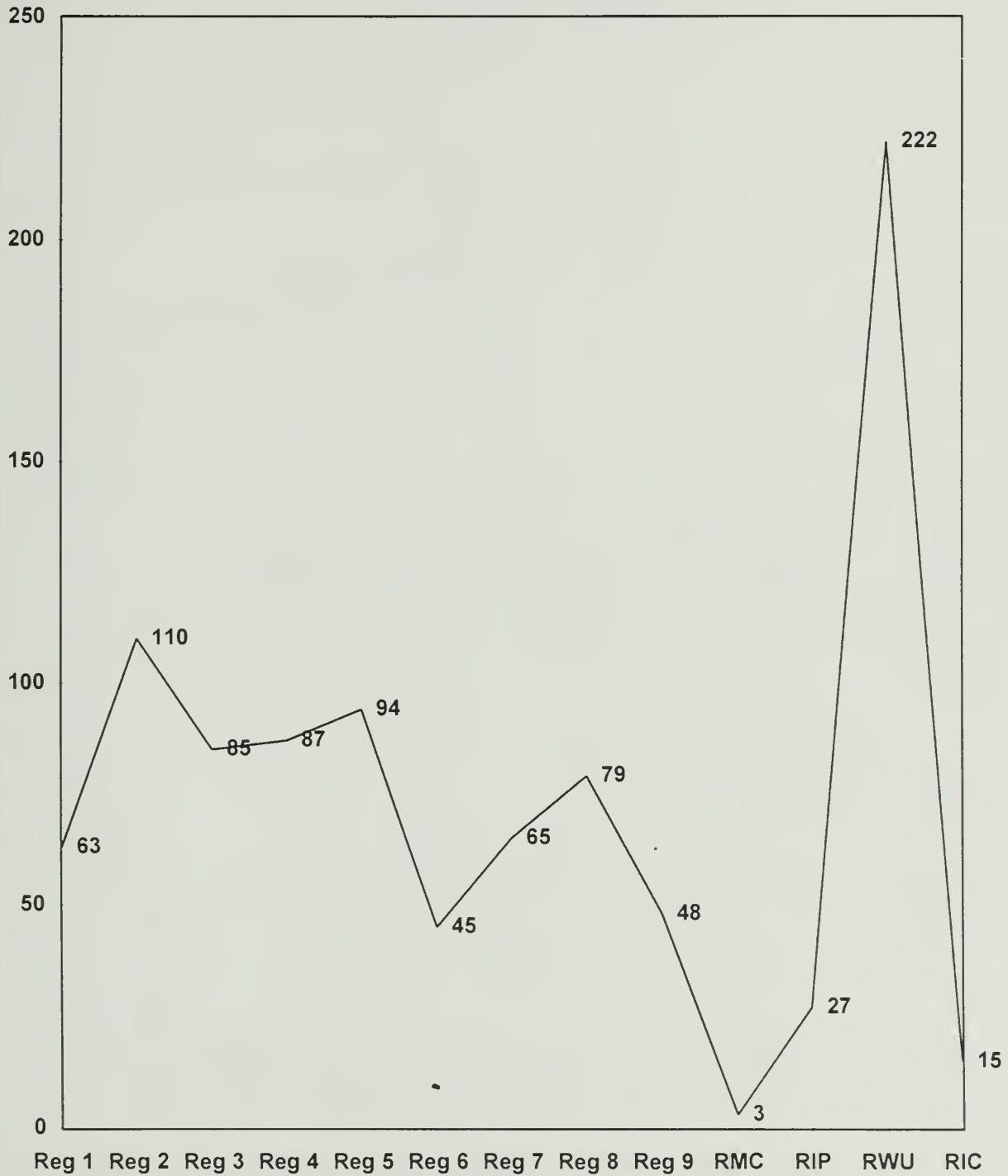
## Warrant Information, 1994

Included in each parole officer's total caseload are a percentage of warrant cases. Warrant cases include parolees who are either currently in custody as a result of violating the conditions of their parole, or parolees who currently have a warrant issued against them and whose whereabouts are unknown. At the end of 1994, there were a total of 943 warrant cases included in parole officer caseloads. The majority of the warrant cases were in custody, 654 (69%). Below is a regional breakdown of the warrant caseload at the end of 1994.

### Warrant Caseload by Region End of the Year, 1994

=====			
Warrant Caseload			
=====			
Region	In Custody	Outstanding	Total
=====			
Region 1	47	16	63
Region 2	61	49	110
Region 3	47	38	85
Region 4	76	11	87
Region 5	75	19	94
Region 6	35	10	45
Region 7	46	19	65
Region 8	63	16	79
Region 9	31	17	48
MassCAPP (RMC)	3	0	3
IPSA (RIP)	25	2	27
Warrant Unit (RWU)	131	91	222
Interstate Compact (RIC)	14	1	15
=====			
<b>Total</b>	<b>654</b>	<b>289</b>	<b>943</b>
=====			

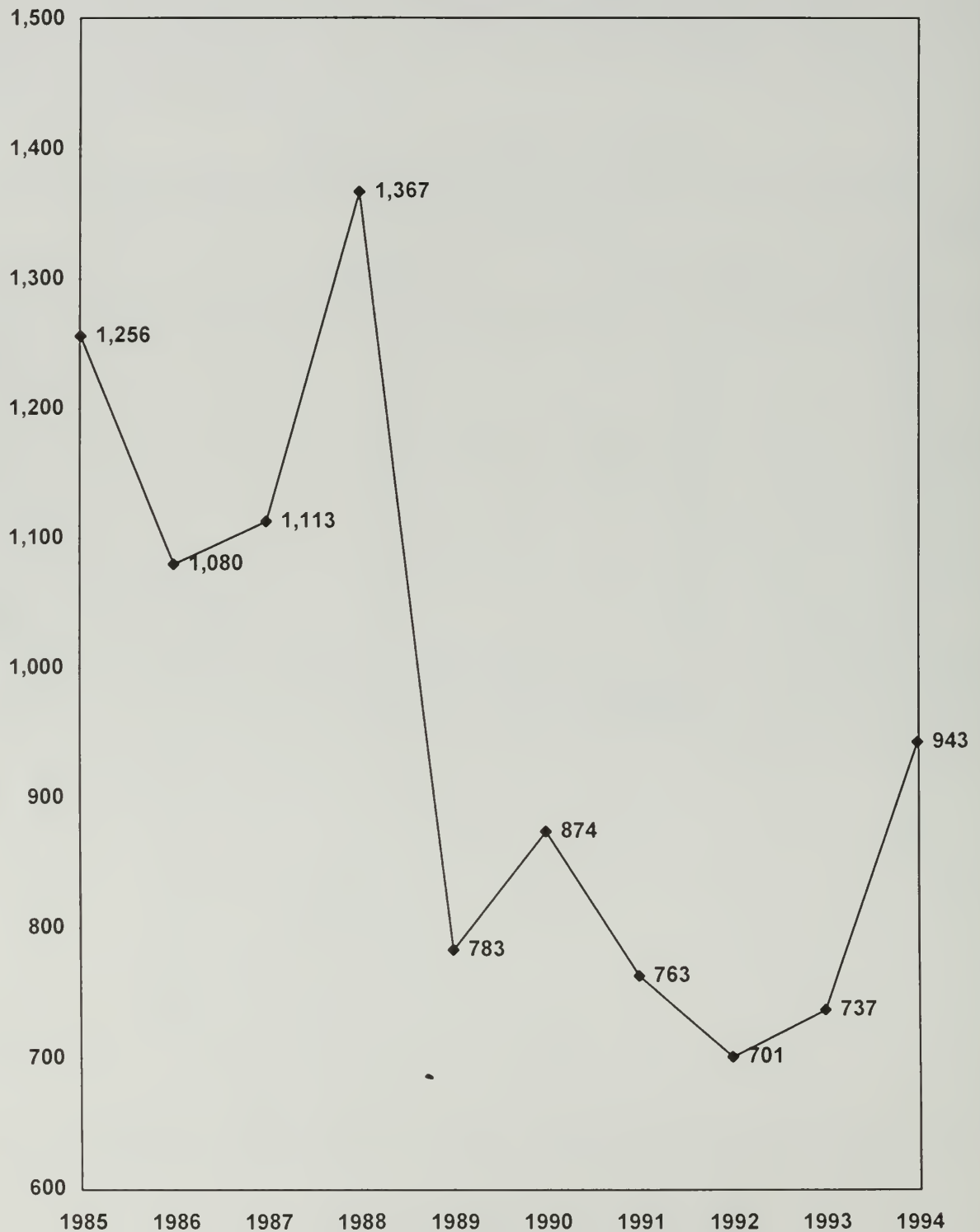
# Warrant Caseload by Region End of the Year, 1994



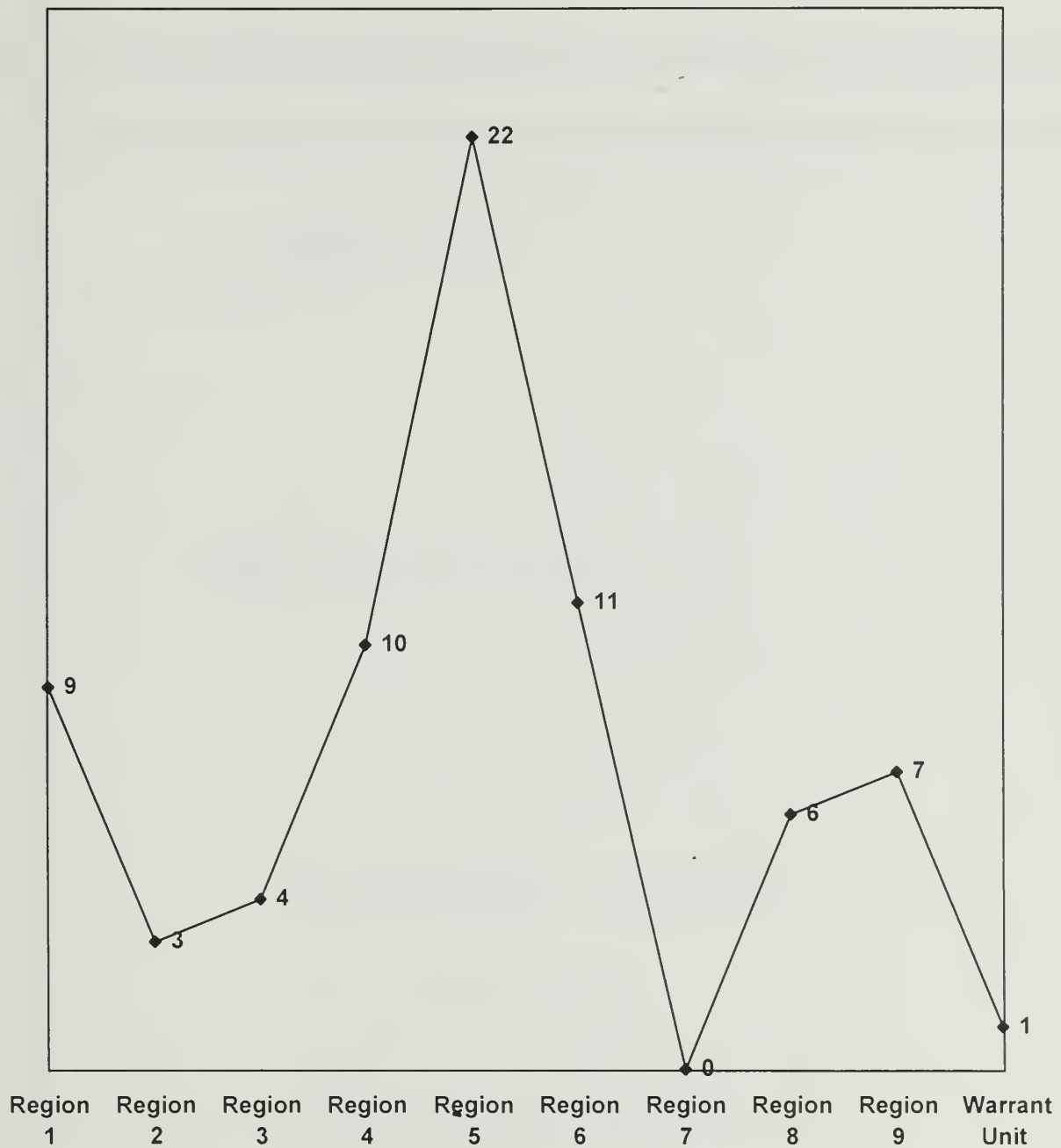
RMC=MassCAPP   RIP=Intensive Parole  
RWU=Warrant Unit   RIC=Interstate Compact



**Annual Year-End  
Warrant Caseload  
1985 - 1994**



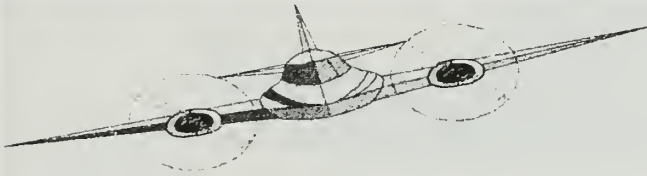
### Interstate Compact Sixty Day Detainers Issued by Region, 1994



During 1994, a total of 73 "Sixty Day" Compact warrants were used to detain parolees from other states living in Massachusetts.



# RENDITIONS



## MASSACHUSETTS

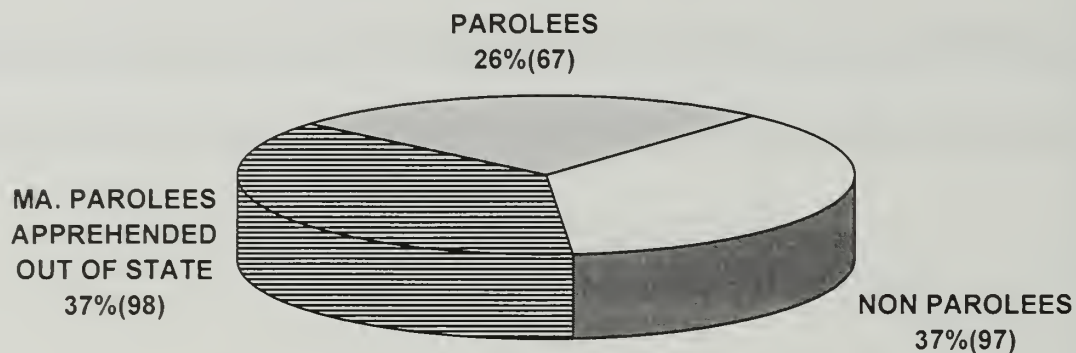
**Arrests**

**Renditing Agency**

**Trends**

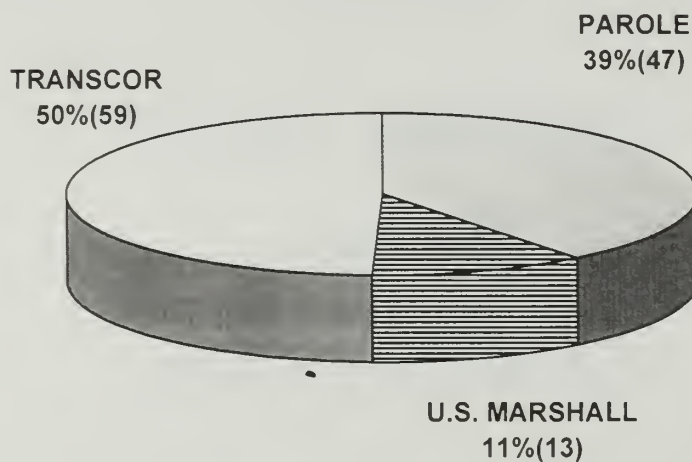
**Transportation**

### Special Operations Unit Breakdown of Arrests, 1994



The Special Operations Unit often times works in collaboration with other law enforcement agencies in the apprehension of criminal offenders. In 1994, the Special Operations Unit was involved with 262 arrests, of which 37% were non-parolees and 37% were Massachusetts parolees apprehended out of state.

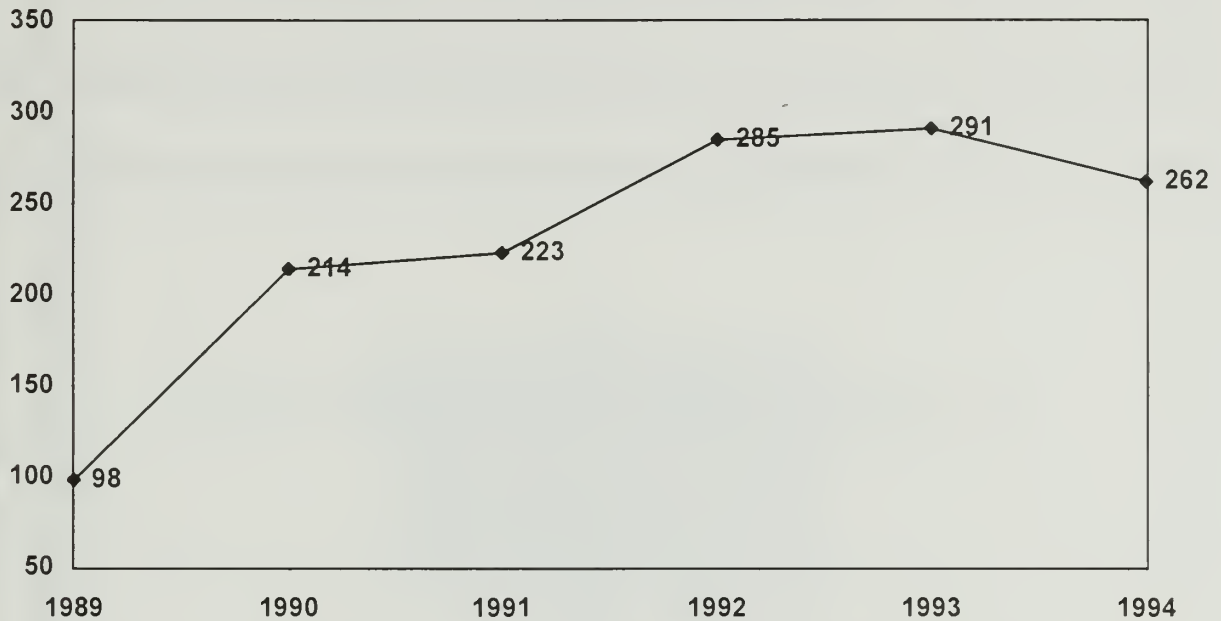
### Special Operations Unit Agencies Performing Renditions, 1994



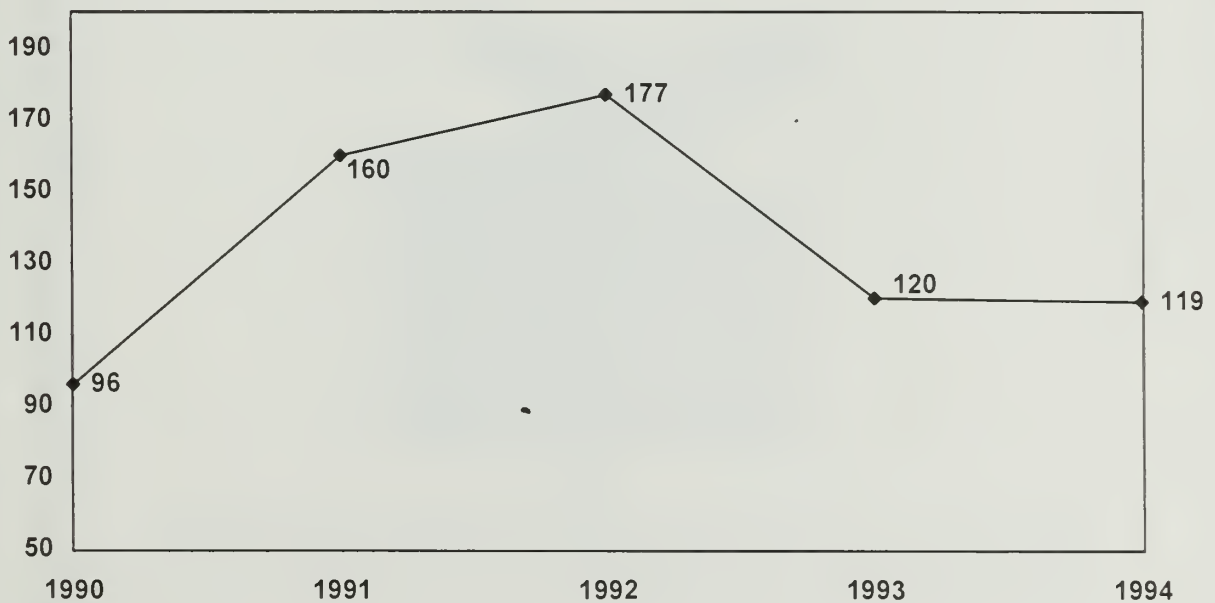
In 1994, the Special Operations Unit completed 119 renditions.



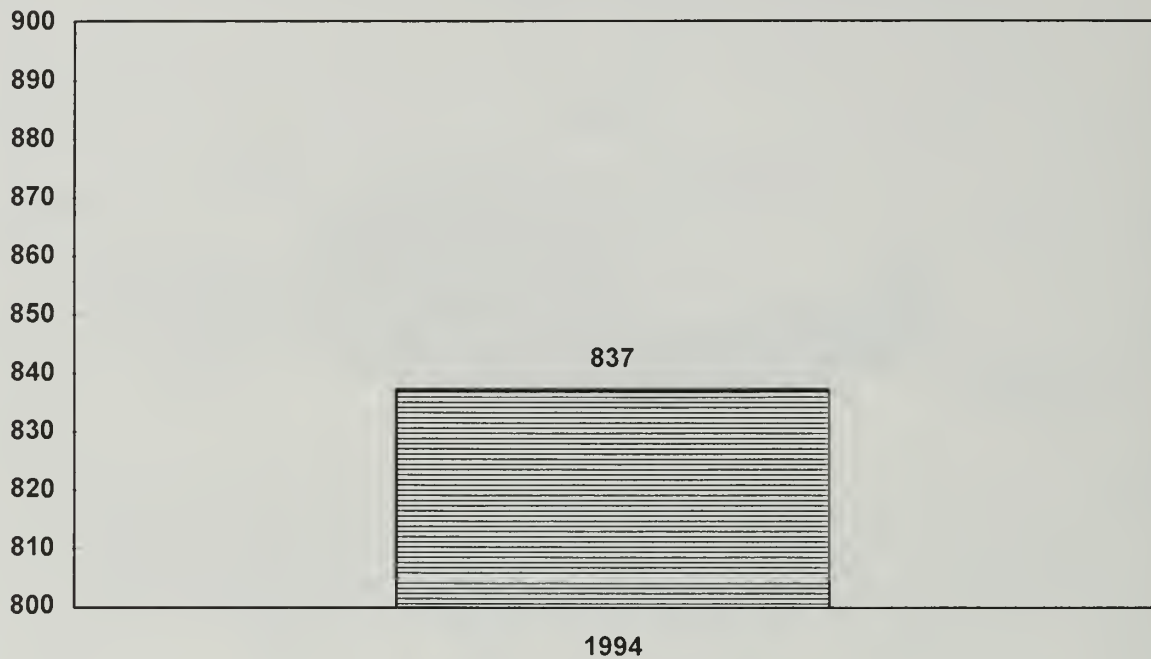
**Special Operations Unit  
Annual Number of Arrests / Warrants Cleared  
1989 - 1994**



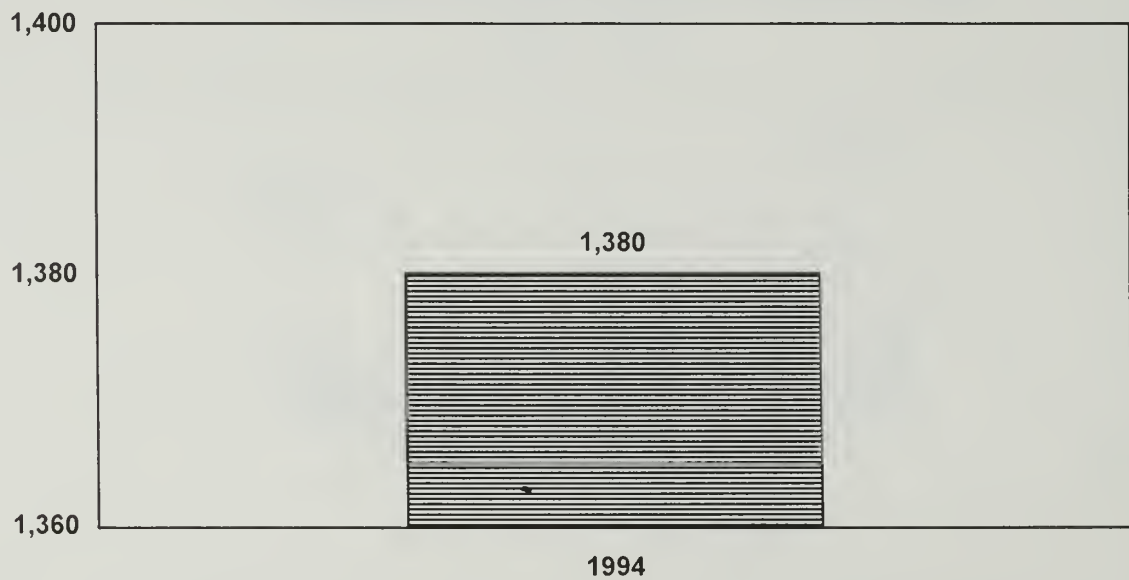
**Special Operations Unit  
Annual Number of Renditions  
1990 - 1994**



### Field Services Unit Arrests of Parole Violators, 1994



### Field Services Unit Transportation of Parole Violators, 1994



Because parole violators are transported back to custody for either technically violating their parole or for having a new arrest, the number of transports is usually much higher than the number of arrests.

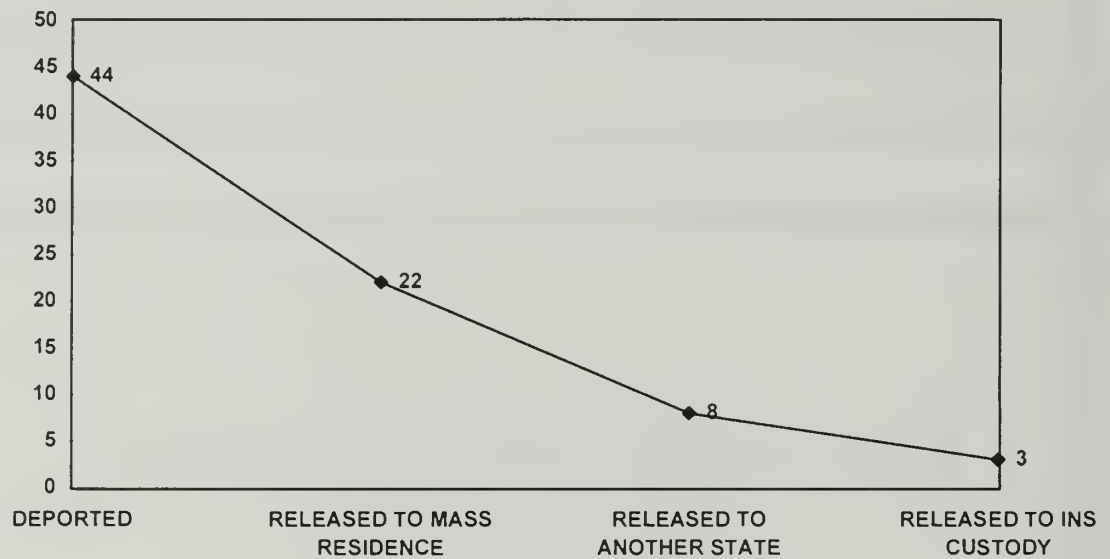
# **IMMIGRATION AND NATURALIZATION SERVICE**

## **Paroles To INS Detainers**

### **Custody Type**

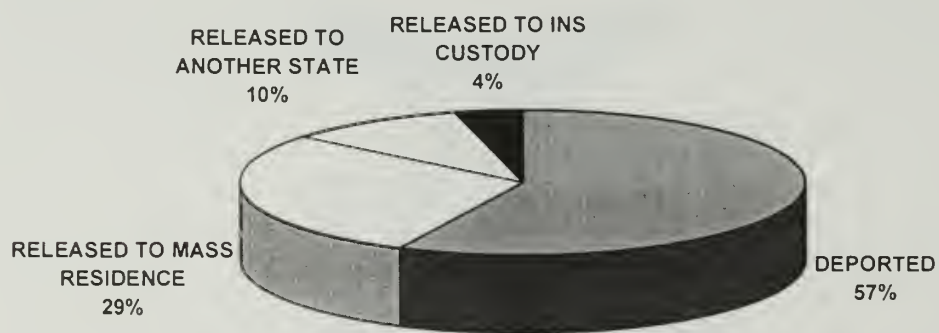


### Paroles to INS Detainers 1994



A total of 77 parolees were released to INS Detainers in 1994.

### Paroles to INS Detainers 1994



The majority of paroles to INS Detainers resulted in deportation.

# LEAPS

**Outstanding Warrants**

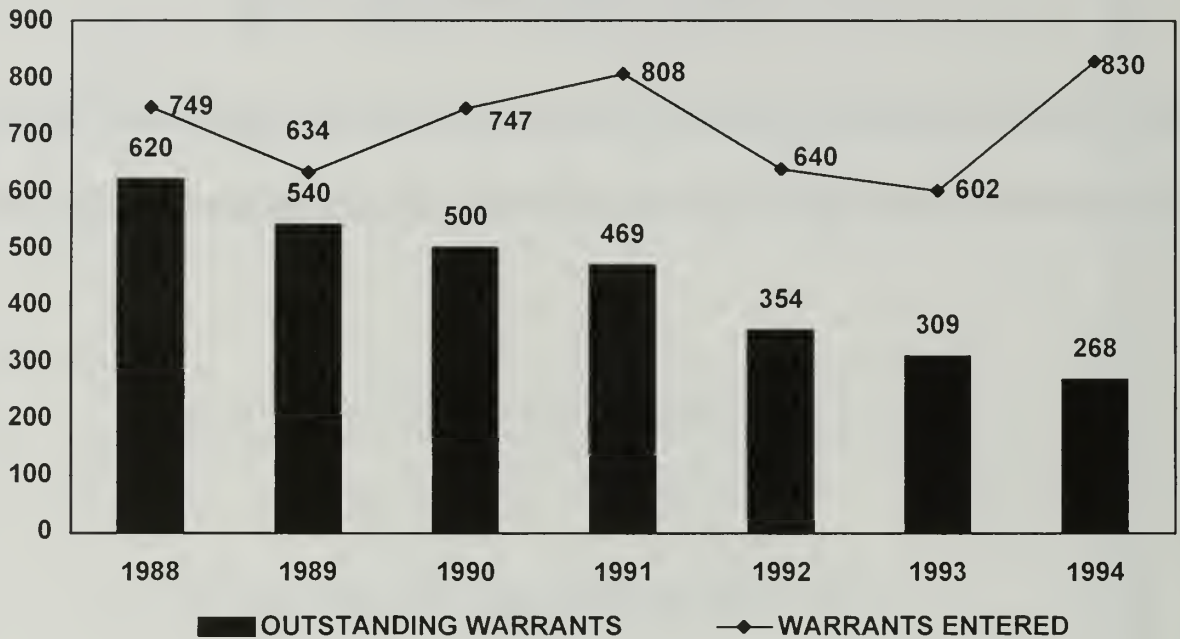
**Warrant Entries**

**Warrant Types**

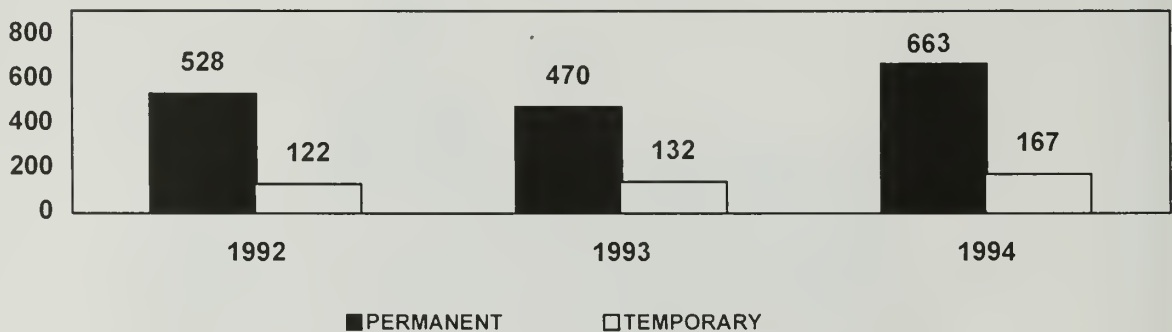




### LEAPS/NCIC Warrants Entries Compared to Outstanding Warrants, 1988 - 1994

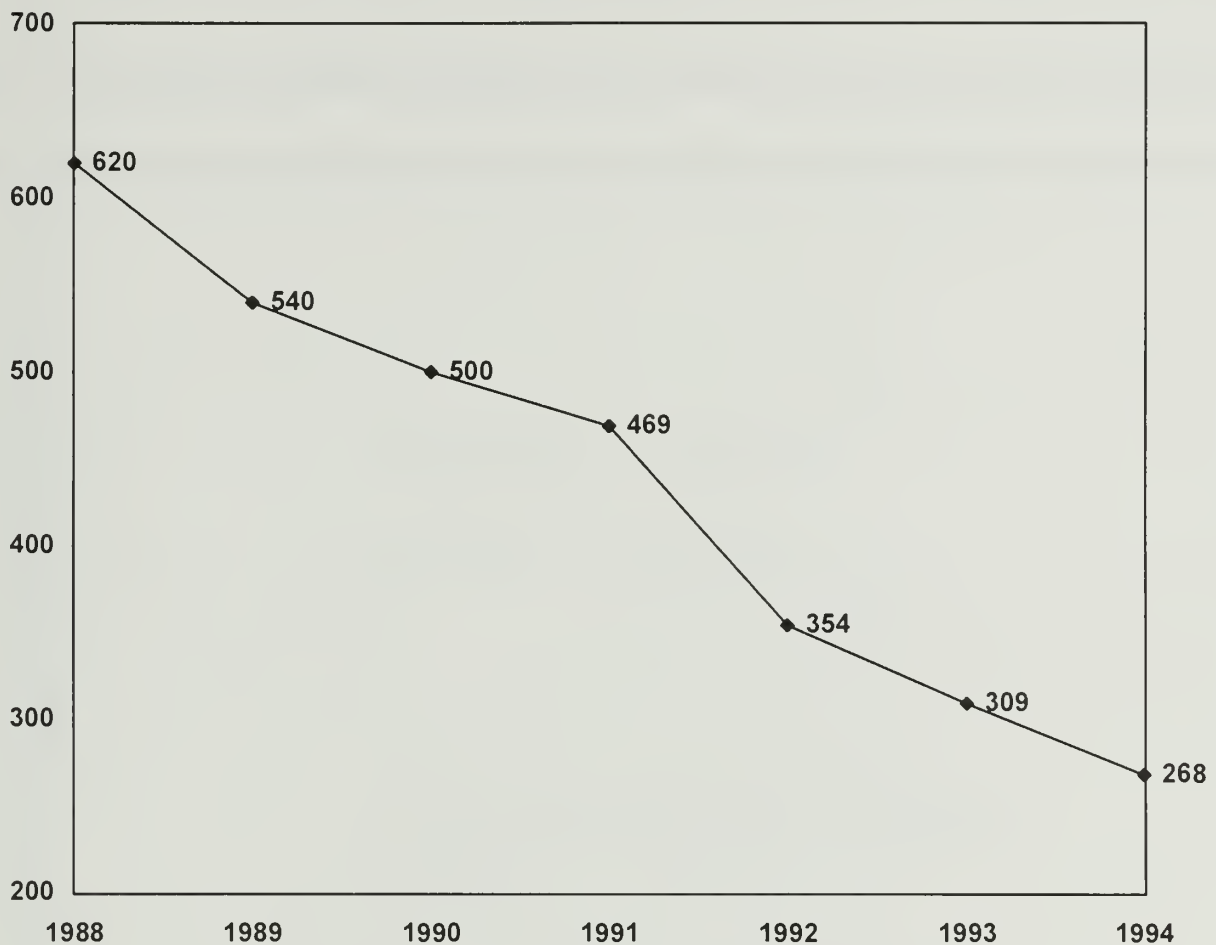


### LEAPS/NCIC Breakdown of Warrants Entered by Warrant Type 1992 - 1994



*Warrants for Temporary Custody (WTC)* may be authorized by parole supervisors or superior officers to allow parole officers to arrest parolees for violations of their conditional release and detain them for up to fifteen days without an official Parole Board vote. *Warrants for Permanent Custody (WPC)* are entered into LEAPS/NCIC after the Parole Board has officially voted to return a parolee to custody.

### LEAPS/NCIC Outstanding Parole Warrants 1988 - 1994



#### LEAPS/NCIC PAROLE BOARD WARRANTS

The Law Enforcement Agencies Processing System (LEAPS) is a statewide computerized information system established as a service to all criminal justice agencies - local, state and federal. The goal of the LEAPS is to help the criminal justice community perform its duties by providing and maintaining a computerized filing system of accurate and timely documented criminal justice information readily available to as many criminal agencies as possible.

As the above chart depicts, at the end of 1994, the Parole Board had 268 outstanding warrants entered into the LEAPS/NCIC system. This represents a 13% decrease from the 309 outstanding warrants at the end of 1993 and a decrease of 57% from the 620 outstanding warrants in 1988.



# EXECUTIVE CLEMENCY

Pardon Trends  
(1985 - 1994)

Commutation Trends  
(1985 - 1994)



EXECUTIVE CLEMENCY  
PARDONS AND COMMUTATIONS

Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives pardon and commutation petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1994, the Board received 65 pardon petitions, held 42 pardon hearings and 9 pardons were granted. Since 1985 the Board has received 725 pardon petitions, held 728 pardon hearings and 199 pardons have been granted. This information is depicted below.

Pardons, 1985-1994

	1985	1986	1987	1988	1989	1990	1991	1992	1993	1994
Petitions Received	63	100	113	64	67	66	67	64	56	65
Hearings Held	109	100	125	68	62	57	53	54	58	42
Pardons Granted	63	20	40	9	19	28	3	3	5	9



## COMMUTATIONS

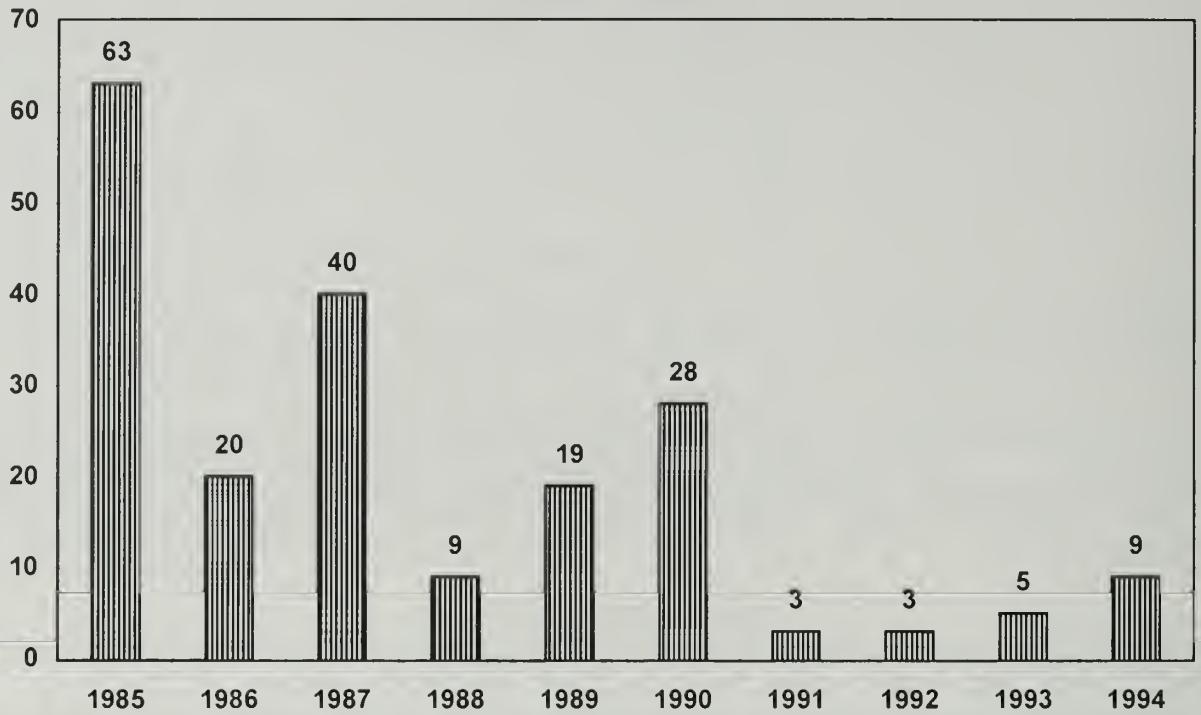
Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1994, the Advisory Board of Pardons received 18 commutation petitions, held 1 commutation hearing and made 5 favorable recommendations to the Governor. There was 1 commutation granted in 1994. During the ten year period of 1985-1994, the Board of Pardons received 309 petitions, held 39 commutation hearings and made 18 favorable recommendations to the Governor's office. During this same time period 13 commutations were granted by the Governor. The following table depicts information regarding commutations since 1985.

### Commutations, 1985-1994

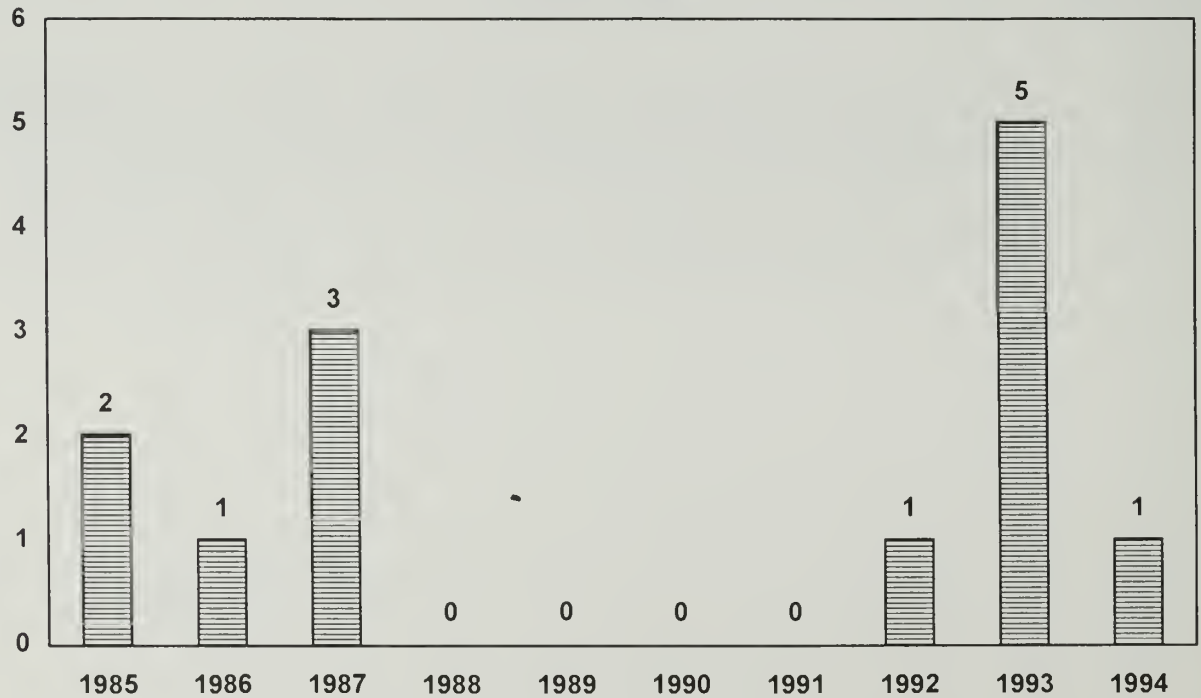
	1985	1986	1987	1988	1989	1990	1991	1992	1993	1994
Petitions Received	34	35	41	22	32	37	19	28	43	18
Petitions Favorable	2	0	1	2	3	1	0	4	0	5
Hearings Held	-	-	6	5	5	9	0	11	2	1
Commutations Granted	2	1	3	0	0	0	0	1	5	1

**Note:** The reason that there may be more pardons or commutations granted by the Governor than receive favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for pardon or commutation even if it receives an unfavorable recommendation from the Board.

### Pardons Granted 1985 - 1994



### Commutations Granted 1985 - 1994



# VICTIMS SERVICE



## 1994 Caseload

- New Cases Opened
- Total Unit Caseload
- Advocate Caseload

## Annual Trends

- Case Openings
- Total Unit Caseloads



## **VICTIMS SERVICE UNIT**

### **Introduction**

In 1987, the Massachusetts Parole Board created the Victims Service Unit to specifically address the needs of victims of crimes and to meet the challenges presented to the Board by the passage in 1983 of Mass. Gen. L. ch. 258B (The Victim/Witness Rights Bill). The goal of the Victims Service Unit is to increase the Board's level of responsiveness to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board. The Unit provides a wide array of support services to these CORI-certified individuals. The Unit's staff act as the Board's ombudsmen in addressing and advancing victim/witness issues by: collecting victim/witness input for Board consideration; providing timely notifications of parole hearing dates and hearing results; providing information about Parole and Criminal Offender Record Information (CORI); assisting citizens in completing Impact Statements; directing referrals to other criminal justice or social service agencies for collateral assistance; and heightening the community's level of awareness regarding victim/witness issues through both the media and direct contact.

### **Client Service Contacts and Follow-Up Notification**

Services are available to any individual who contacts the Victims Service Unit. Although the vast majority of services are provided via telephone contact, services are also provided during in-person meetings with clients. After intake, information regarding new clients is distributed to parole staff at state and county correctional facilities. Institutional staff are responsible for follow-up client notification including notice of: parole hearing dates, parole hearing results, parole release and other parole related information. The Victims Service Unit is solely responsible for client notifications related to public hearings conducted for second degree lifers and sentence commutations.

### **New Clients and Caseload Statistics**

During 1994, the Victims Service Unit received 2,176 new clients. At intake, each individual received an initial parole eligibility letter from the Victims Service Unit which provided them with information regarding: the initial parole eligibility of the offender, the right to submit victim impact statements and the availability of information, support and referral services. New clients may be victims, witnesses, parents or guardians, family members of homicide victims or individuals who have reason to fear for their safety.



The table below provides the 1994 breakdown of new clients and total caseload by category of offense. As shown, a total of 2,176 new cases were opened in 1994. The offense of 'Assault & Battery' yielded the greatest number of new clients (452) followed by 'Homicide' (344), 'Armed/Unarmed Robbery' (263) and 'Child Sexual Assault' (256).

As a result of the 2,176 new cases opened in 1994, the Victims Service Unit's overall caseload grew to a total of 12,883 cases. The largest category of offense on the caseload was Homicide (2,561), followed by Assault & Battery (2,360), Child Sexual Assault (1,658) and Armed/Unarmed Robbery (1,519). There were a total 629 violation of restraining order cases on the caseload.

**CORI-Certification Type  
New Client and Total Caseload  
By Offense Category, 1994**

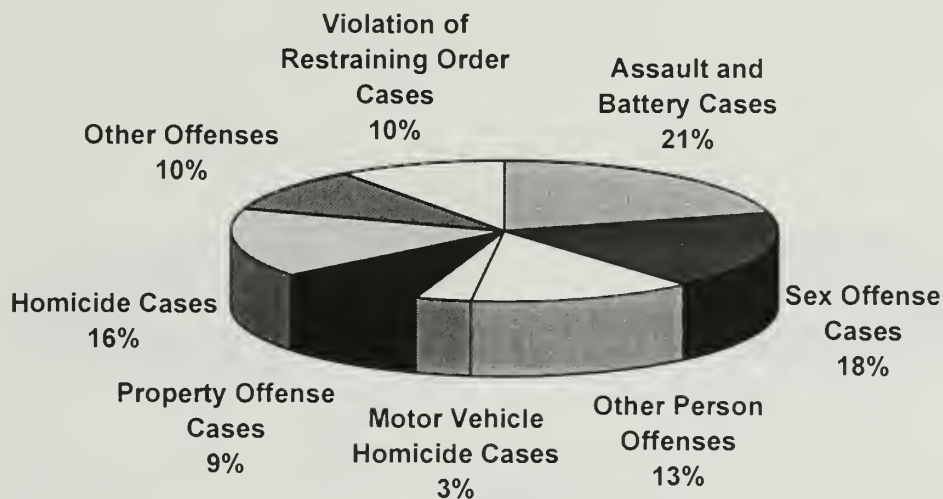
Offense Category	New Clients	Caseload
Armed/Unarmed Robbery	263	1,519
Arson	12	104
Assault & Battery	452	2,360
Breaking and Entering	123	922
Child Sexual Assault	256	1,658
Homicide	344	2,561
Indecent Assault and Battery	54	349
Injury to Property	7	46
Kidnapping	18	82
Larceny	53	360
Motor Vehicle Homicide	68	449
Other Motor Vehicle	48	228
Rape	78	847
Threats	12	58
Violation of Restraining Order	215	629
Other	173	711
<b>Total</b>	<b>2,176</b>	<b>12,883</b>

The charts that follow provide caseload statistics for the Victims Service Unit for 1994 and annually from 1981 through 1994. Included in the charts with 1994 data are a breakdown of the number of new cases opened during the year by offense category; a breakdown of the overall caseload at year-end by offense category and a breakdown of each Victim Advocate's year-end caseload by offense category.

Included in the annual caseload information for the years between 1981 and 1994 is a chart that depicts the total number of new cases opened each year and separate charts showing the number of new cases opened each year by offense category. Finally, a chart is provided that depicts the overall caseload number for each year and separate charts showing the number of cases for each offense category on the caseload at the end of each year.

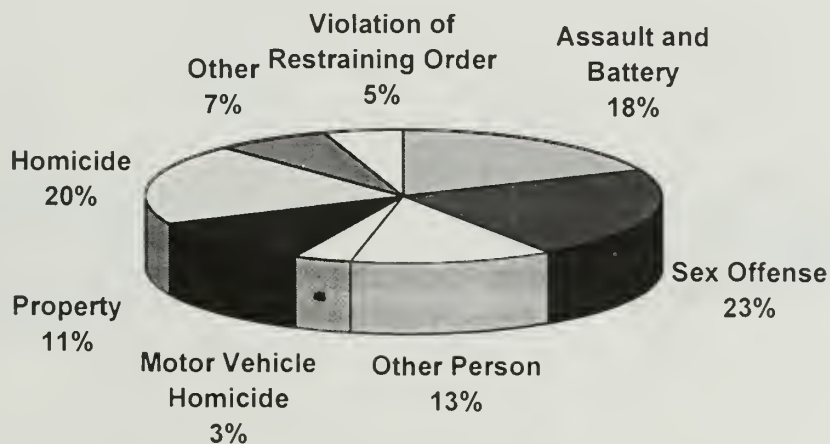
## VICTIMS SERVICE UNIT CASELOAD STATISTICS

### New Cases Opened by Offense Type, 1994



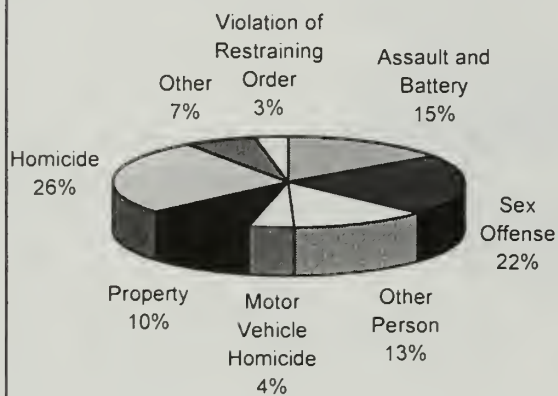
## VICTIMS SERVICE UNIT STATISTICS

### Breakdown of Overall Caseload by Offense Type, 1994



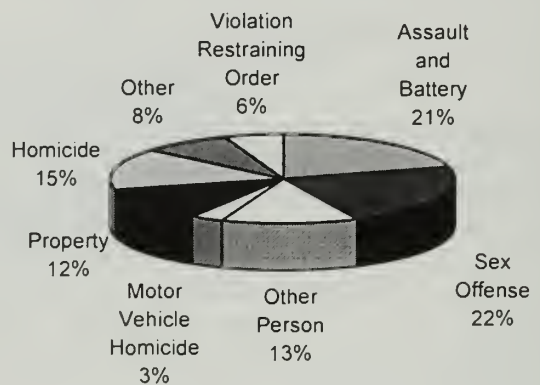
**VICTIMS SERVICE UNIT  
STATISTICS  
Breakdown of Caseload by  
Offense Type, 1994**

**Advocate 1**



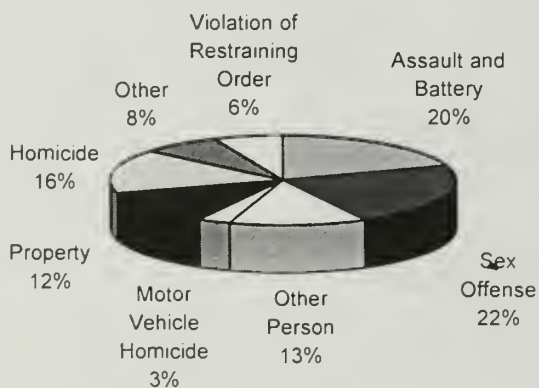
**VICTIMS SERVICE UNIT  
STATISTICS  
Breakdown of Caseload by  
Offense Type, 1994**

**Advocate 2**



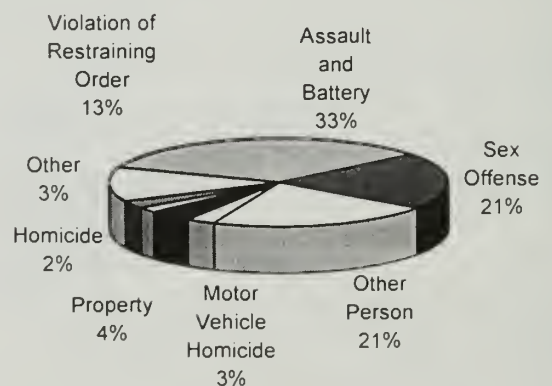
**VICTIMS SERVICE UNIT  
STATISTICS  
Breakdown of Caseload by  
Offense Type, 1994**

**Advocate 3**

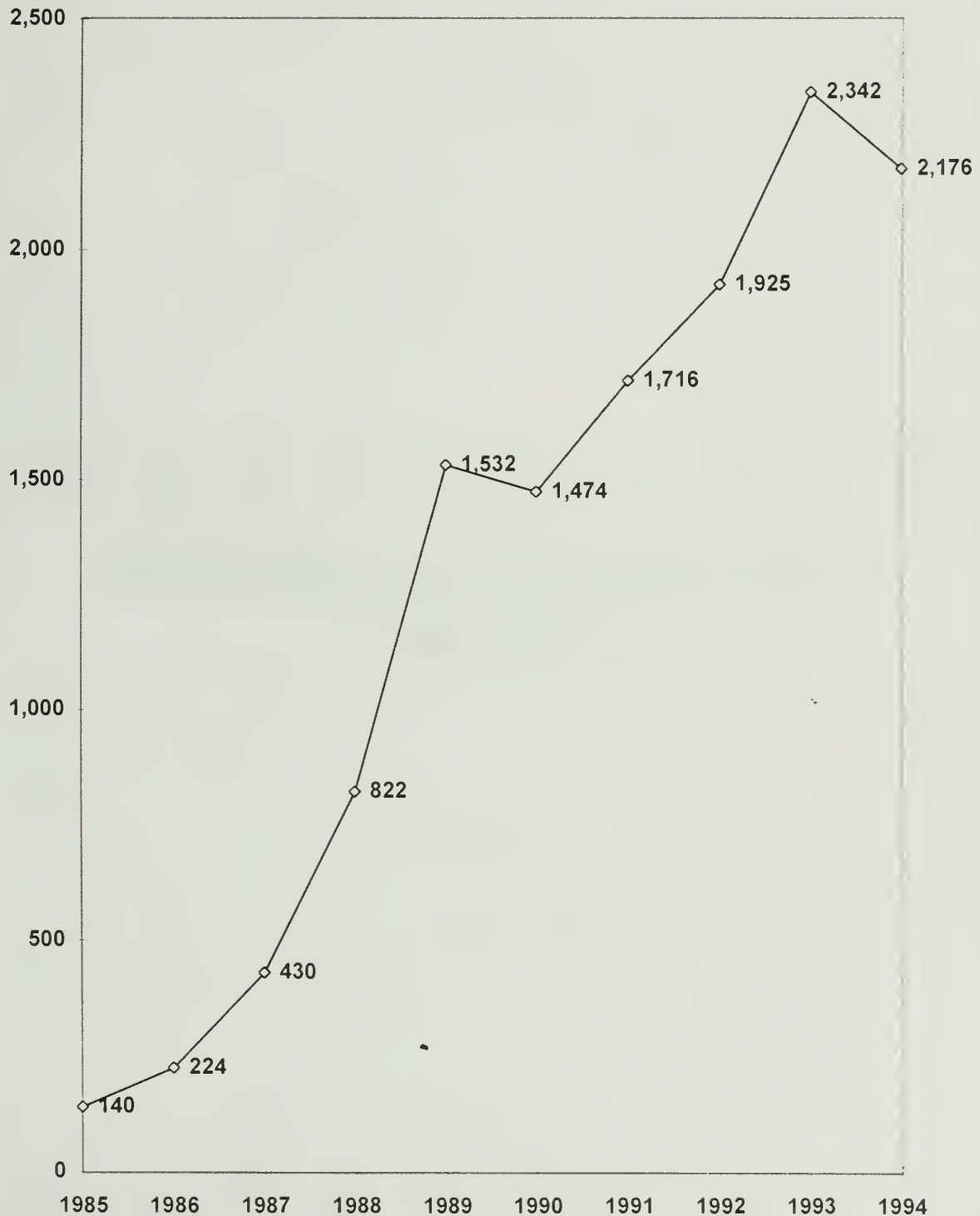


**VICTIMS SERVICE UNIT  
STATISTICS  
Breakdown of Caseload by  
Offense Type, 1994**

**Advocate F6**



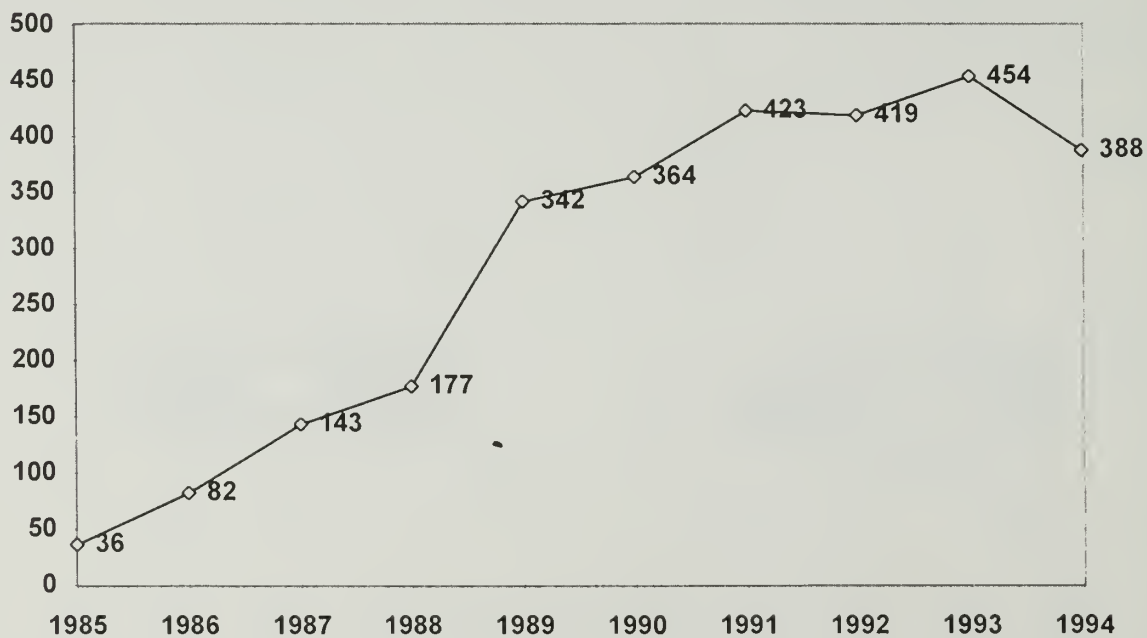
**VICTIMS SERVICE UNIT CASELOAD STATISTICS**  
**New Cases Opened Annually**  
**1985 - 1994**



**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Assault & Battery Cases**  
**1985 - 1994**

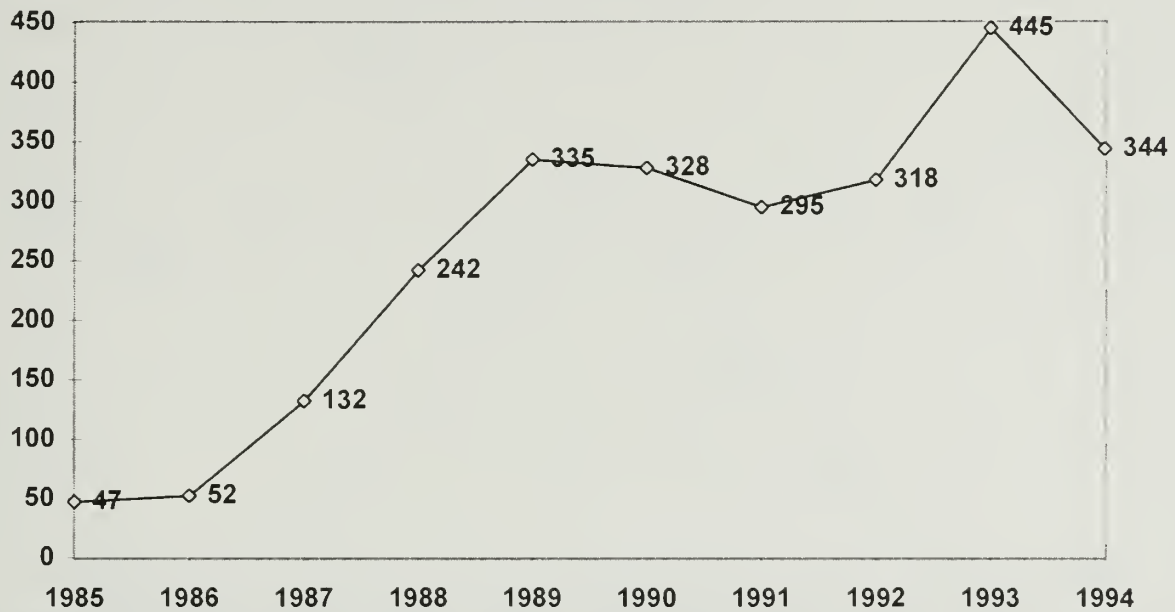


**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Sex Offense Cases**  
**1985 - 1994**

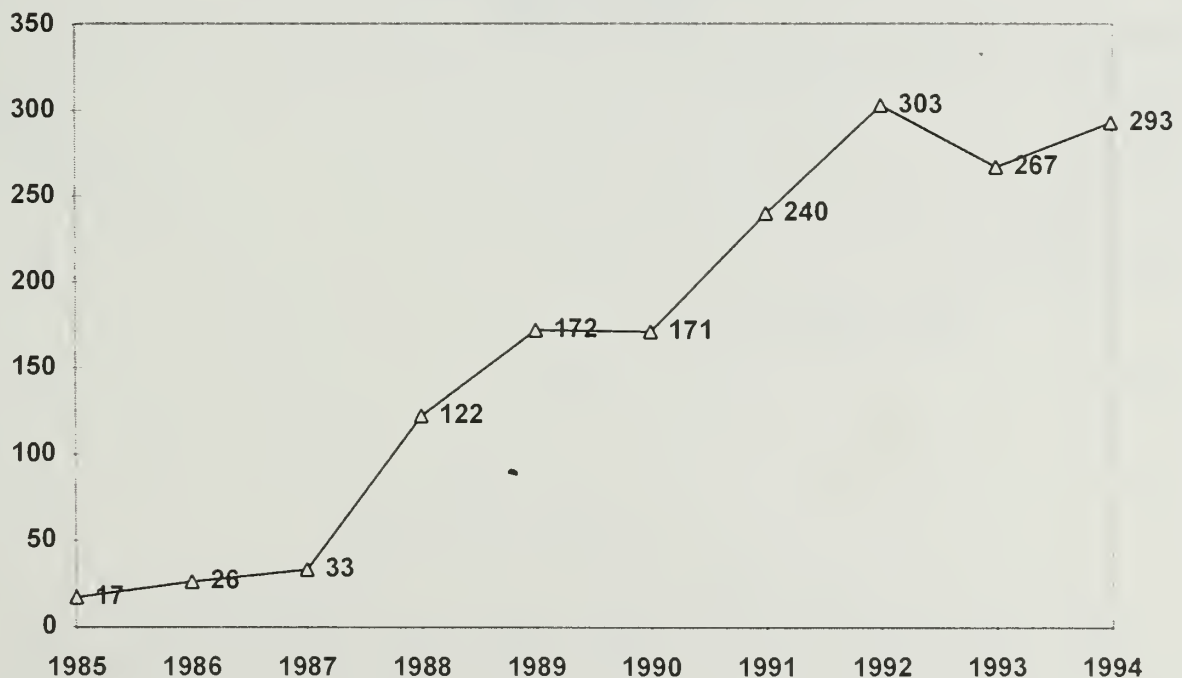




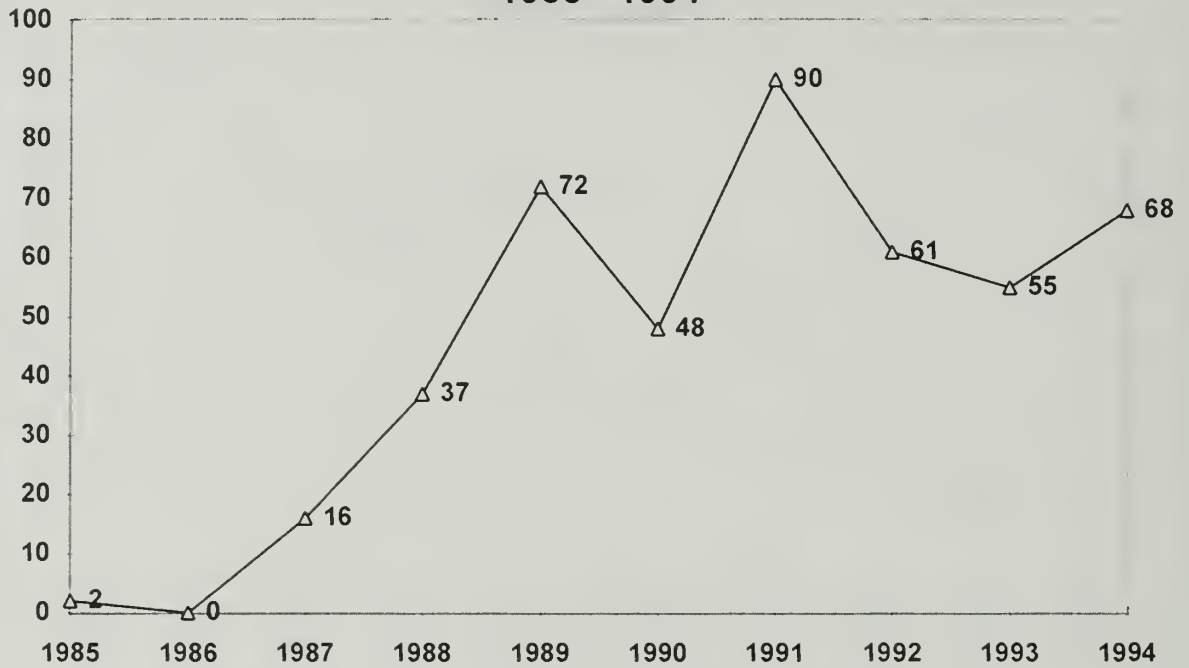
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Homicide Cases**  
**1985 - 1994**



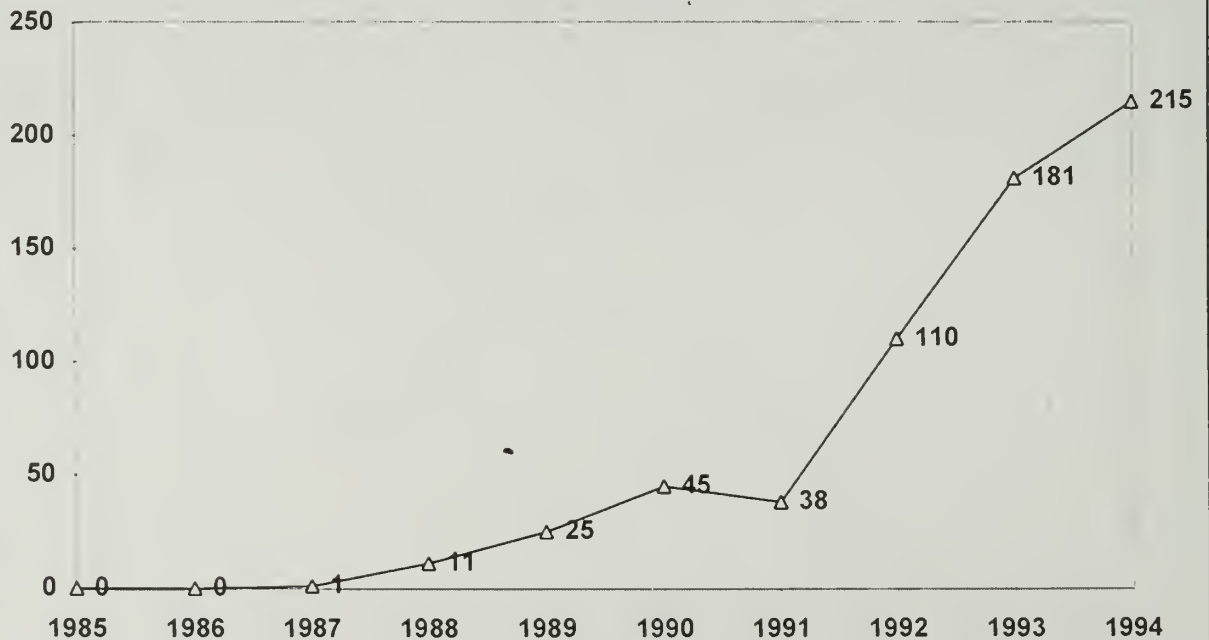
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Other Person Offense Cases**  
**1985 - 1994**



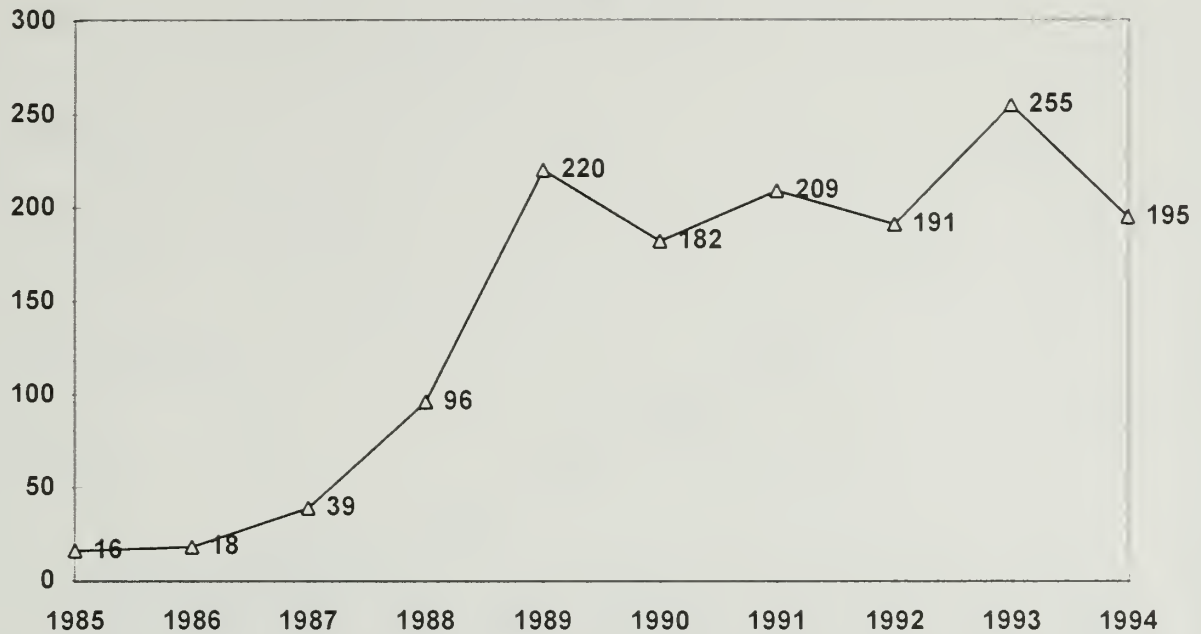
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Motor Vehicle Homicide Cases**  
**1985 - 1994**



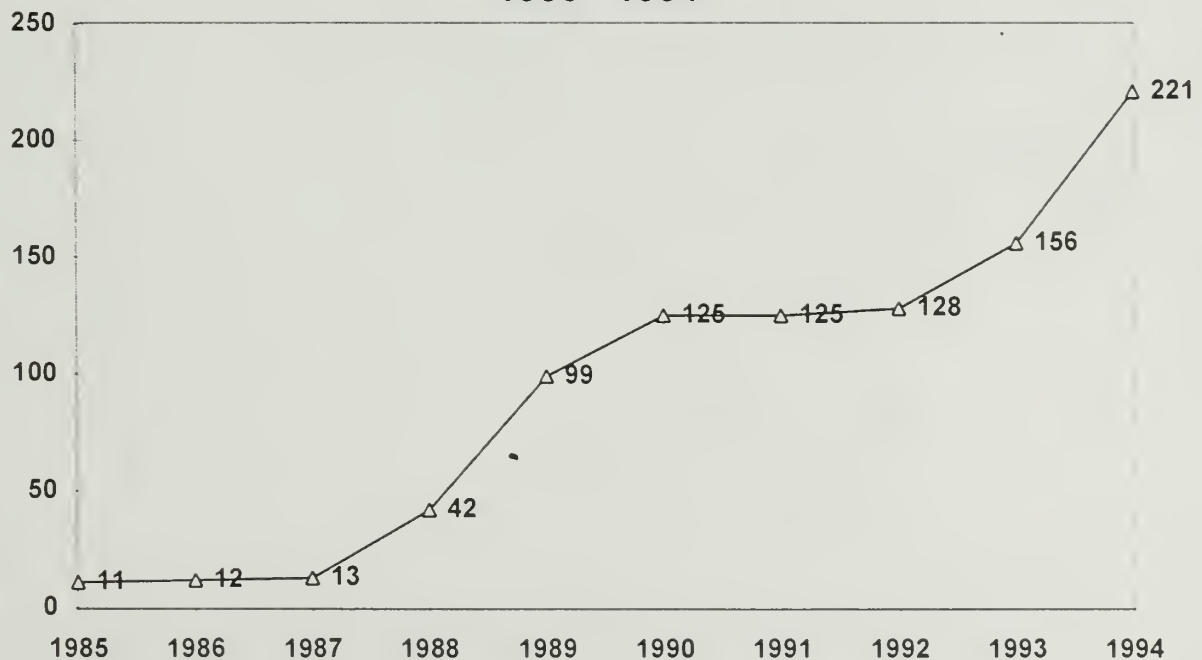
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Violation of Restraining Order Cases**  
**1985 - 1994**



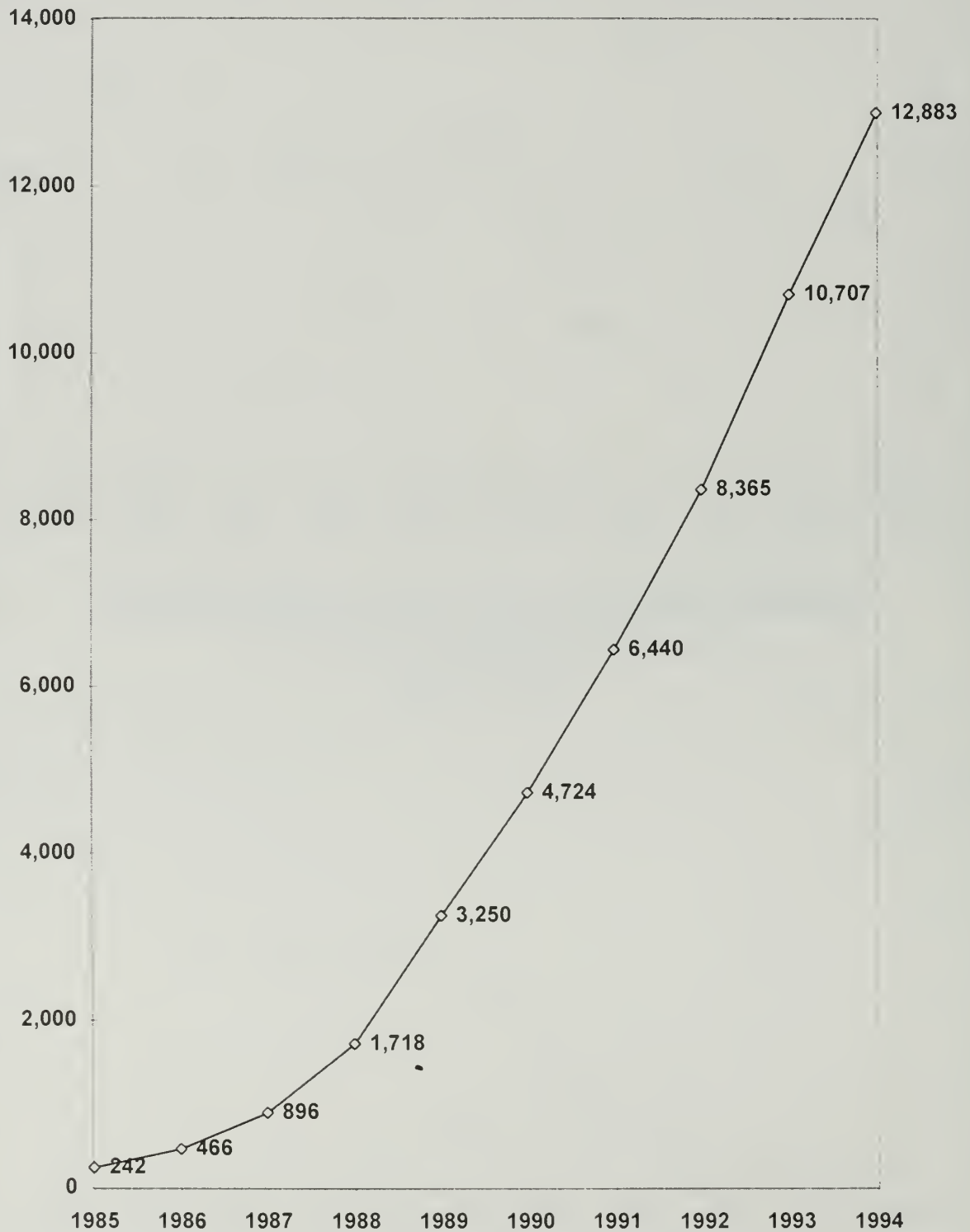
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Property Offense Cases**  
**1985 - 1994**



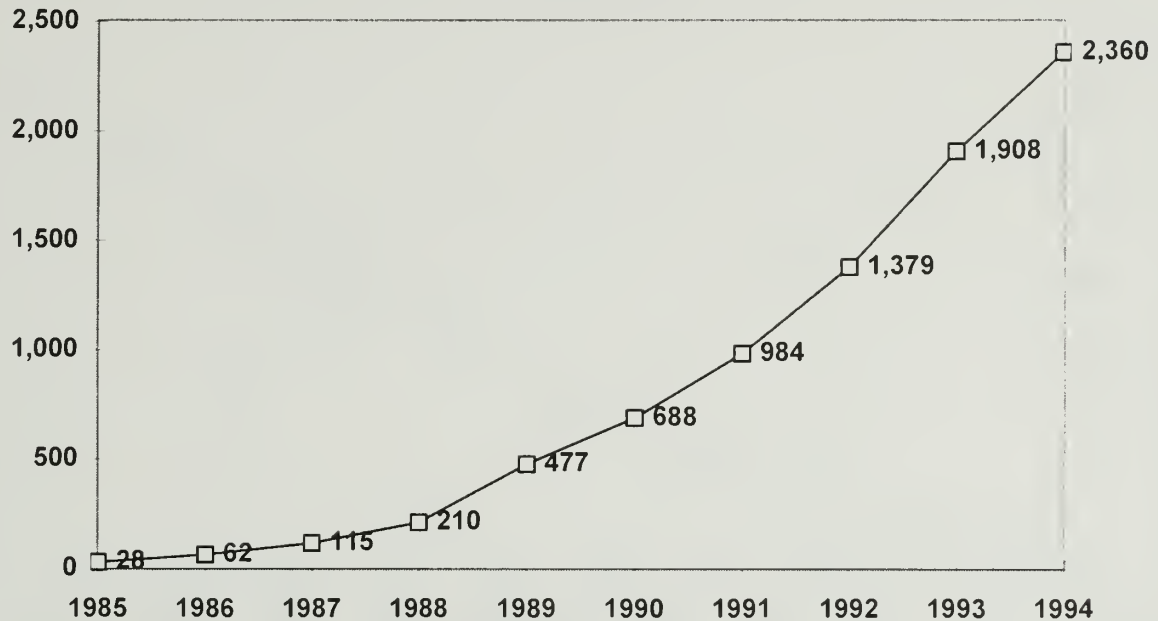
**VICTIMS SERVICE UNIT ANNUAL CASE OPENINGS**  
**Other Offense Cases**  
**1985 - 1994**



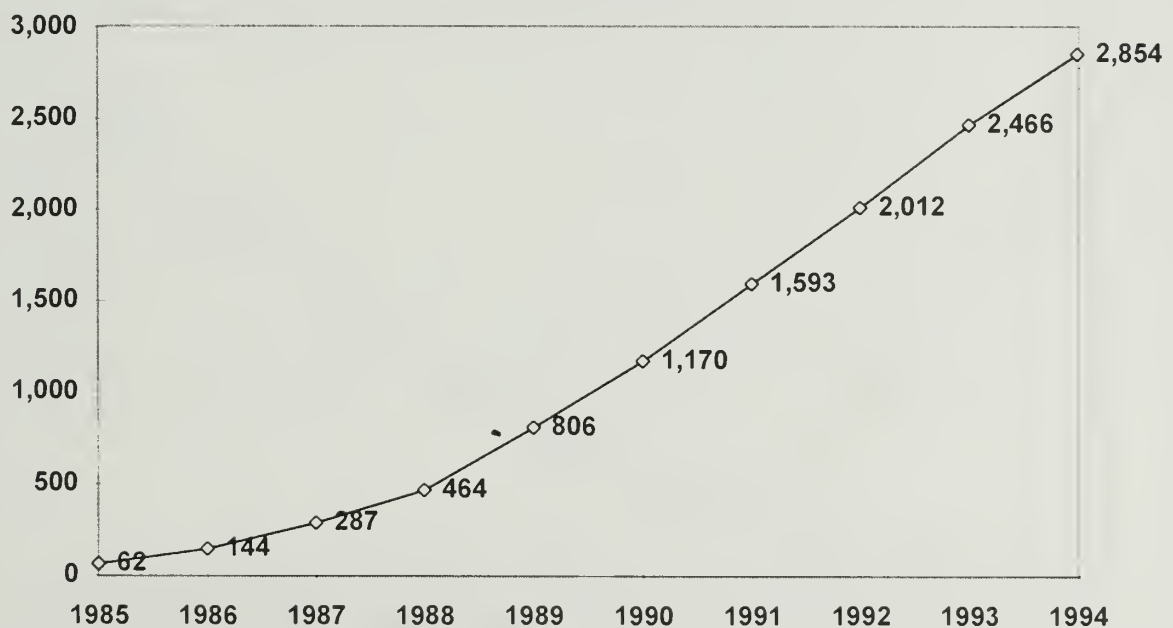
**VICTIMS SERVICE UNIT CASELOAD STATISTICS**  
**Total Caseload by Year**  
**1985 - 1994**



**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Assault & Battery Cases**  
**1985 - 1994**

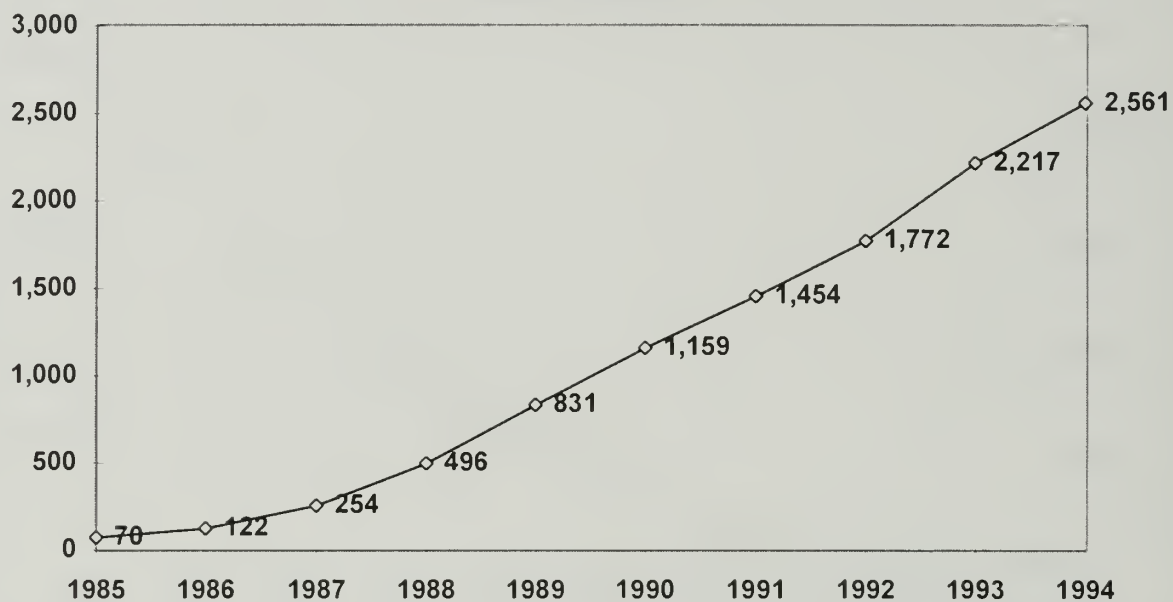


**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Sex Offense Cases**  
**1985 - 1994**

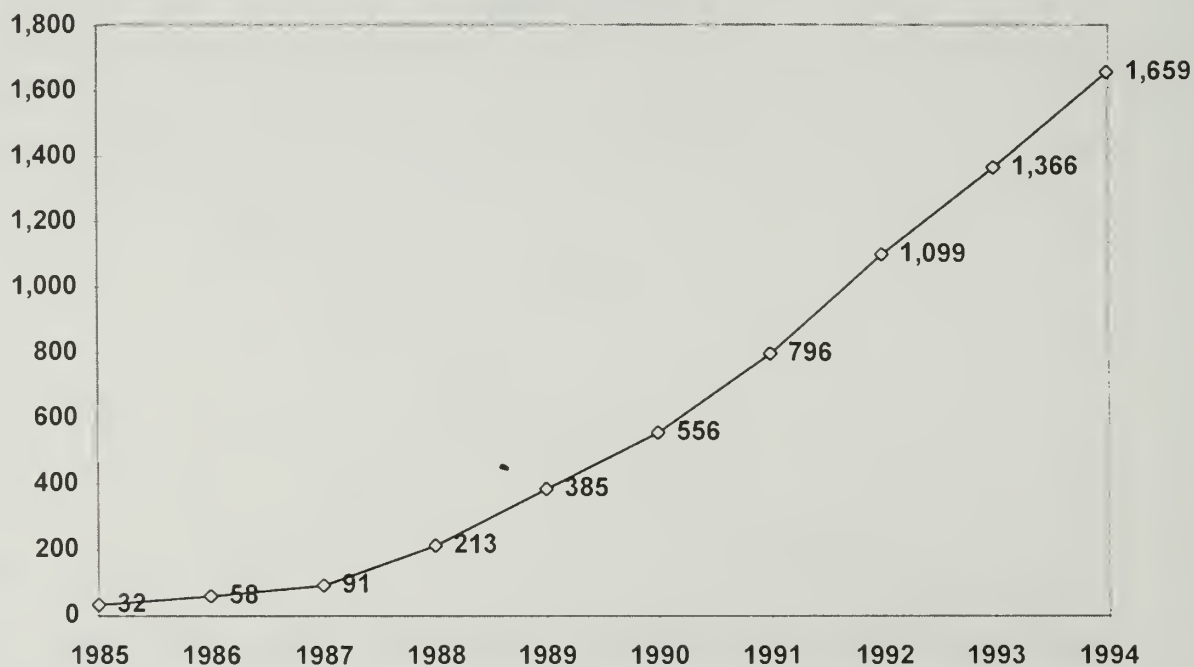




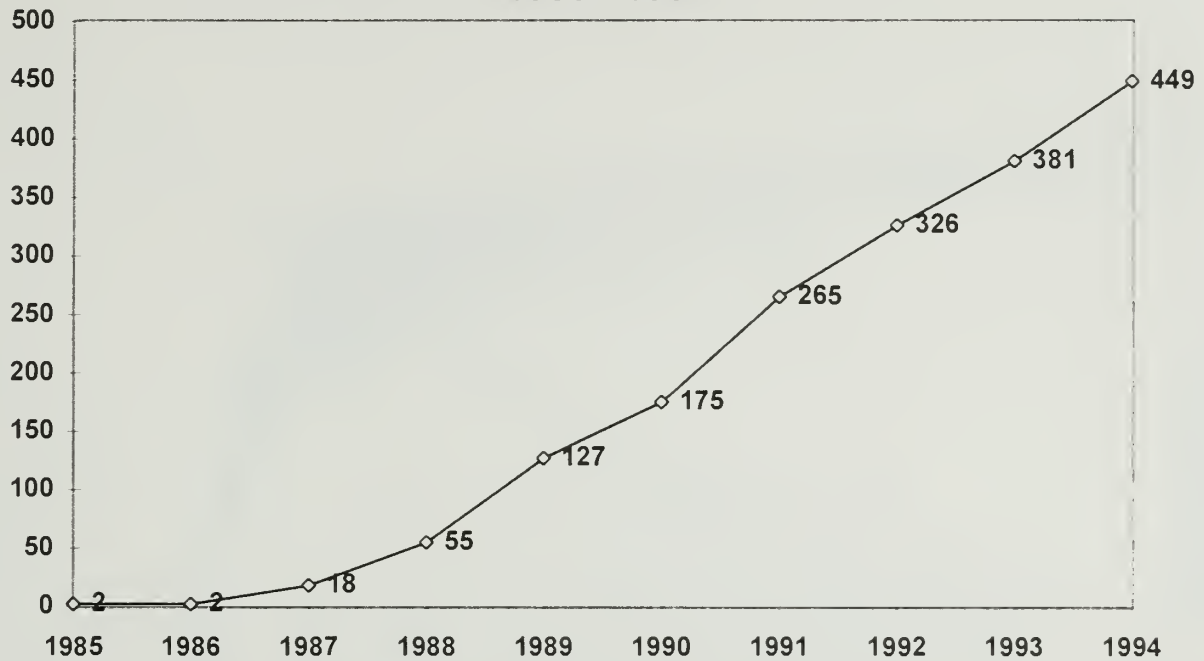
**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Homicide Cases**  
**1985 - 1994**



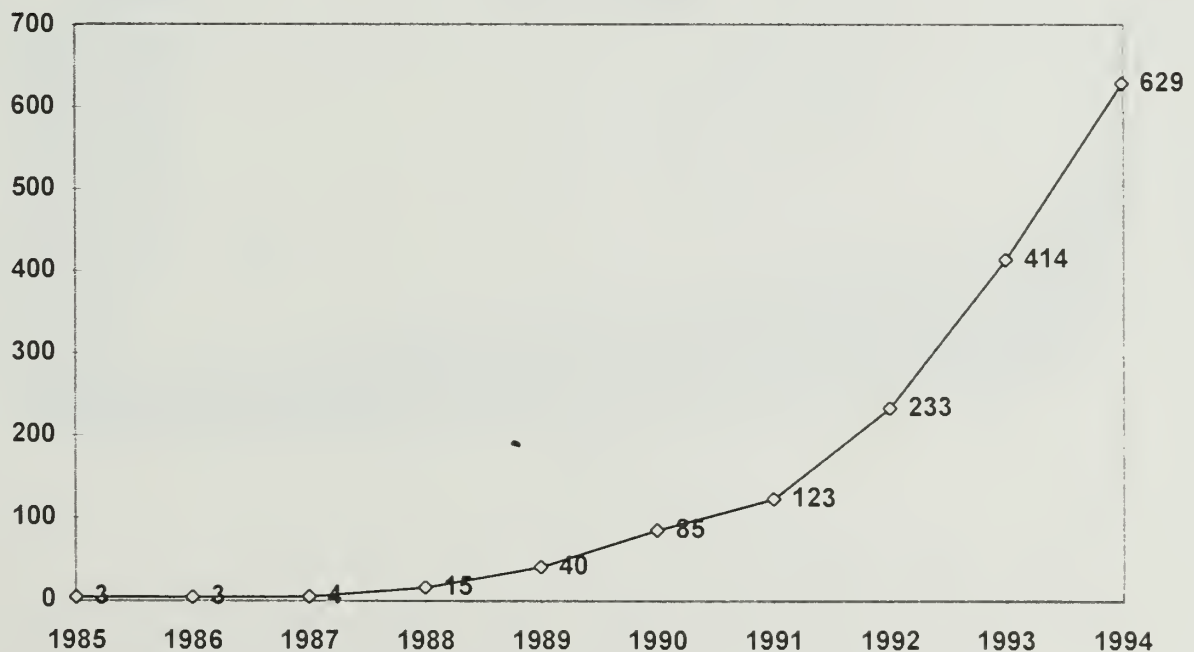
**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Other Person Offense Cases**  
**1985 - 1994**



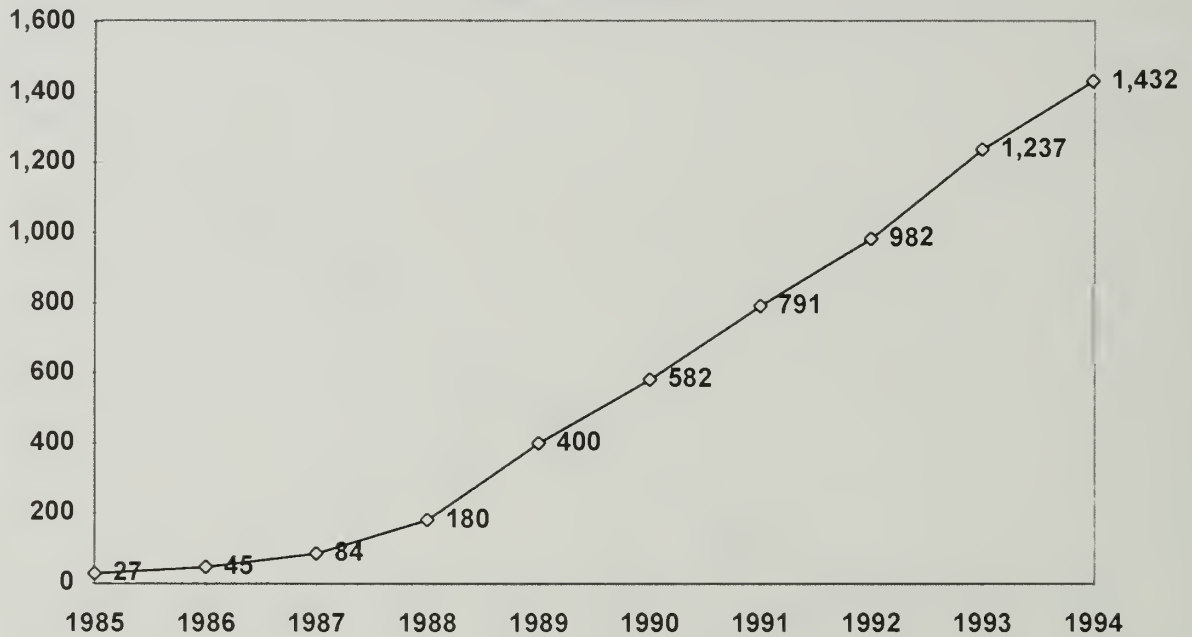
**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Motor Vehicle Homicide Cases**  
**1985 - 1994**



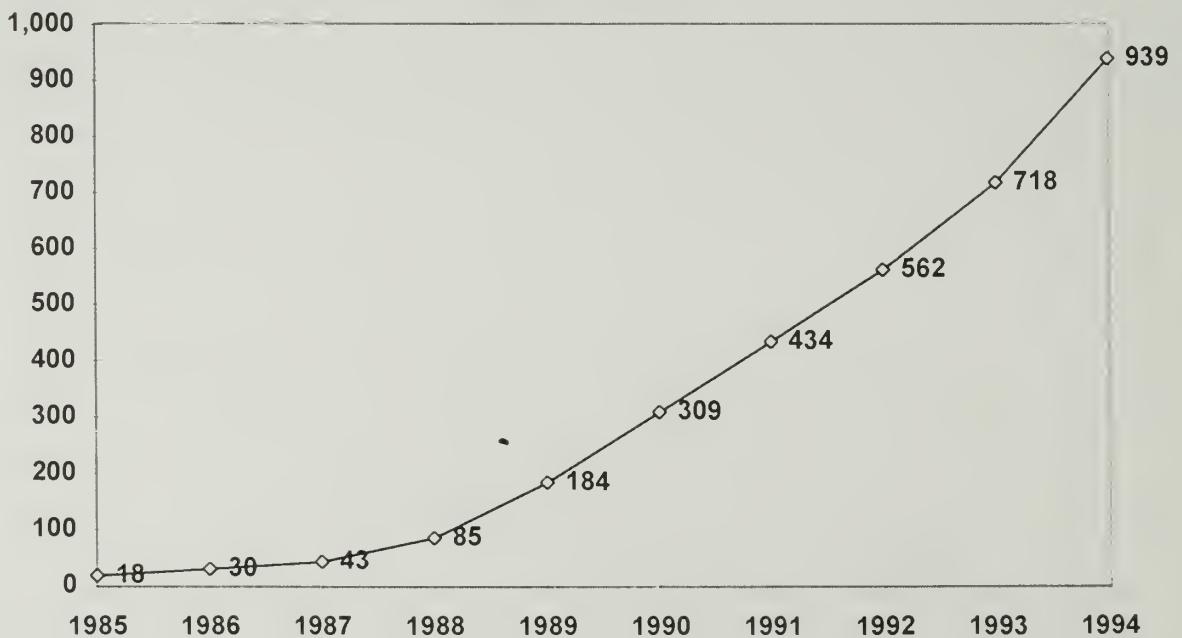
**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Violation of Restraining Order Cases**  
**1985 - 1994**

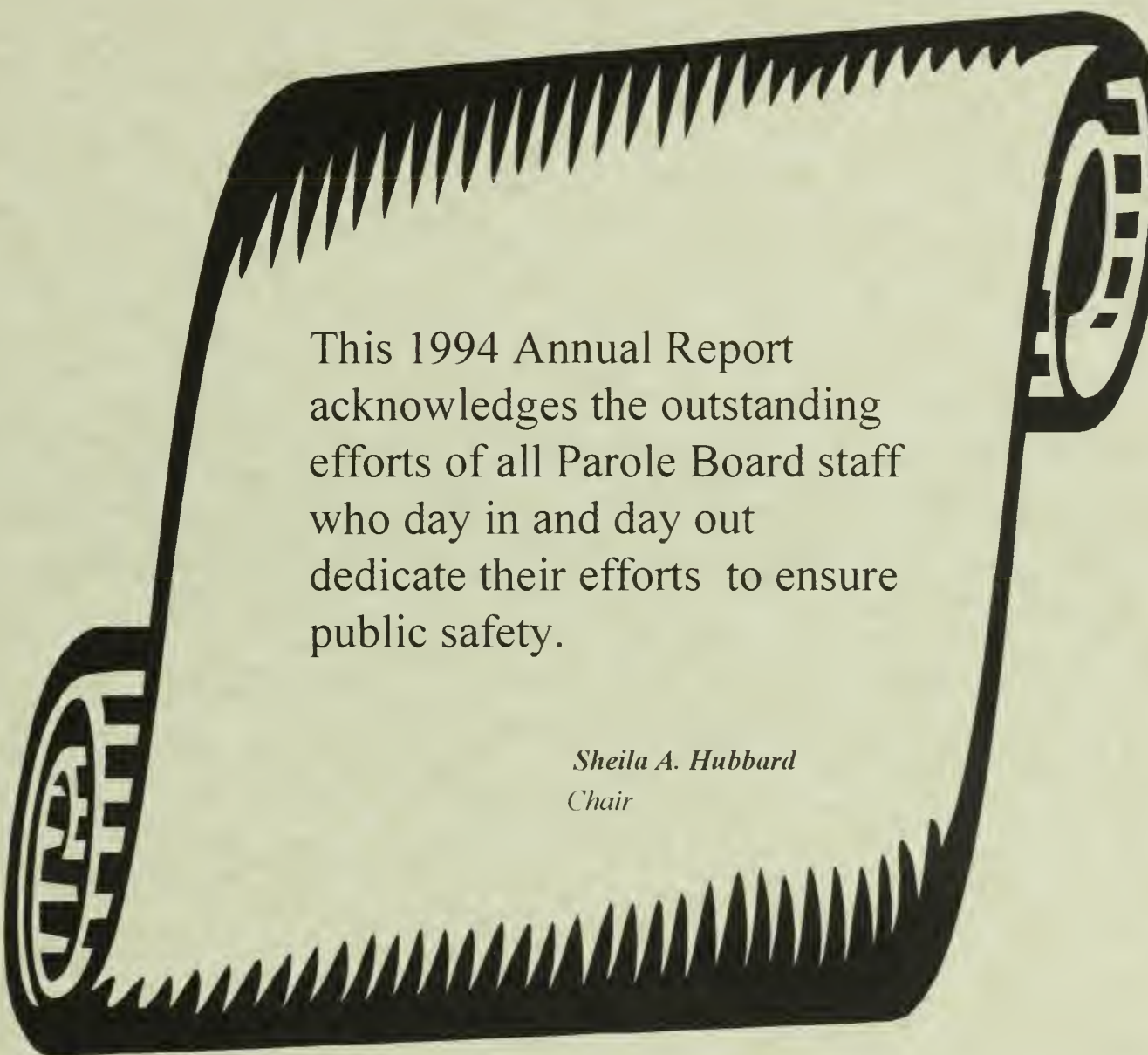


**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Property Offense Cases**  
**1985 - 1994**



**VICTIMS SERVICE UNIT CASELOAD BY YEAR**  
**Other Offense Cases**  
**1985 - 1994**





This 1994 Annual Report  
acknowledges the outstanding  
efforts of all Parole Board staff  
who day in and day out  
dedicate their efforts to ensure  
public safety.

*Sheila A. Hubbard*  
*Chair*

